# CEDAR FALLS COMMUNITY SCHOOL DISTRICT

Annual District Financial Report January 27, 2020



# Where to Begin - Legal Basics

### Home Rule

- Governing body has authority to take any action as long as it is not prevented by state or Federal law
- Applies to cities and counties

- Dillon's Rule

  - Rule status

 Governing body has the authority to take action only if specifically stated in the law

 Applies to Iowa public school districts, AEA's and community colleges

 2017 passage of HF573 provides some "wiggle room" but did not grant full Home

## Cedar Falls CSD – Fund Accounting

### **Governmental Fund**

### General Fund

Includes: Special Education Consortium Prog. Tchr. Salary Supplement Prf. Dev/TLC Instructional Support Levy

### Special Revenue Fund

Includes: Student Activity Management Fund District Support Trust Fund - Funds donated to District both Principal and Interest can be used

### **Capital Projects**

Includes: G.O. Bonds SAVE Physical Plant & Equip.

### Debt Service (40)

### **Proprietary Fund**

### **Enterprise Fund**

Includes: School Nutrition HS Student Coffee Shop

### **Fiduciary Fund**

### Private Purpose Trust Misc. Student Scholarships

### **Agency Funds**

Includes: EE Staff Flower Funds, Cedar Falls Foundation

> Booster Clubs, School Parent Groups

**River Hills Consortium** 

# Goals & Principals of Iowa School's Foundation Formula (General Fund) Pupil-driven

- Equity in expenditures
- Property tax relief
- Equalization of method of taxation
- Uniform state aid allocation formula
- Predictable

- Provide for local discretion and incentives
- ESTABLISHES MAXIMUM SPENDING CONTROL
- Same formula for all lowa K-12 public schools and AEA's

- Enrollment
- Equalization
- Supplemental State Aid Growth (SSA)
- Balance



### Enrollment

Enrollment determines the majority of funding received by a school district, based on a count performed on October 1.

### Enrollment x Cost per Student = 75% of Total General Fund Resources/Spending Authority

Funding follows the student (but not in all cases)

**Open enrollment**  $\rightarrow$  **out of your district** = you cut a check to the receiving district 



**Certified Enrollment** Students living in your district



Served Enrollment Students going to school in your district

- Equalization
  - Legislature established a law that "cost per student" across the state will be <u>nearly</u> equal to ensure every student equal access to a quality education

State Cost Per Pupil (SCPP)



\$6,880

# 4 Key Factors

### **Iowa Public School Foundation Formula**

- Supplemental State Aid Growth (SSA)
  - Legislature & Governor control the annual increase in dollars available per student
    - Basically the State Foundation Formula is the Cost per Student x State percent of growth (SSA) x Oct. 1<sup>st</sup> enrollment

• Example:

 $6,880 \times 0.00\% \times 5371.4 = 36,955,232$ 

 $6,880 \times 1.01\% \times 5371.4 = 37,324,784$ 

 $6,880 \times 1.02\% \times 5371.4 = 37,694,336$ 

 State foundation formula <u>sets the expenditure ceiling</u> for each school district's *total spending authority* and **tells** the school district how to fund its spending authority.

# Spending Authority (General Fund)

- Spending Authority is similar to the <u>maximum limit</u> on a credit card.
- Maximum limit does not necessarily mean you have the cash to spend to that limit.
- Spending authority is a calculation. It does not generate its own cash.
- Any unused spending authority (permission) carries forward to the following fiscal year.

# eral Fund) um limit on a credit

# Spending Authority Calculation (General Fund)

Combined District Cost

- + SBRC Dropout Prevention
- + SBRC Allowable Growth (increased enrollment, ELL, other misc.)
- + SBRC 4 yr. old preschool funding
- + Instructional Support Levy
- + Other miscellaneous income
- + Previous year unspent budget authority
- = Maximum Authorized Budget
- Expenditures
- = Unspent Authorized Budget Balance



### Cedar Falls CSD Unspent Authorized Budget Worksheet

		Actual	Actual	Actual
		FY 17	FY 18	FY 19
	Regular Program District Cost	\$33,333,756	\$34,334,303	\$34,549,095
+	Regular Program Budget Adjustment	\$0	\$0	\$128,551
+	Supplemental Weighting District Cost	\$506,291	\$494,028	\$553,715
+	Special Education District Cost	\$4,043,914	\$4,601,723	\$4,673,746
+	Teacher Salary Supplement District Cost	\$2,812,555	\$2,897,700	\$2,916,266
+	Professional Development Supplement Dist. Cost	\$334,297	\$344,218	\$346,260
÷	Early Intervention Supplement District Cost	\$332,984	\$343,240	\$345,594
÷	Teacher Leadership Supplemental District Cost		\$1,663,806	\$1,674,129
+	AEA Special Education Support	\$1,660,185	\$1,729,212	\$1,741,685
+	AEA Media Services	\$291,378	\$298,659	\$301,267
+	AEA Educational Services	\$325,389	\$333,465	\$336,301
+	AEA Teacher Salary Supplement District Cost	\$210,511	\$218,815	\$219,981
+	AEA Professional Development Suppl. Dist. Cost	\$24,190	\$25,156	\$25,322
+	Dropout Allowable Growth	\$773,047	\$828,149	\$855,139
+	SBRC Allowable Growth Other #1	\$100,596	\$98,079	\$88,686
+	SBRC Allowable Growth Other #2	\$634,990	\$136,969	\$758,160
+	Special Education Deficit Allowable Growth	\$972,951	\$467,283	\$691,194
+	Allowance for Construction Projects	\$0	\$0	\$574,592
+	AEA Prorata Reduction	-\$231,049	-\$198,163	-\$66,618
=	Maximum District Cost	\$46,108,175	\$48,616,642	\$50,713,065
+	Preschool Foundation Aid	\$425,120	\$476,476	\$468,152
+	Instructional Support Authority	\$2,549,366	\$2,660,565	\$2,809,889
+	Other Miscellaneous Income	\$7,673,278	\$5,942,894	\$5,847,731
+	Unspent Authority Budget - Previous Year	\$8,609,170	\$8,533,648	\$7,695,672
=	Maximum Authorized Budget	\$65,365,109	\$66,230,225	\$67,534,510
-	Expenditures	\$56,831,461	\$58,534,553	\$60,165,365
=	Unspent Balance Total	\$8,533,648	\$7,695,672	\$7,369,145

- Balance
  - The ratio of property tax & state aid supporting a district's budget varies by district. "Property rich districts" will receive less state aid.
    - Uniform Levy \$5.40/\$1,000
    - State Foundation Percentage to 87.5% level
    - Supplemental State Aid covers property tax increase as a result of an increase in "cost per pupil"
    - Additional Levy varies from district to district

## Cedar Falls 2018/19 Cost per Pupil = \$6,738

12.82%	\$ 864 per Student	Additional Levy Combined District C Foundation Dollar L
62.08%	\$4,183 per Student	State Foundation Ai Foundation Dollar L Foundation de by the State of Enrollment - U + SSA Prop T
25.10%	\$1,691 per Student	Uniform Levy = \$5.40 per \$1,000 as school district asses

Cost – \_evel

id = Level – Uniform Levy

dollar cost per pupil as set of Iowa x Weighted Uniform Levy

Tax Replacement Payment

ssessed valuation x ssed valuation

## Cedar Falls CSD – <u>RESTRICTED</u> Funds

### **Governmental Fund**



### **Fiduciary Fund**

Trust 

Ceda

BE I

Boos Pare

River

## Purpose

- This report will provide information on:
  - General Fund key financial indicators
  - Individual fund revenue & expenditures
  - Individual fund balances

# **General Fund Key Financial Indicators**

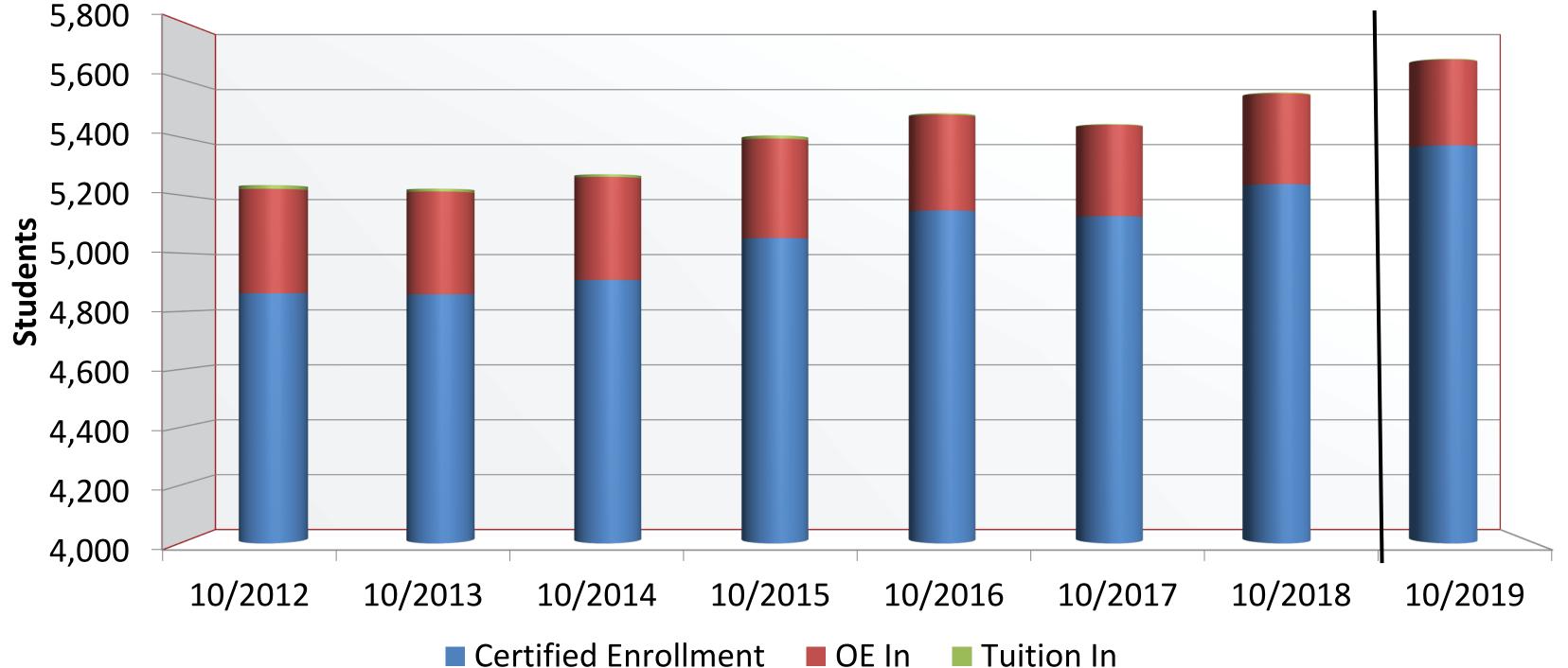
 The Iowa Association of School Boards (IASB) has developed key financial indicators to create a snapshot of a District's financial health

### Key General Fund dashboard indicators include:

- #1 Certified Enrollment
- #2 Financial Solvency Ratio
- #3 Unspent Budget Authority
  - #3A Unspent Budget Authority Ratio
- #4 Annual Unspent Budget Authority Ratio
- #5 Salaries & Benefits to Total Budget Ratio



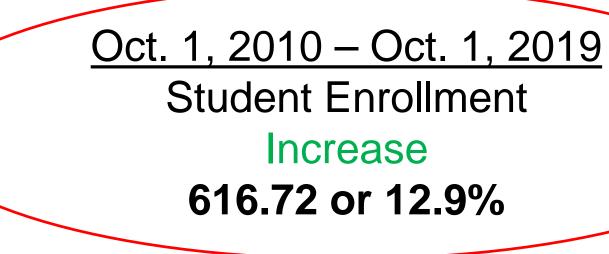
### **Enrollment History** Key Trend Dashboard Indicator #1

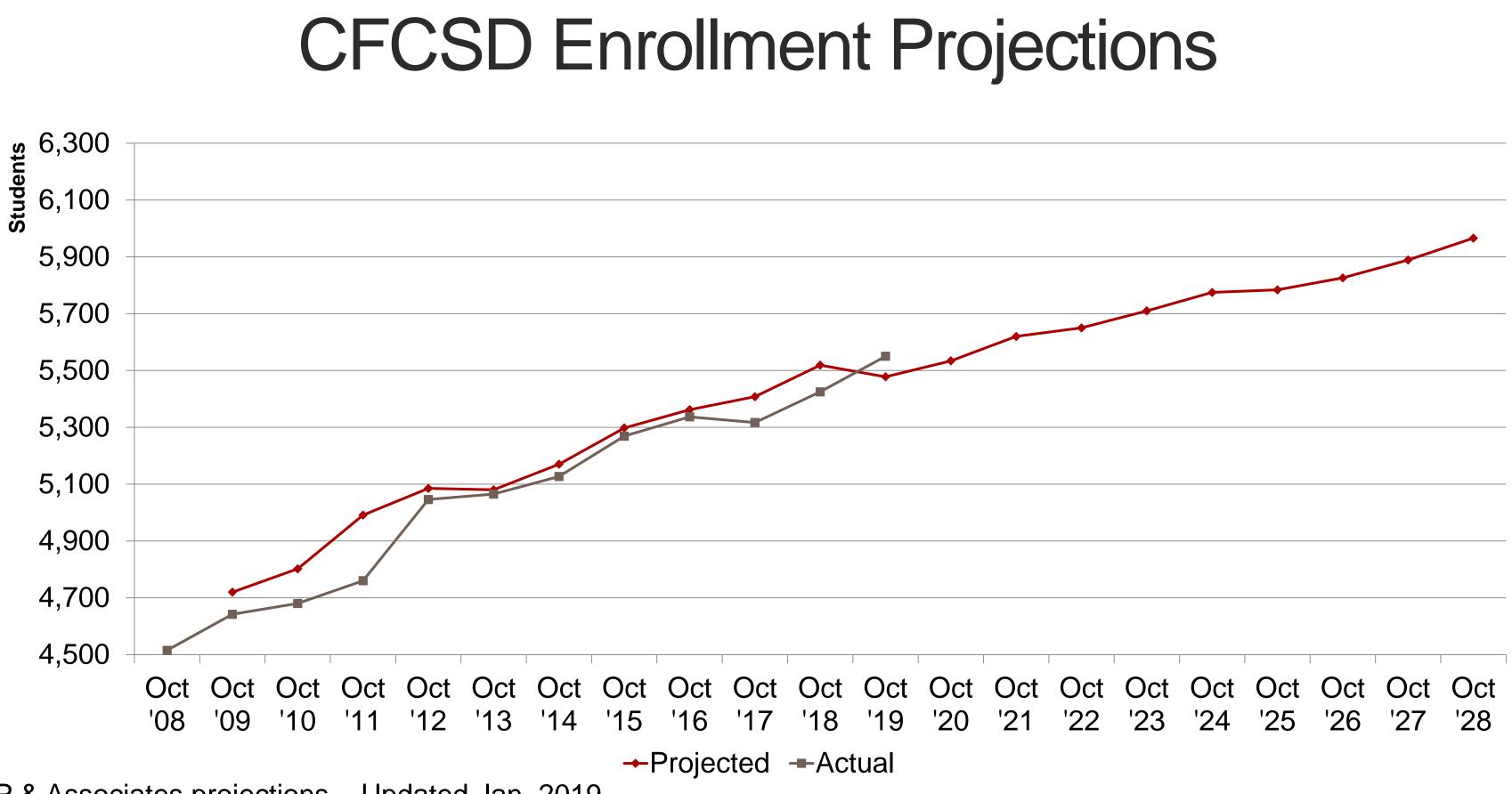


4 year old pre-school students not included.

# Certified Enrollment - Comparability

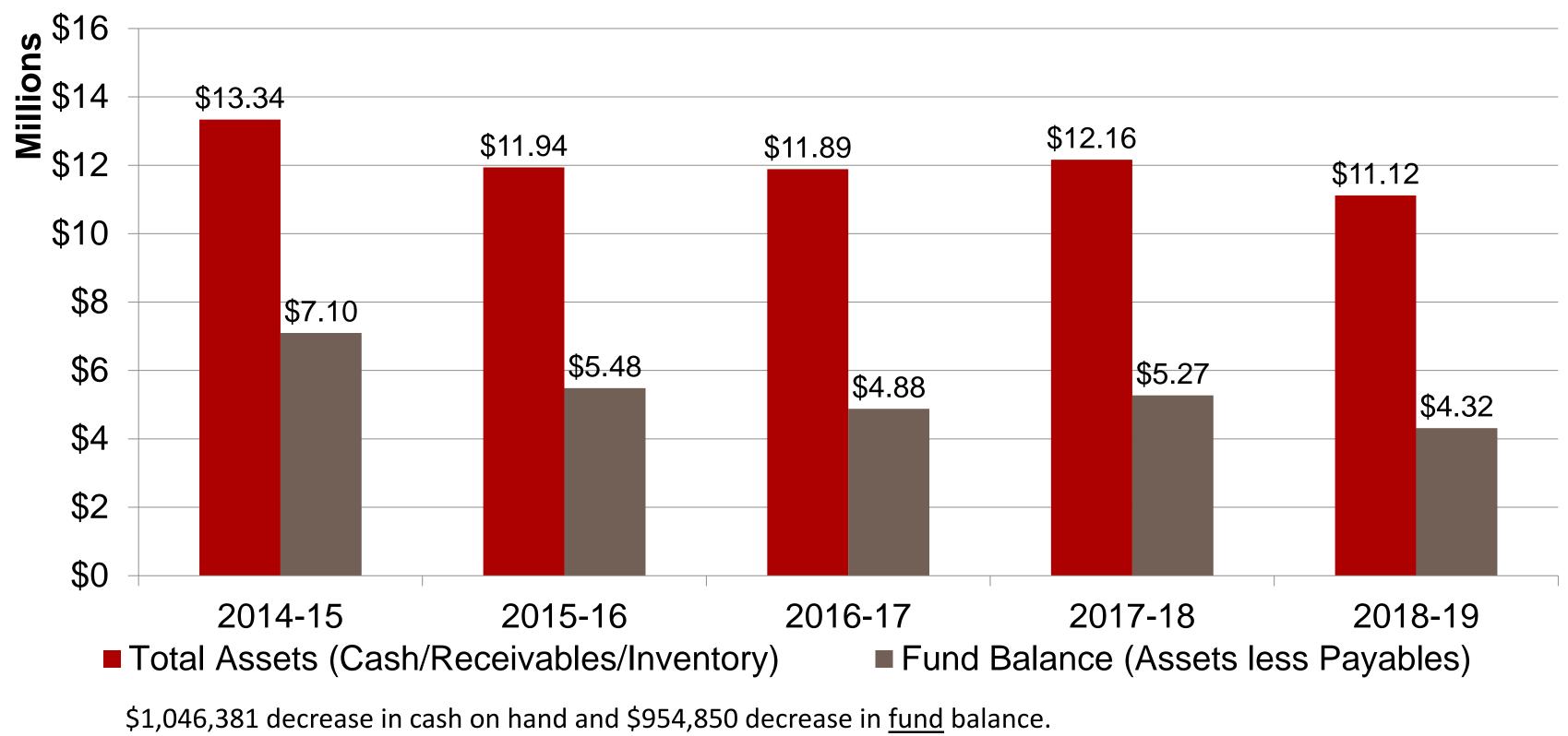
	Rank of Oct. 2018									
Select Disitrict Here	Enr.	Oct. 2010	Oct. 2011	Oct. 2012	Oct. 2013	Oct. 2014	Oct. 2015	Oct. 2016	Oct. 2017	Oct. 2018
Ames	21	4,279.5	4,224.3	4,228.7	4,246.6	4,171.4	4,181.2	4,188.0	4,299.8	4,387.4
Ottumwa	20	4,529.6	4,485.9	4,531.2	4,577.4	4,597.9	4,622.9	4,643.2	4,612.2	4,655.1
Muscatine	19	5,292.8	5,304.6	5,299.5	5,344.4	5,328.4	5,170.0	5,084.2	4,935.8	4,894.0
Pleasant Valley	18	3,784.2	3,959.9	4,230.0	4,288.6	4,386.1	4,531.8	4,745.5	4,922.4	5,036.7
College Community	17	4,382.3	4,507.9	4,568.0	4,685.3	4,800.9	4,947.4	5,086.6	5,162.7	5,139.6
Cedar Falls	( 16	4,754.7	4,781.4	4,862.4	4,859.1	4,907.3	5,052.1	5,146.8	5,127.5	5,237.6
Marshalltown	15	5,200.4	5,319.3	5,308.2	5,388.5	5,385.0	5,321.1	5,435.2	5,458.4	5,364.6
Southeast Polk	14	6,084.5	6,214.0	6,399.7	6,616.9	6,634.4	6,801.5	6,797.2	6,843.1	6,894.4
Johnston	13	6,094.3	6,147.7	6,269.0	6,409.0	6,617.1	6,756.1	6,894.2	7,074.1	7,057.6
Linn-Mar	12	6,644.1	6,729.7	6,879.9	6,943.0	7,145.2	7,197.9	7,312.5	7,436.2	7,556.7
West Des Moines	11	8,993.3	9,050.4	9,102.9	9,054.4	9,146.1	9,012.5	8,968.9	8,918.0	8,940.2



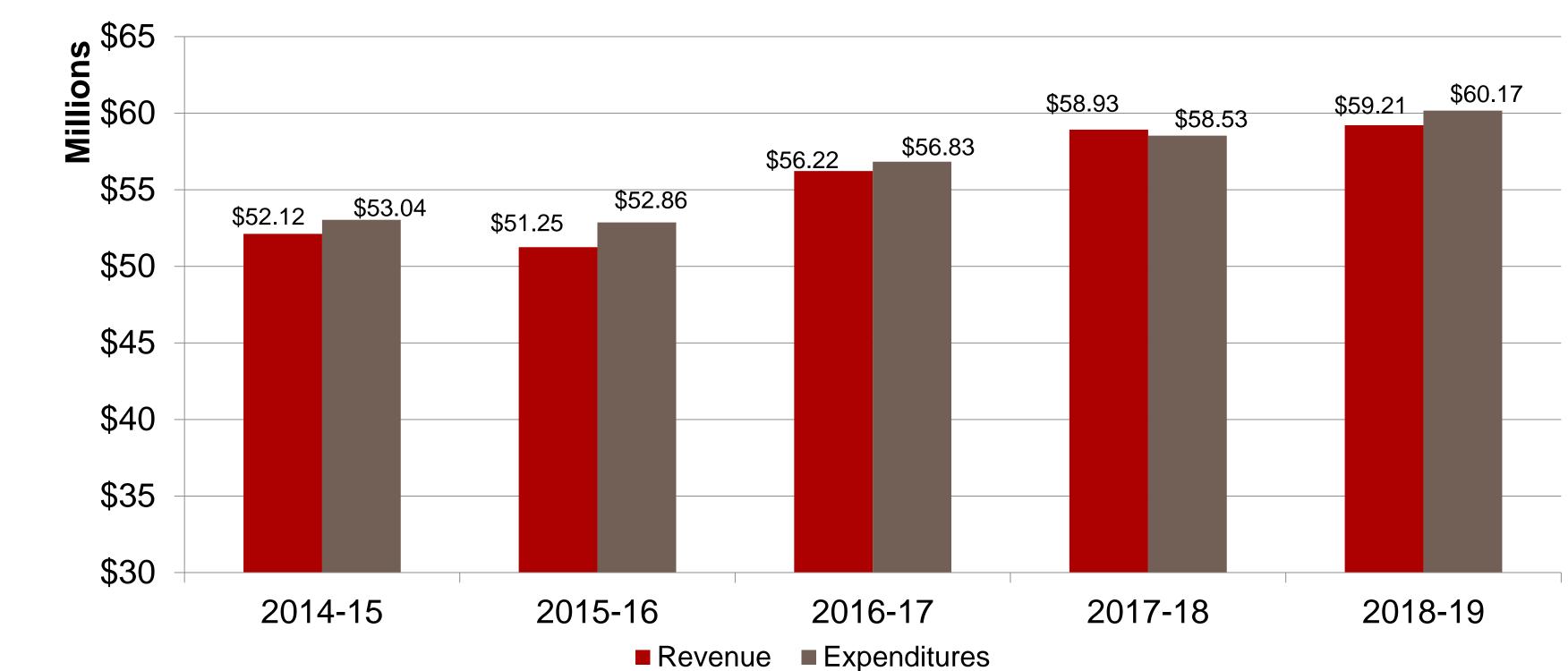


RSP & Associates projections – Updated Jan. 2019

# **CAR General Fund Balance**

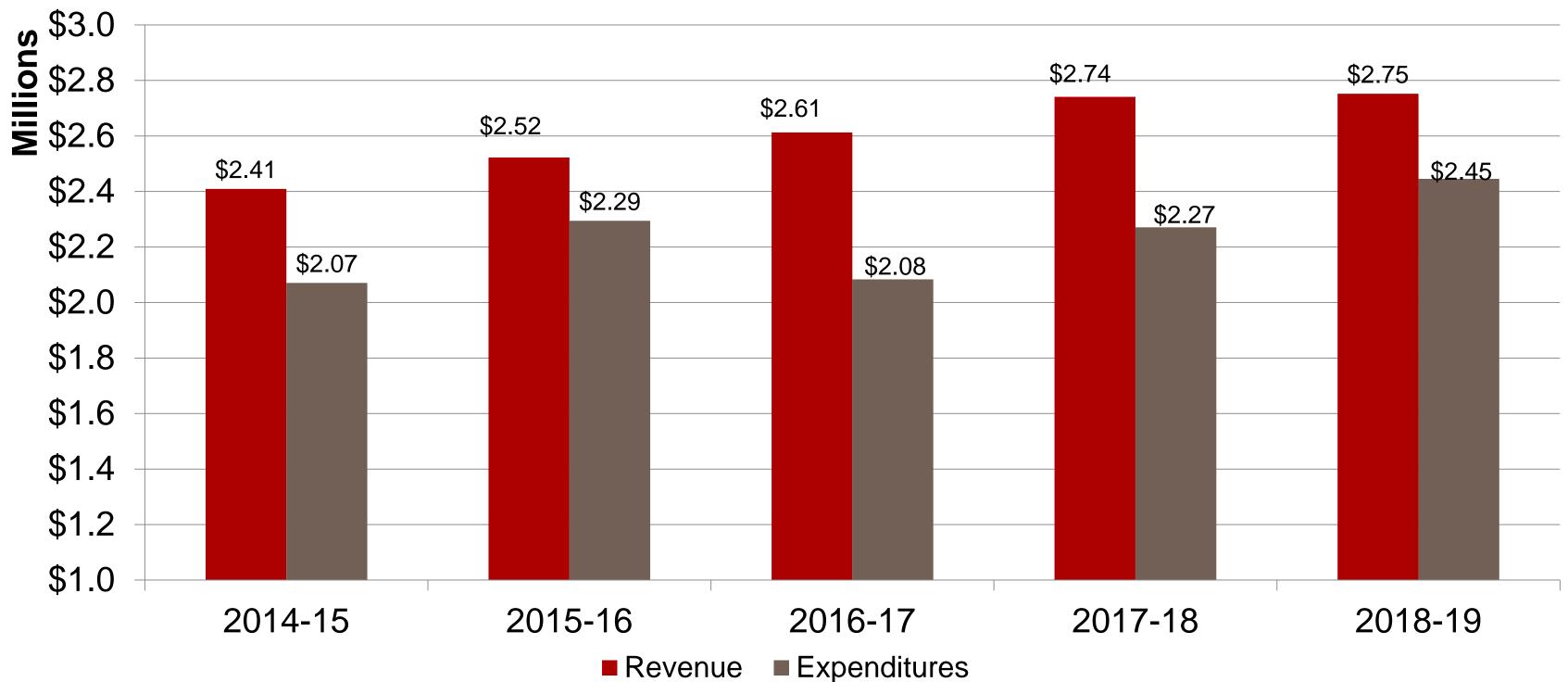


### General Fund Revenue/Expenditure History Includes Instructional Support Fund

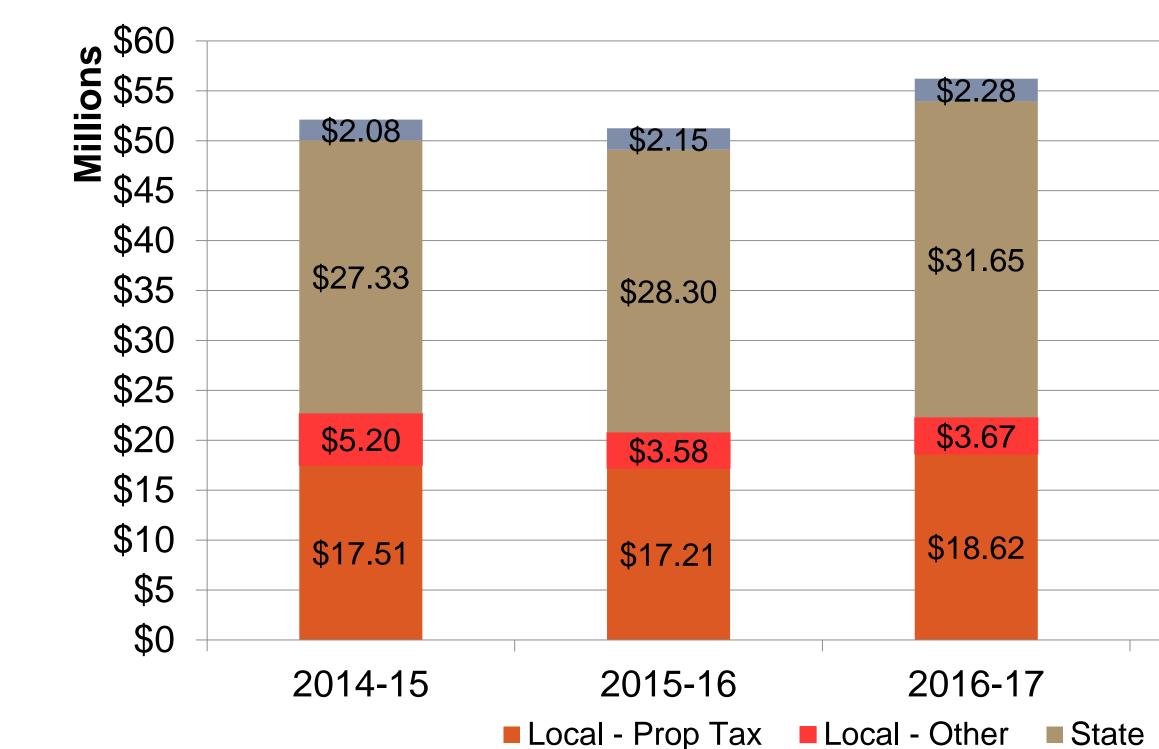


Revenue increased by \$282,785 and expenditures increased by \$1,630,812 from 2017-18 to 2018-19.

# ISL (only) Revenue/Expenditure Detail



## History of General Fund Revenue

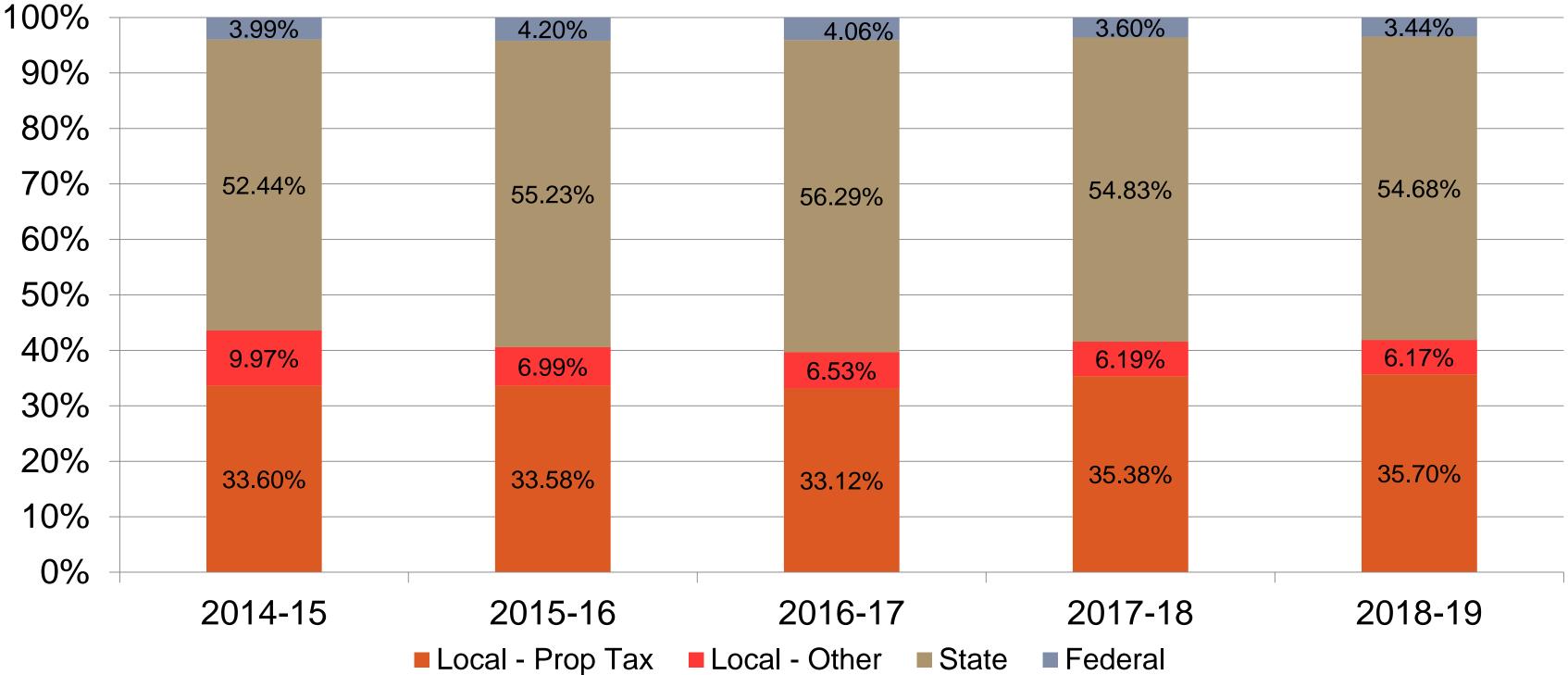


\$2.12	\$2.04	
\$32.31	\$32.38	
\$3.65	\$3.65	
\$20.85	 \$21.14	

2018-19

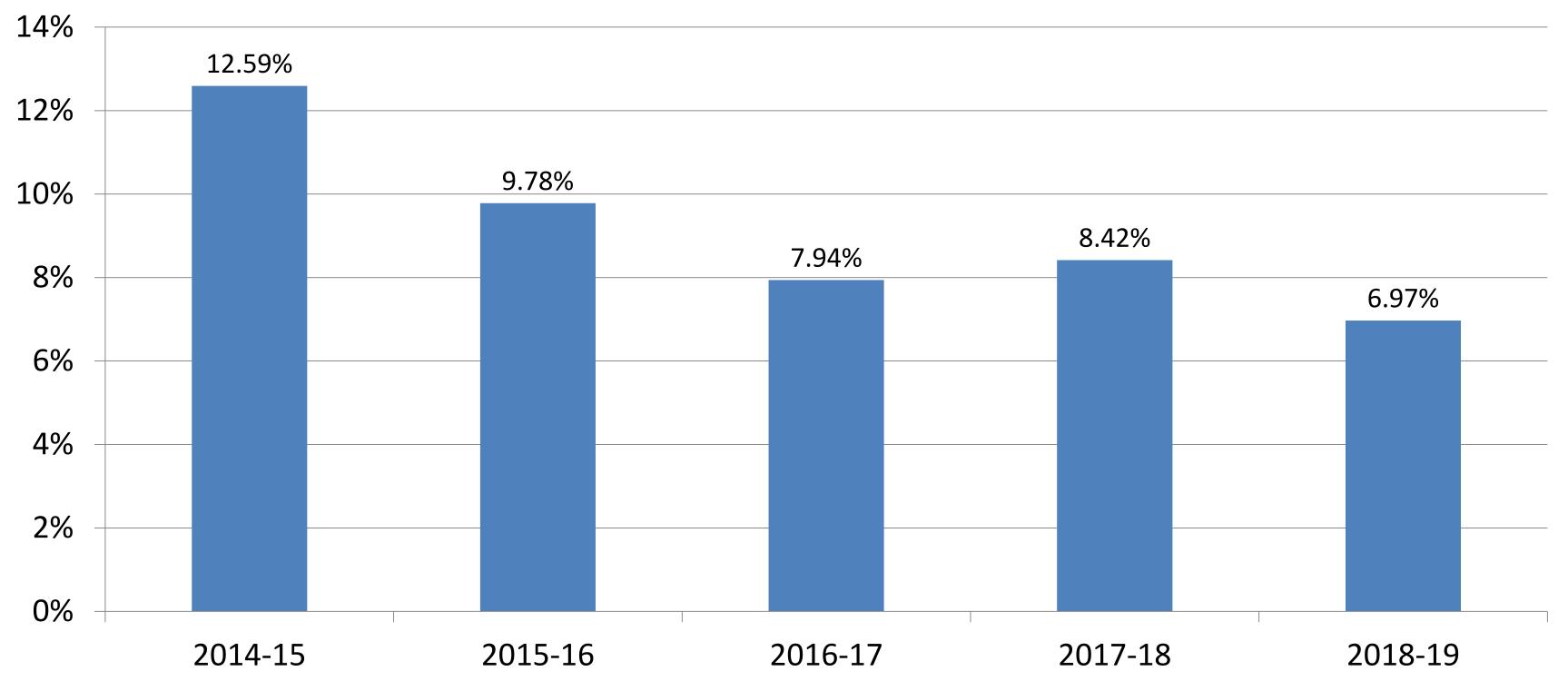
2017-18 Federal

## History of General Fund Revenue



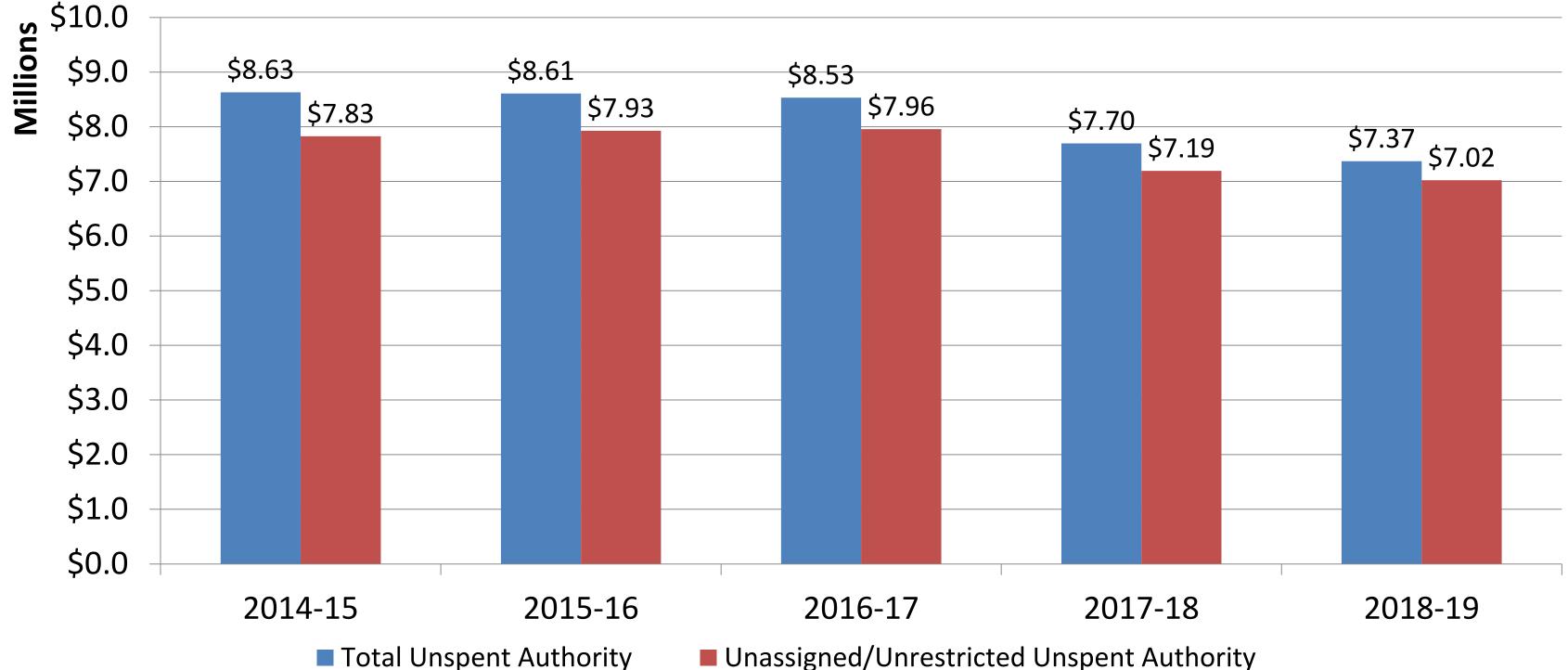
Due to rounding percentages may not total 100.0%

### Financial Solvency Ratio Key Trend Dashboard Indicator #2

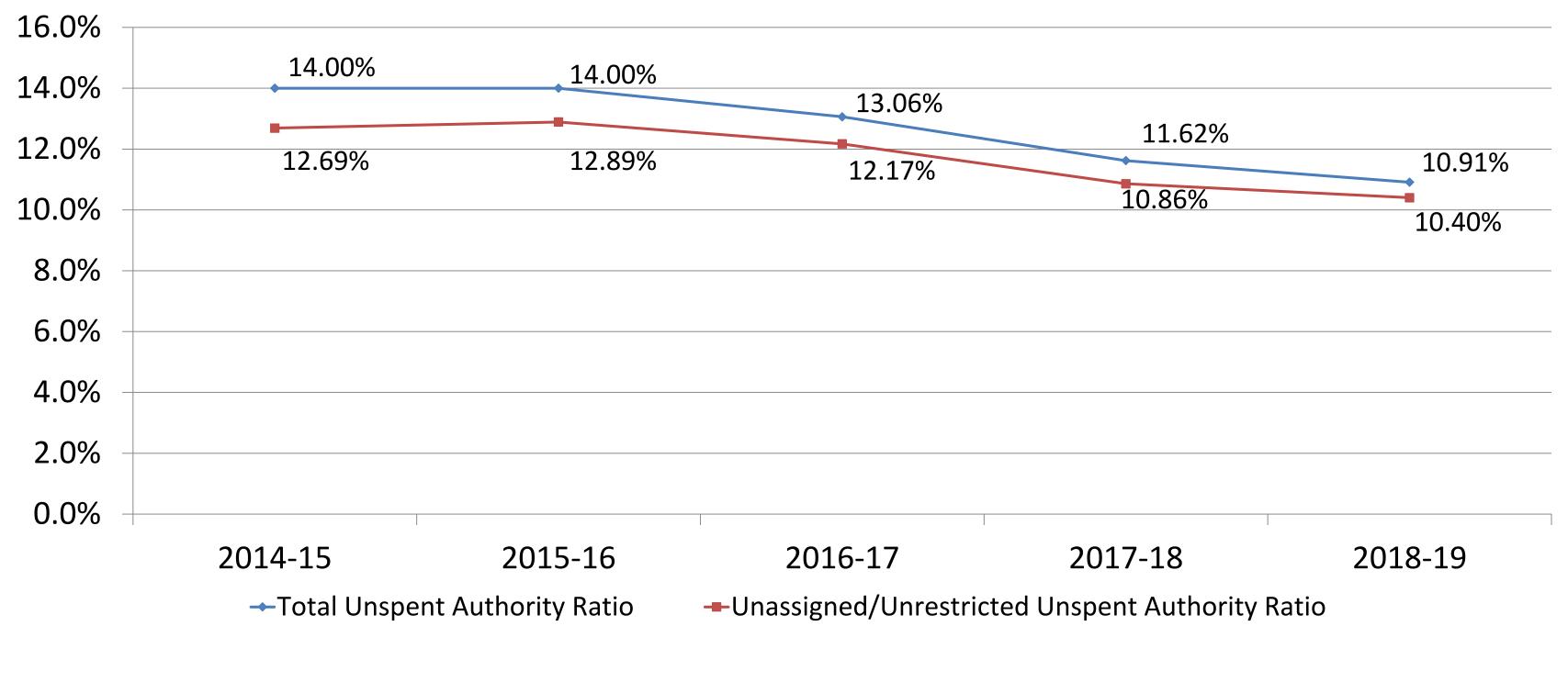


Assigned & unassigned fund balance/General fund revenue less AEA flow thru. Measures the District's fund equity position. IASB recommended minimum 5%.

### History of Unspent Budget Authority (In Dollars) Key Trend Dashboard Indicator #3

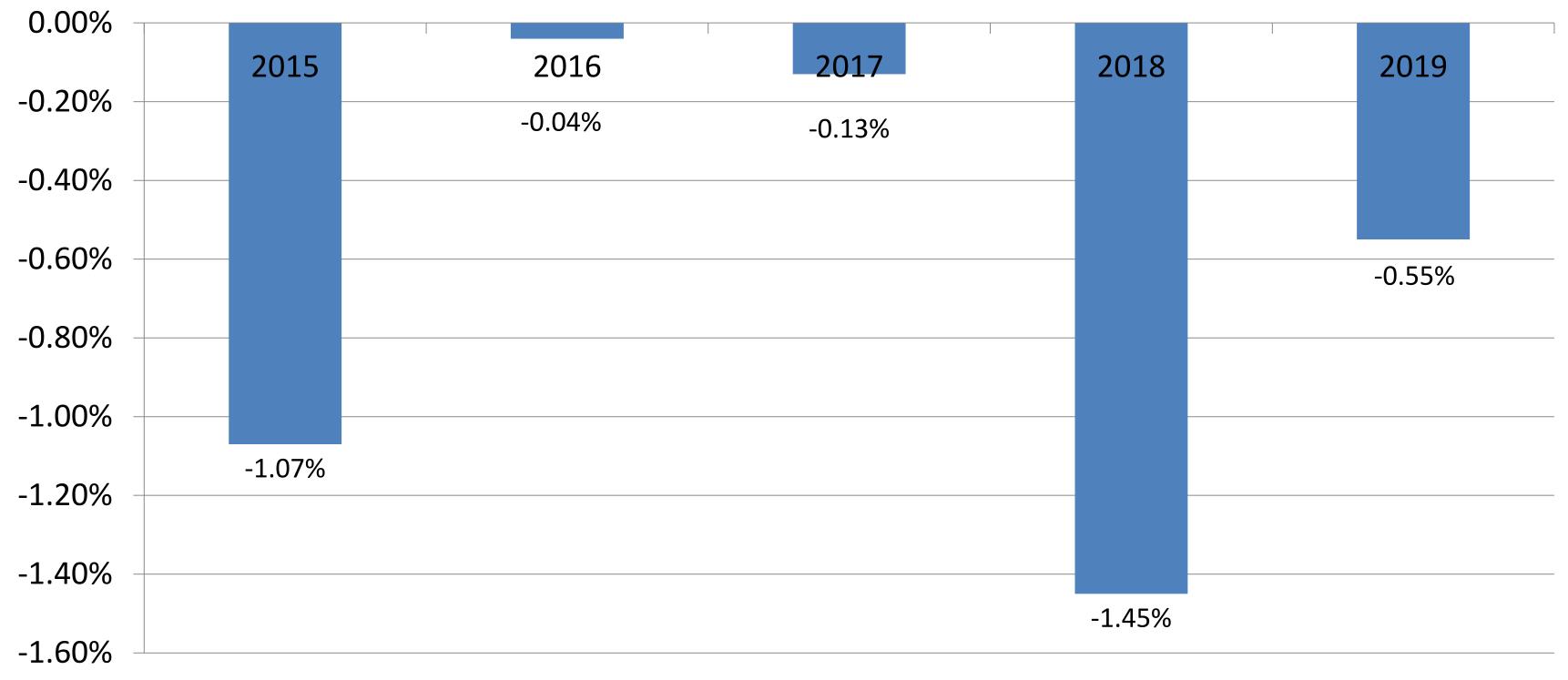


### History of Unspent Budget Authority Ratio Key Trend Dashboard Indicator #3A



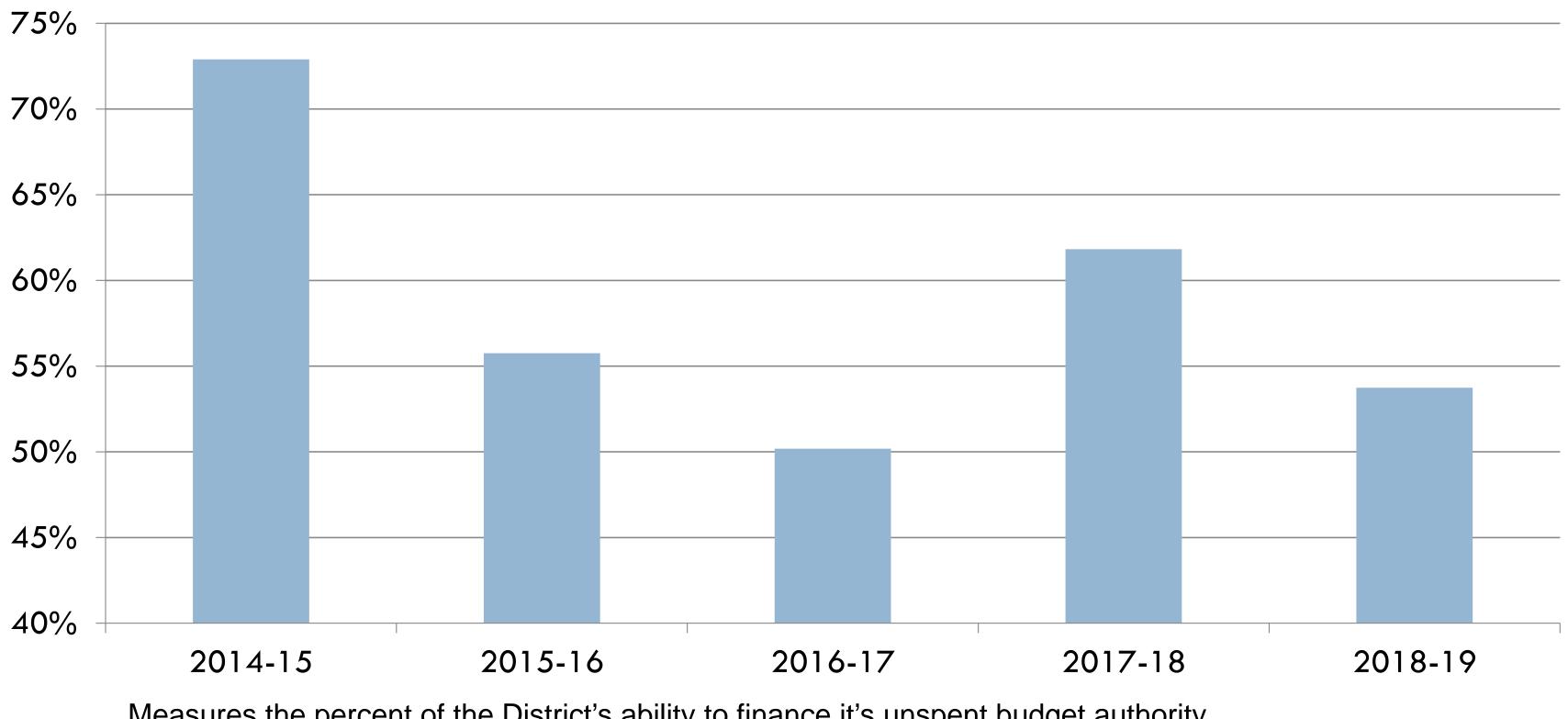
A goal of 10% unassigned/unrestricted unspent authority over expenditures (\$6.62 million) is desired. District is at 10.40 % for 2018-19.

### Annual Unspent Budget Authority Ratio Key Trend Dashboard Indicator #4



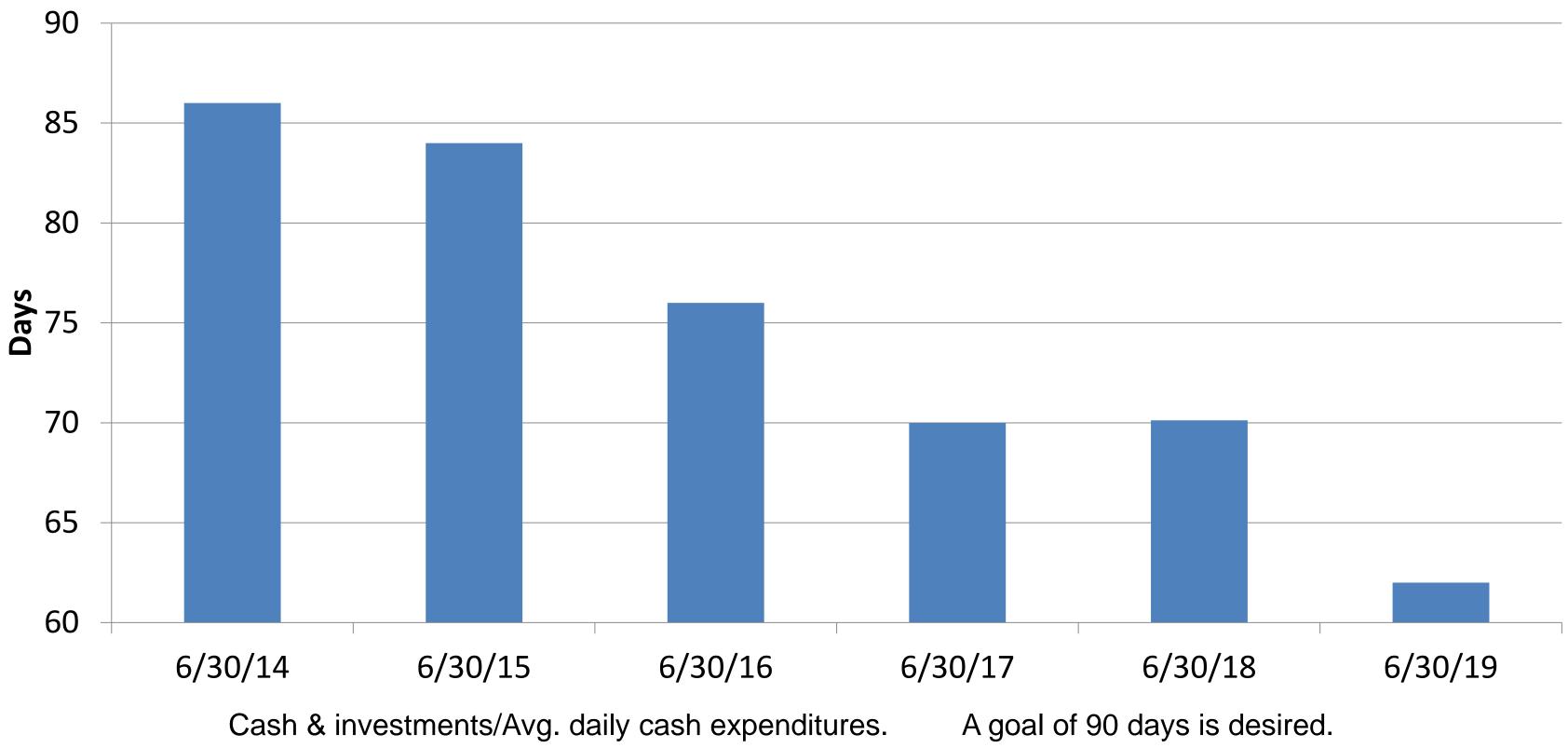
Measures the annual amount in UAB as a percentage of expenditures each year.

## **Net Fund Balance** As a Percentage of Unspent Authority

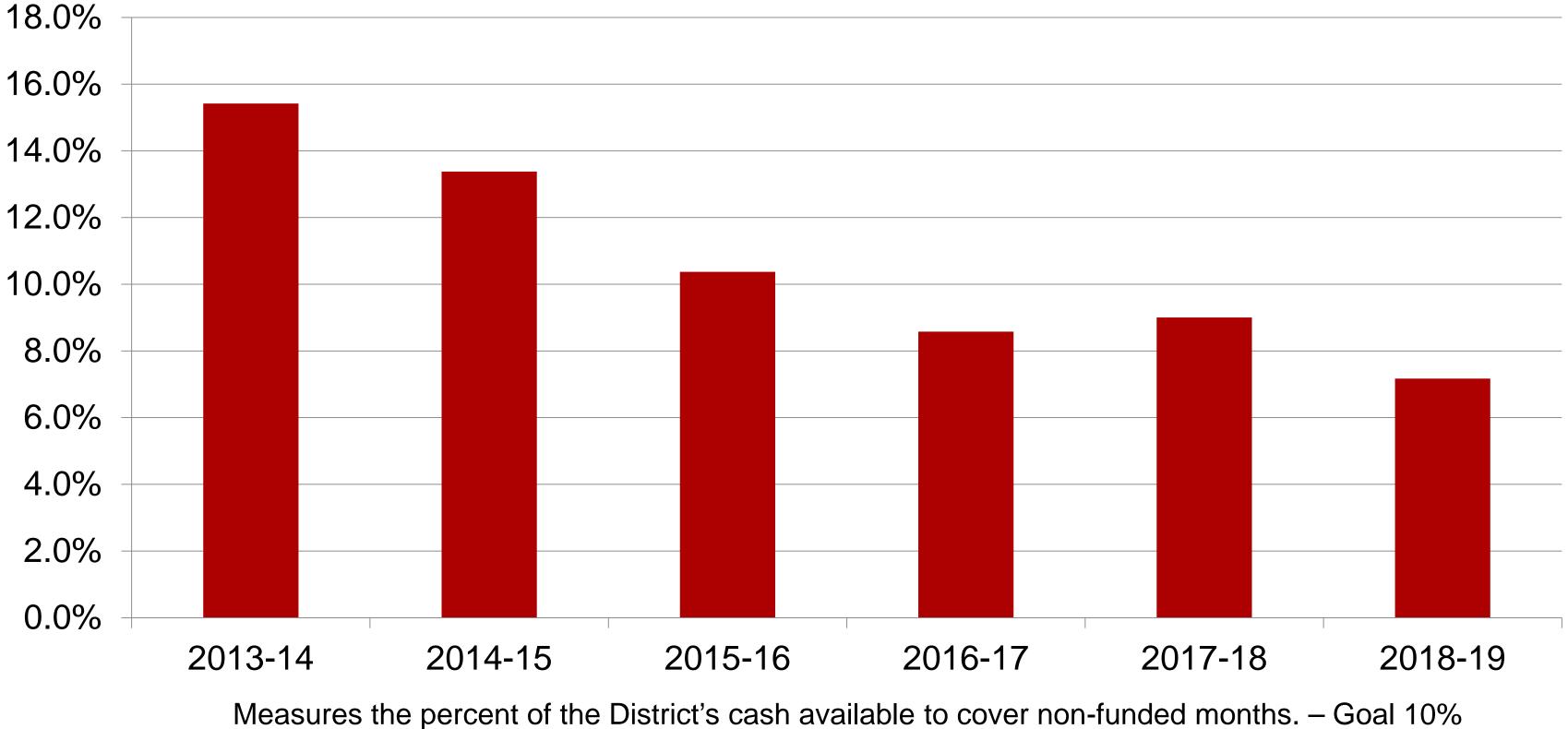


Measures the percent of the District's ability to finance it's unspent budget authority.

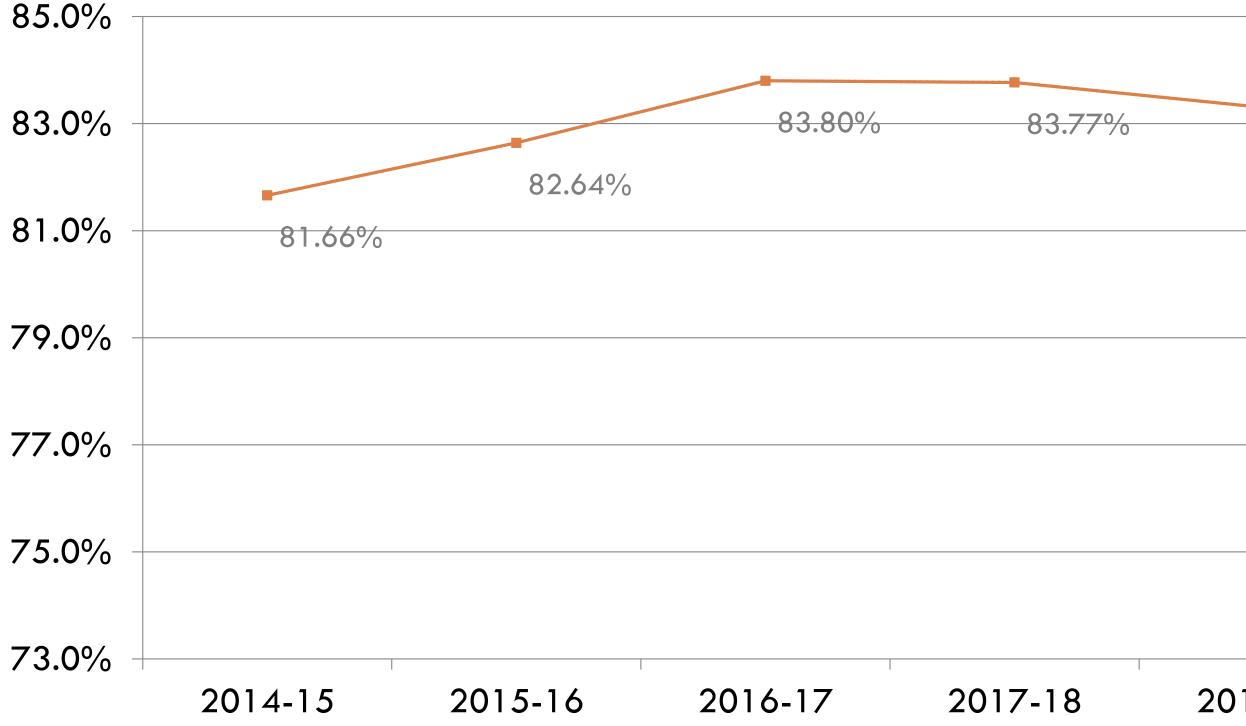
# General Fund - Days Net Cash Ratio



## **Net Fund Balance** As a Percentage of Expenditures



## Salaries & Benefits to Total Expenditures Ratio Key Trend Dashboard Indicator #5

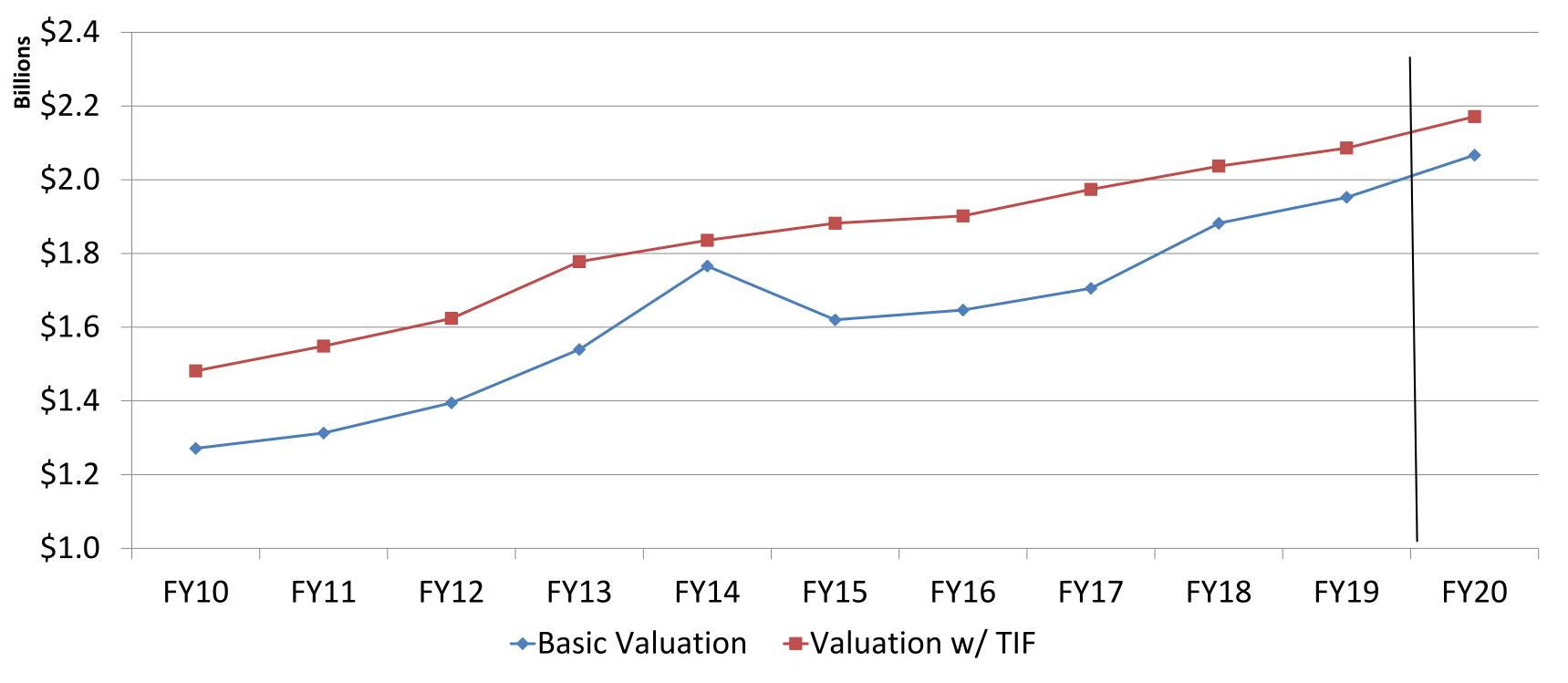


Measures the percent of the District's budget dedicated to labor costs.

83.30%

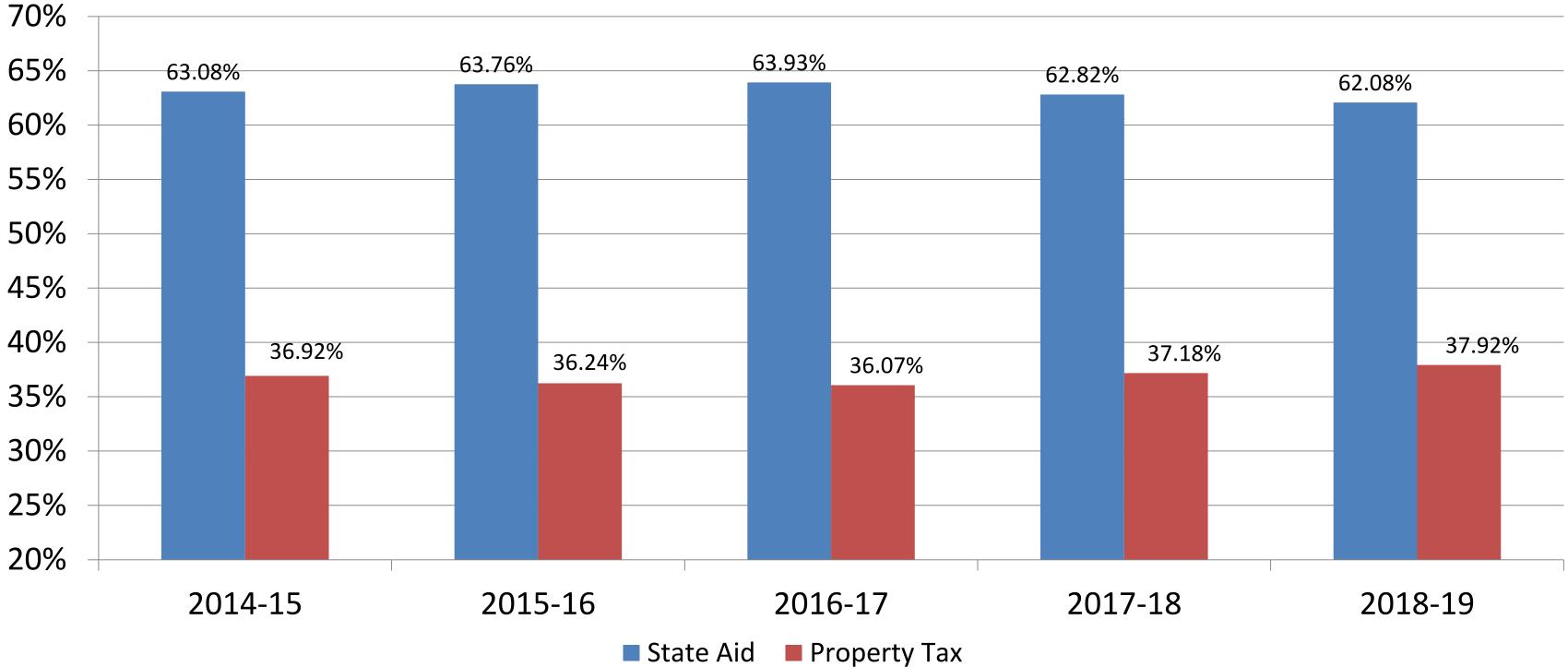
### 2018-19

# **History of Assessed Valuation**

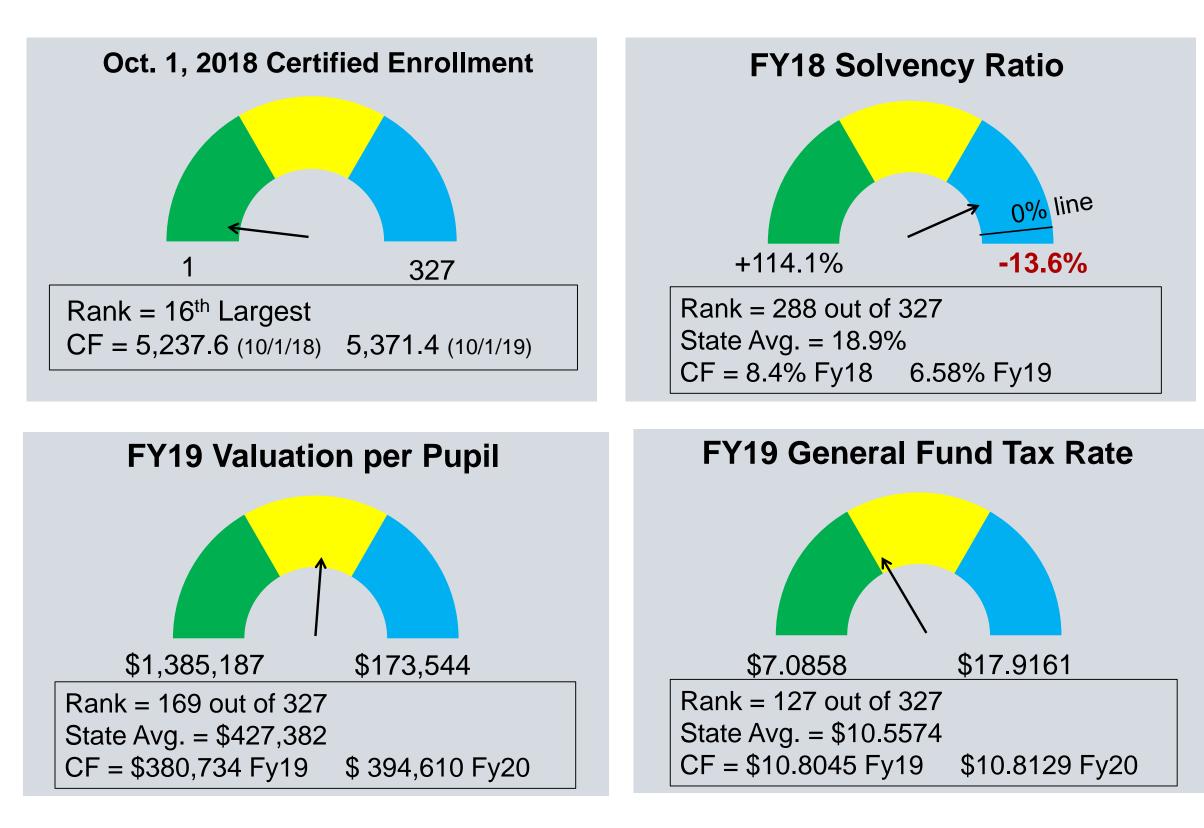


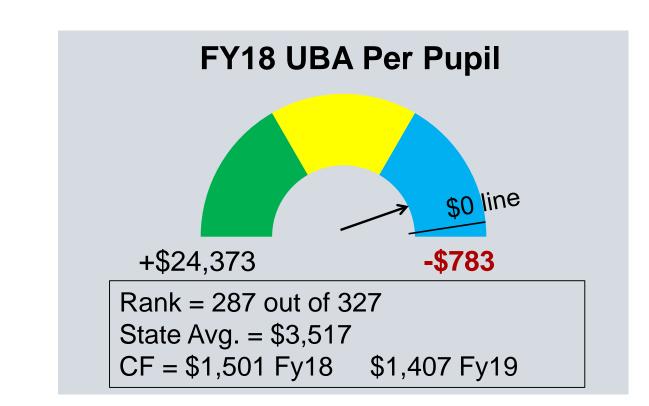
Basic Valuation increased 3.73% from FY18 to FY19 & 53.57% over the past 10 years. Valuation w/ TIF increased 2.41% from FY18 to FY19 & 40.83% over the past 10 years.

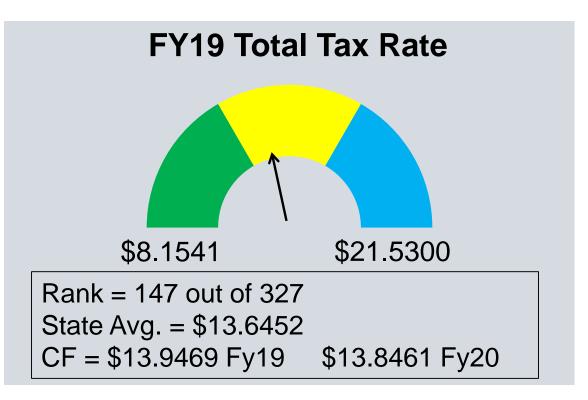
# **General Fund Combined District Cost Property Tax/State Aid History**



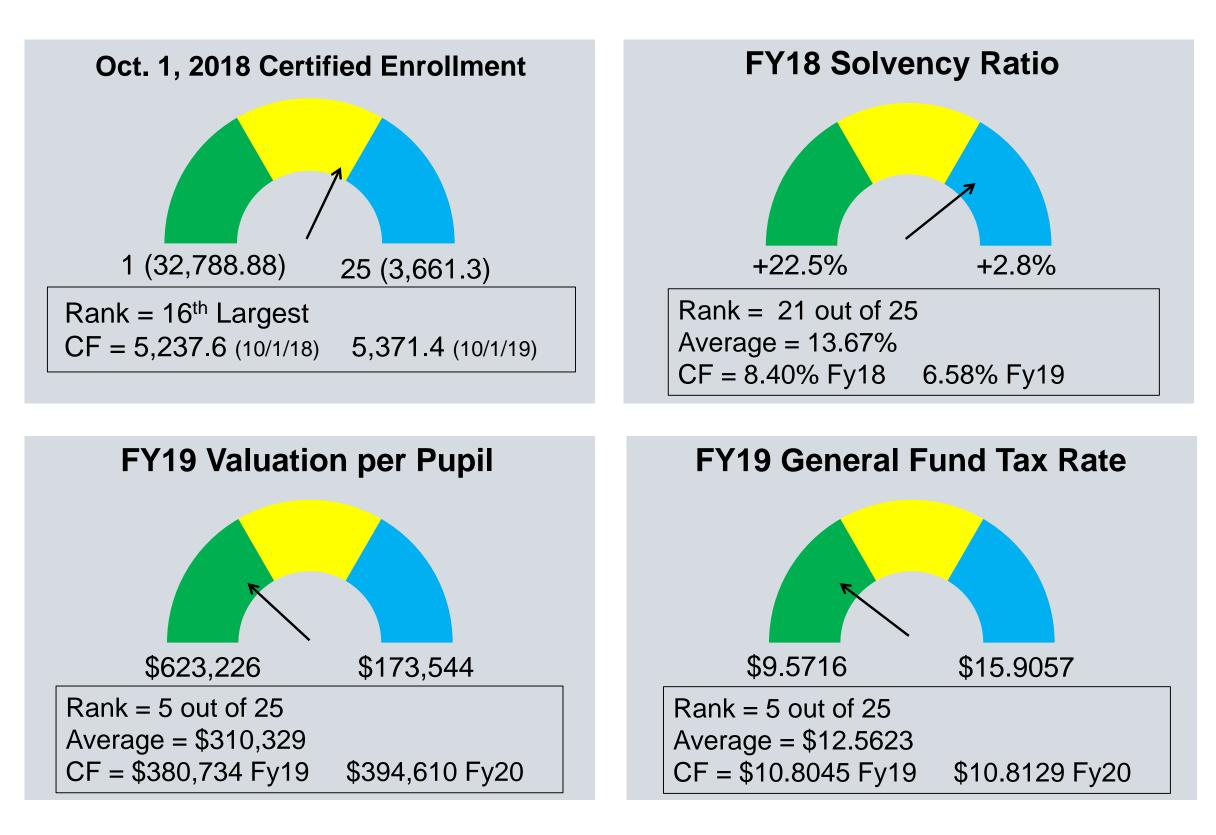
# Financial Dashboard – All Iowa Schools

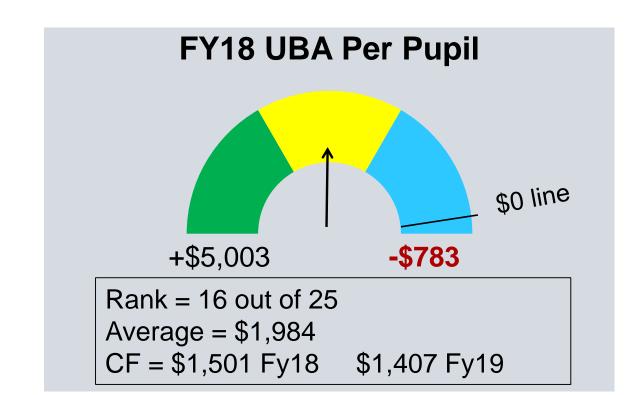


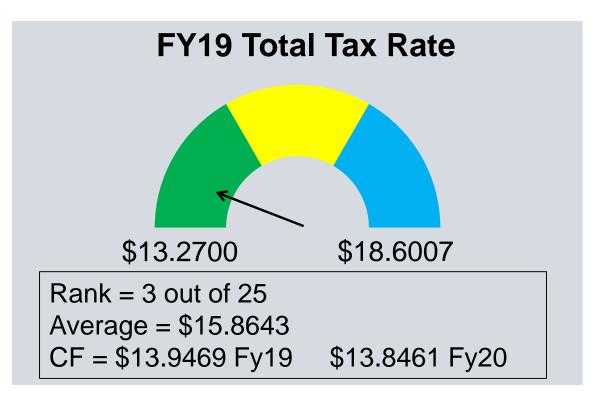


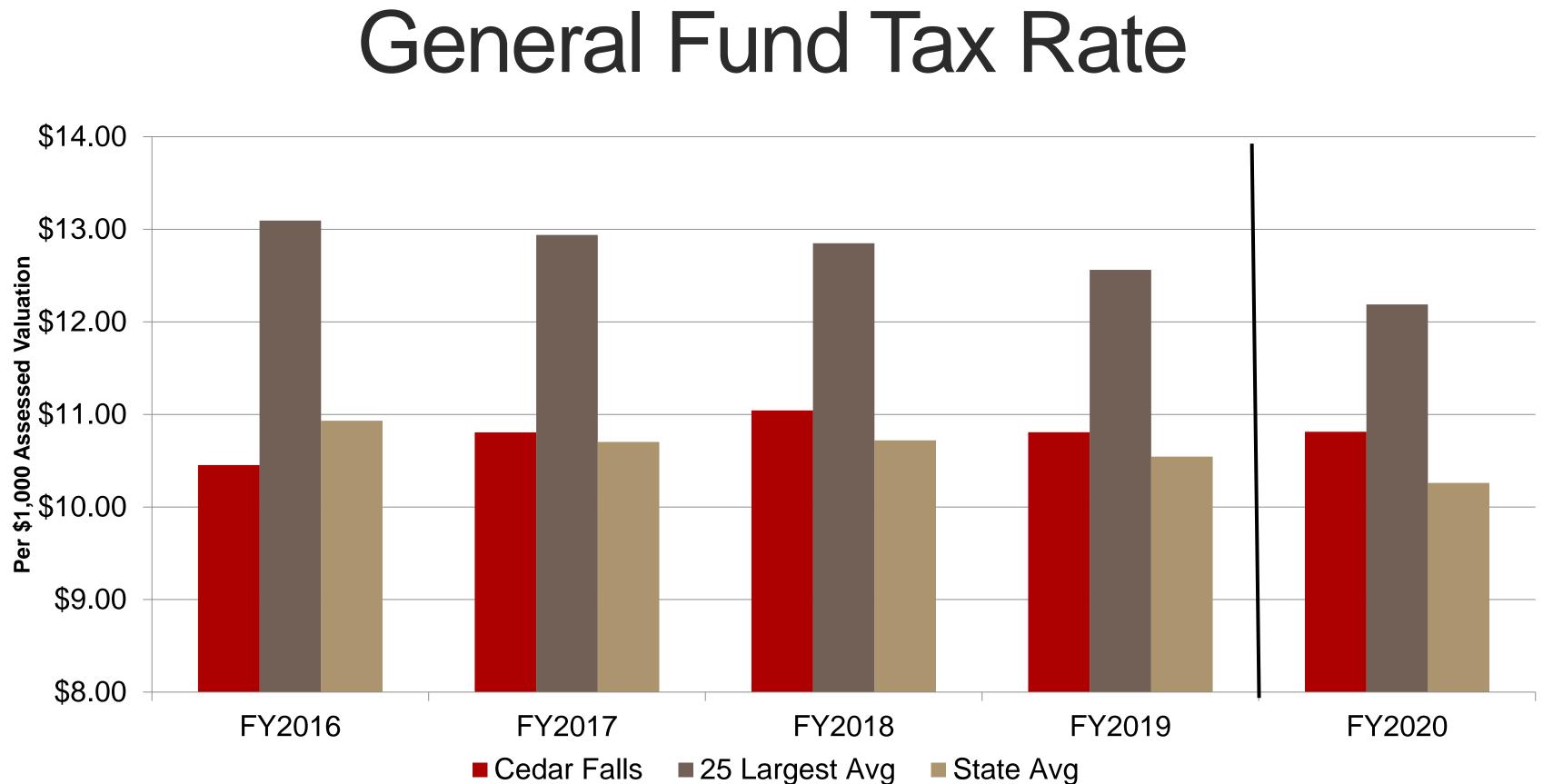


## Financial Dashboard – 25 Largest Iowa Schools

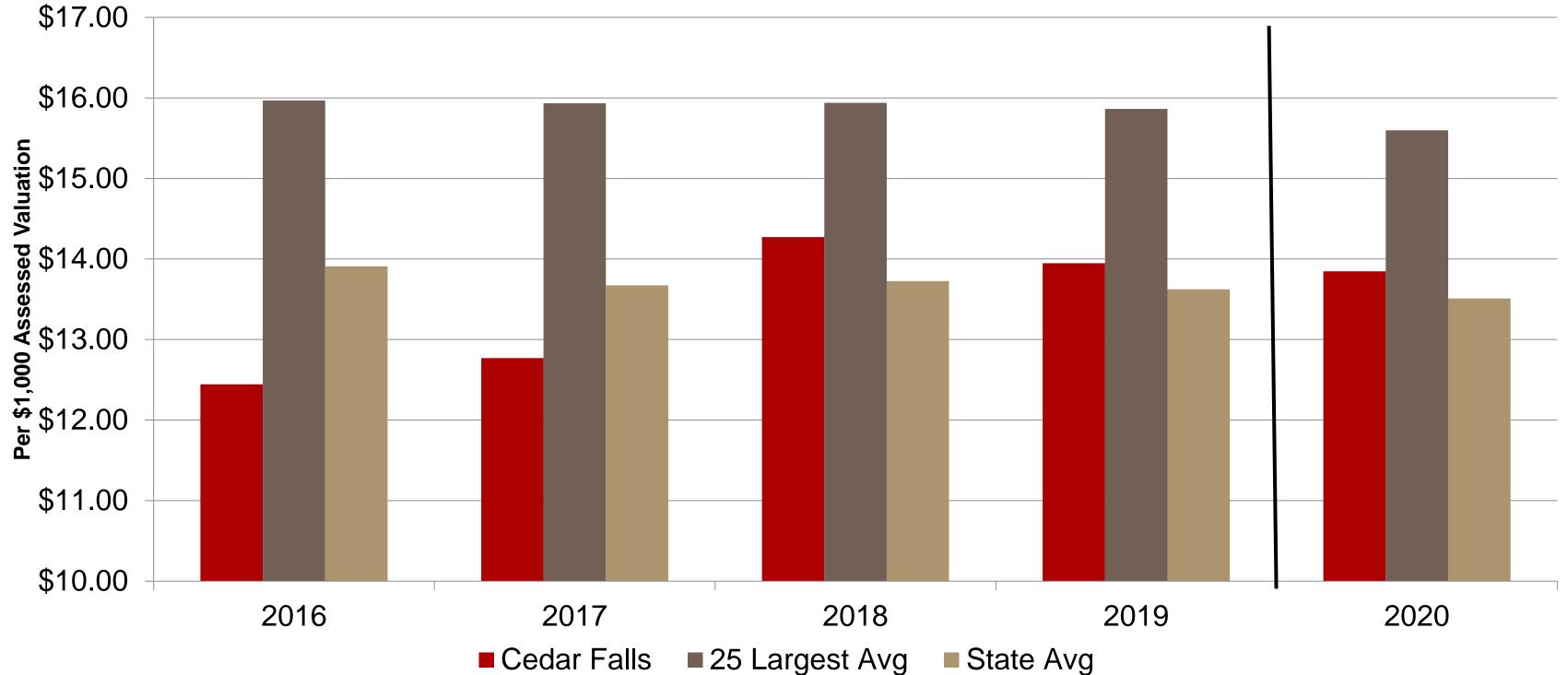




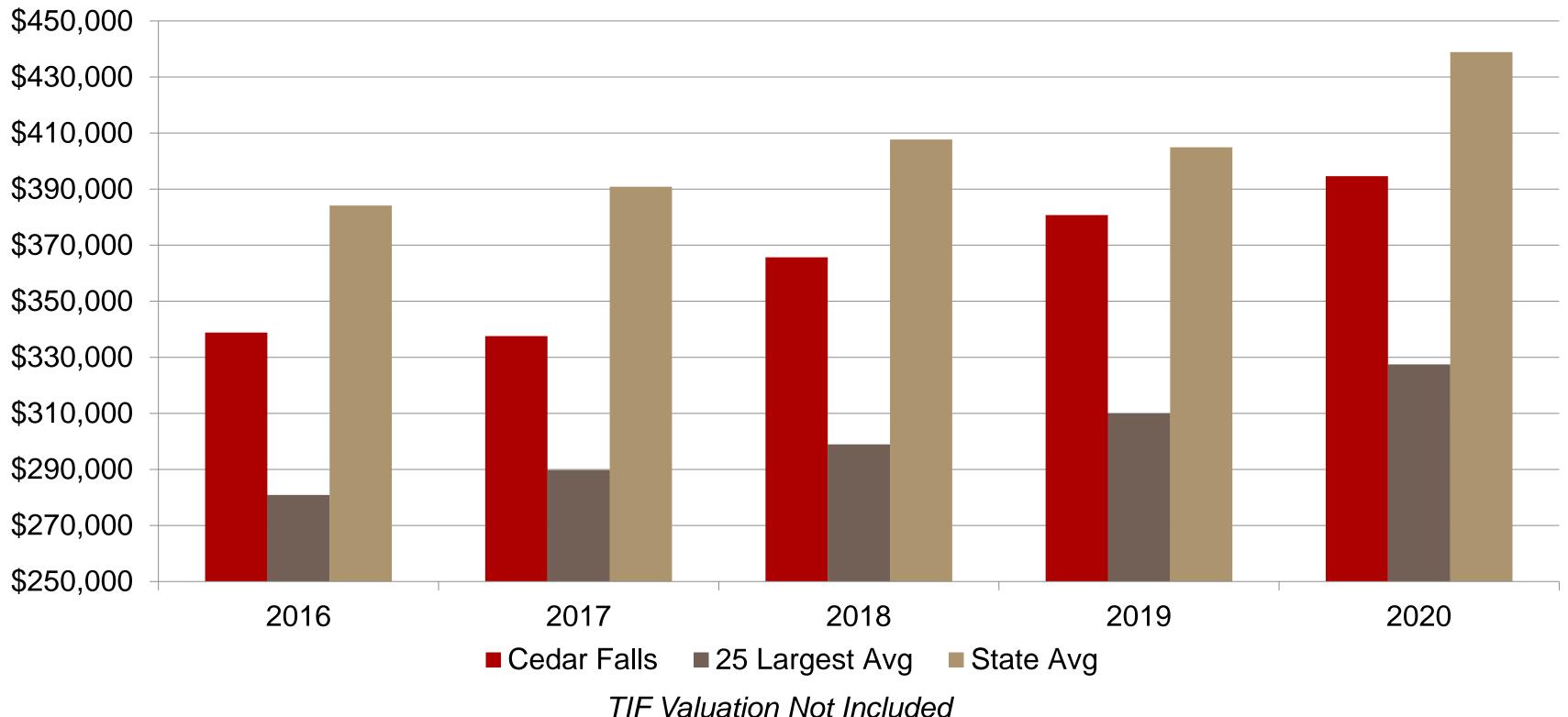




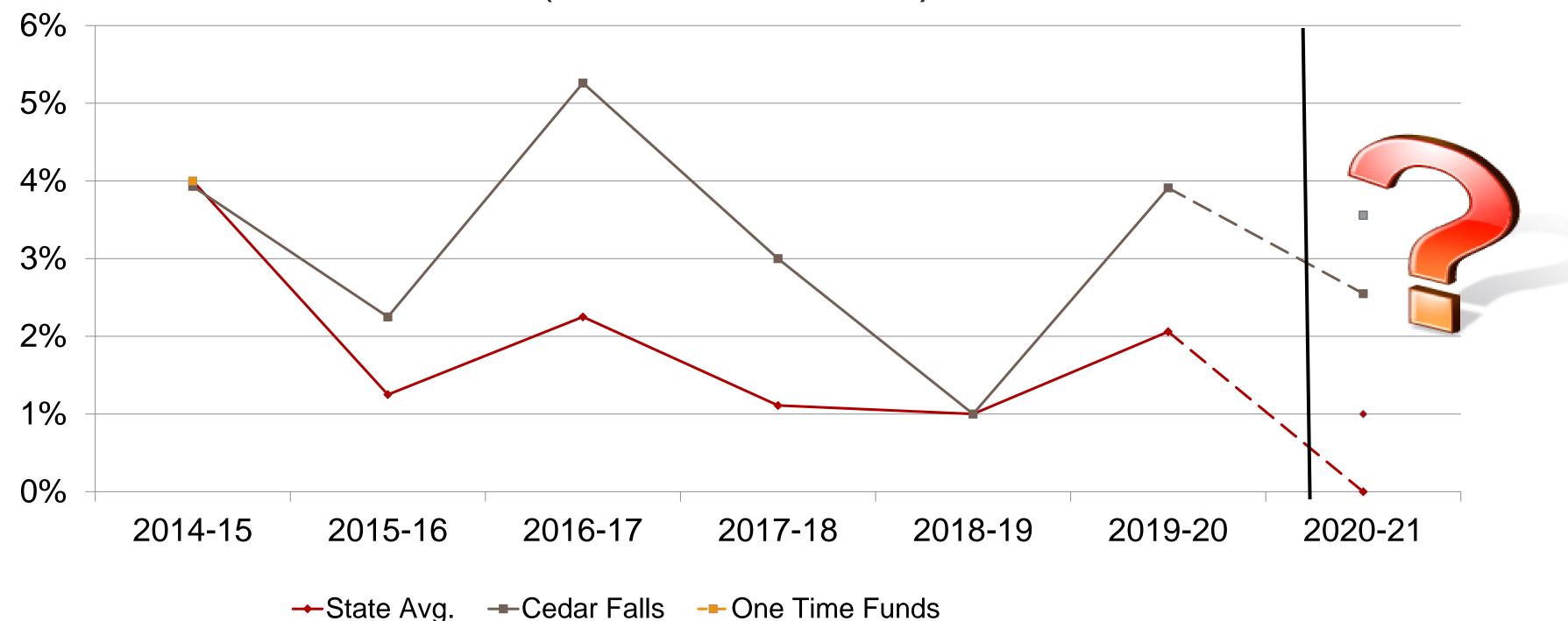
### **Total Tax Rate**



### Net Assessed Value per Student



### History of Supplemental State Aid (Allowable Growth)



### Cedar Falls CSD – <u>RESTRICTED</u> Funds



### **Fiduciary Fund**

Private Purpose Trust Misc. Student Scholarships

ency Funds

Cedar Falls Foundation

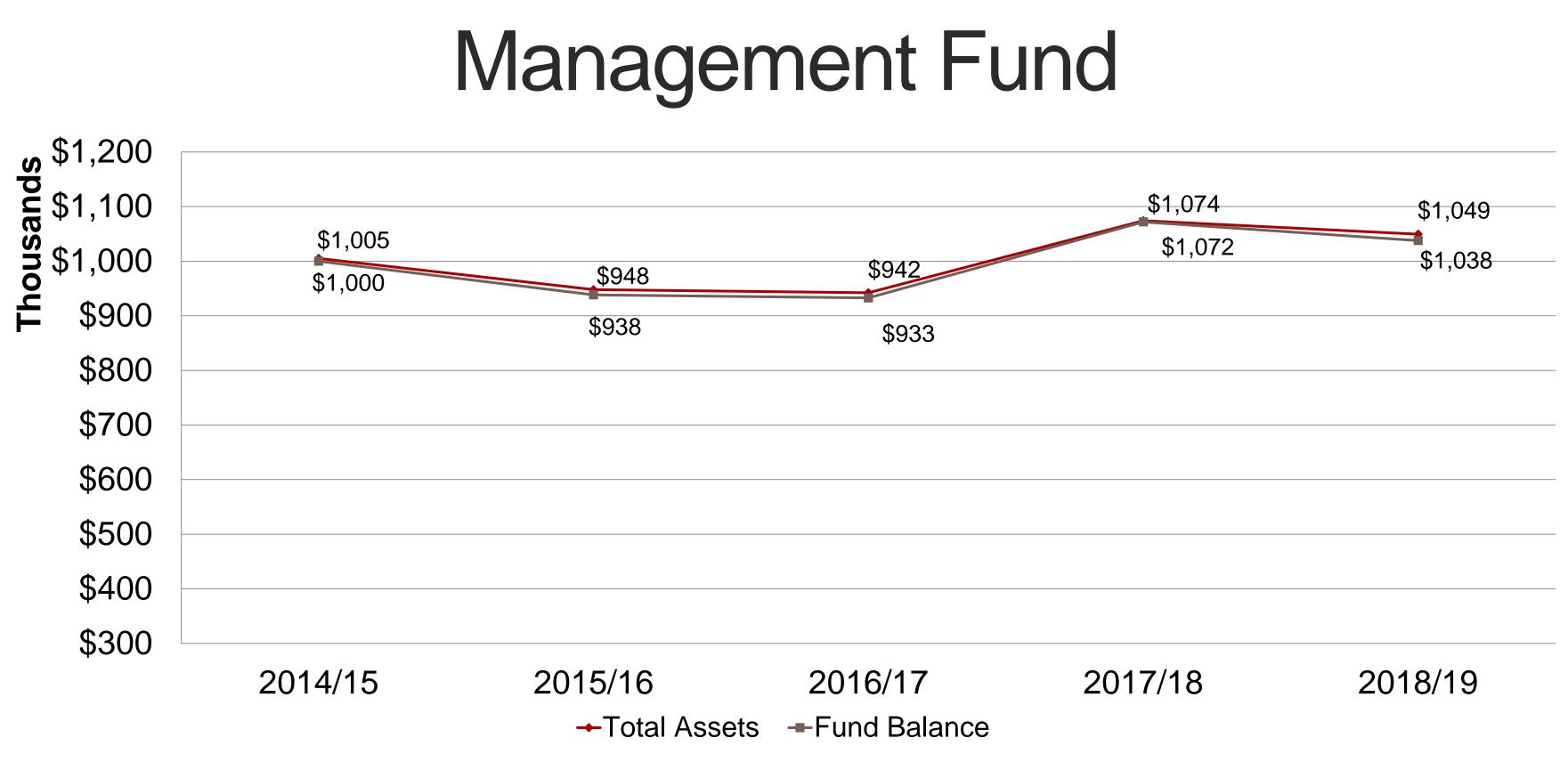
Booster Clubs, School Parent Groups

**River Hills Consortium** 

# Management Fund

- Restricted fund
  - Board of Education Controlled
  - Used for property/liability/auto/workers compensation/etc. insurance premiums
  - Property loss (deductible only)
  - Unemployment payments
  - Early severance benefits (not used)





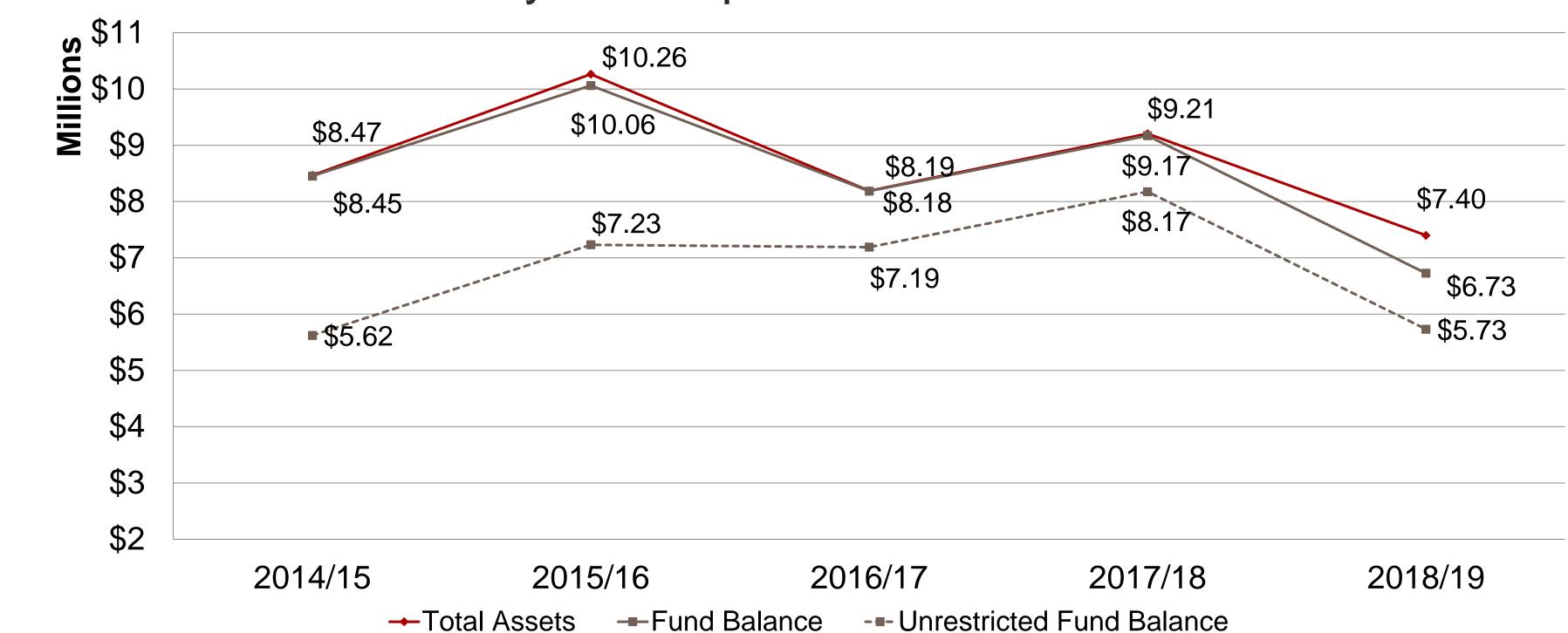
### Secure A Vision for Education (SAVE) Formally Local Option One Cent Sales Tax

- Restricted fund
  - Construction, remodeling, repairing and furnishing of new or existing buildings
  - Purchase or improve school grounds
  - Procure or open roads to buildings
  - Emergency repairs
  - Payment of principle and interest or retirement of general obligation bonds

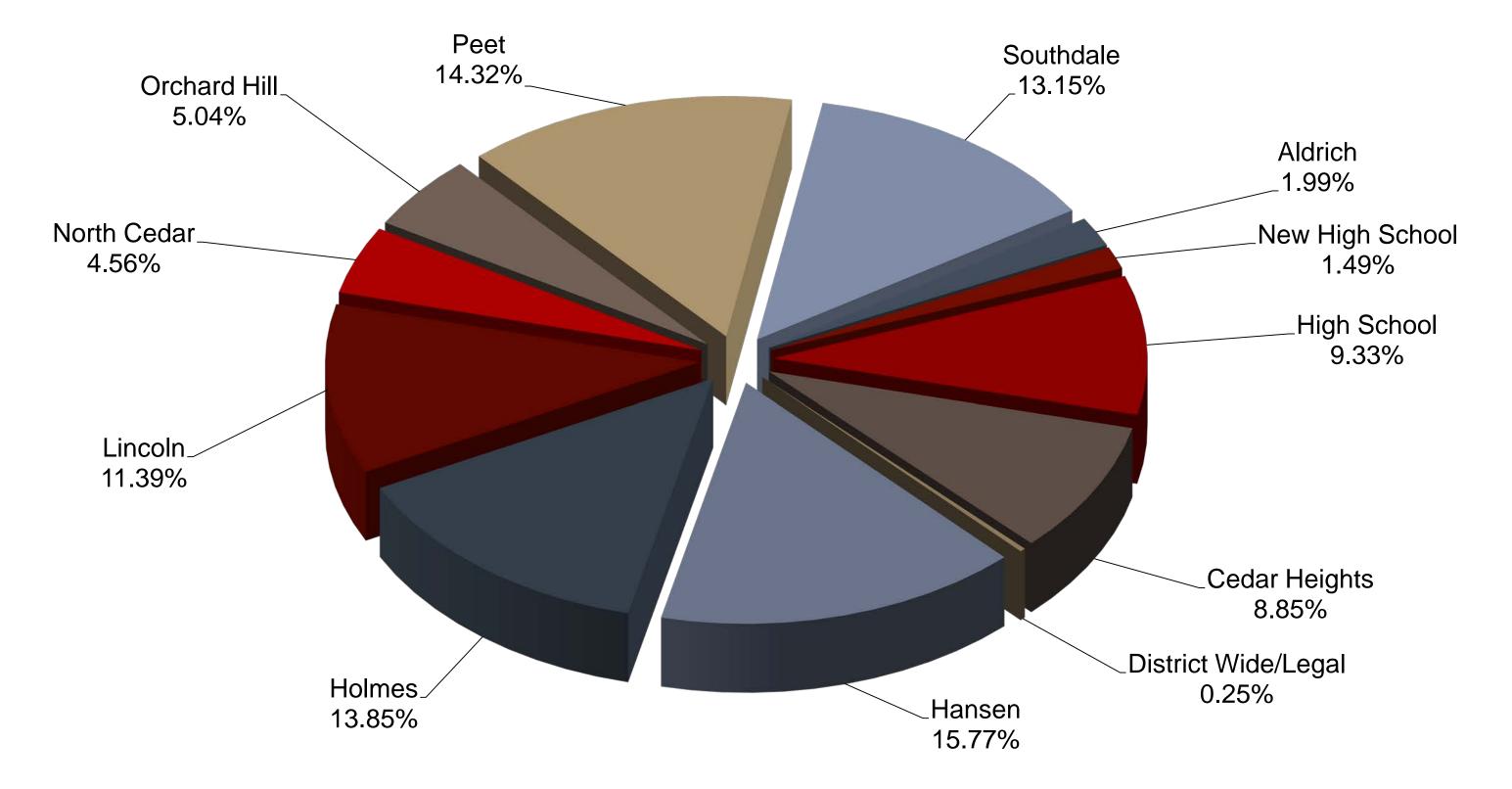


	Less Req.		BAN/Bond				Sale of				iscal Year
Net	Bond		Payment	Project	Total	Other	BAN's/		Sales Tax	Beginning	Ending
Available	Reserve	EOY Balance	(P & I)	Expense	Available	Revenue	Bonds	Interest	Revenue	Balance	June 30
		\$6,800,121	\$0	\$656,624	\$7,456,745	\$0 <sup>′</sup>	\$5,000,000	\$63,619	\$2,389,728	\$3,398	2000
			-		\$11,135,480	\$680,967				\$6,800,121	2001
		\$6,122,310	\$250,300	\$5,800,954	\$12,173,564	\$357,970		\$445,141	\$3,289,359	\$8,081,094	2002
		\$1,750,588	\$5,250,300		\$10,225,246	-		\$356,005	\$3,415,544	\$6,122,310	2003
		\$4,215,981	\$0	\$1,250,748	\$5,466,729	\$118,184		\$22,946	\$3,575,011	\$1,750,588	2004
		\$3,972,043	\$0	\$3,983,234	\$7,955,277	\$235,256		\$85,233	\$3,418,807	\$4,215,981	2005
		\$4,918,323	\$147,594	\$8,263,024	\$13,328,941	\$3,300	-	\$217,071	\$4,090,224	\$3,972,043	2006
		\$6,587,554	\$175,400	\$2,256,054	\$9,019,008	\$0		\$260,884	\$3,839,801	\$4,918,323	2007
		\$3,795,182	\$5,175,400	\$2,265,992	\$11,236,574	\$0		\$272,527	\$4,376,493	\$6,587,554	2008
		\$14,728,408	\$240,564	\$3,547,264	\$18,516,236	\$17,500	\$10,016,194	\$170,853	\$4,516,507	\$3,795,182	2009
		\$5,962,384	\$265,682	\$13,258,036	\$19,486,102	\$56,616		\$186,794	\$4,514,284	\$14,728,408	2010
\$12,597,139	\$1,834,533	\$14,431,672	\$10,563,845	\$5,119,637	\$30,115,154	\$1,365	\$20,500,000	\$44,403	\$3,607,002	\$5,962,384	2011
\$9,615,017	\$1,834,533	\$11,449,550	\$1,835,232	\$4,925,138	\$18,209,920	\$20,900		\$85,127	\$3,672,221	\$14,431,672	2012
\$3,630,495	\$1,834,533	\$5,465,028	\$1,770,141	\$8,731,307	\$15,966,476	\$0		\$48,818	\$4,468,108	\$11,449,550	2013
\$6,204,723	\$2,829,533	\$9,034,256	\$3,331,454	\$7,415,222	\$19,780,932	\$39,920	\$9,999,287	\$49,678	\$4,227,019	\$5,465,028	2014
\$5,622,978	\$2,829,533	\$8,452,511	\$3,272,592	\$1,958,675	\$13,683,778	\$0		\$35,647	\$4,613,875	\$9,034,256	2015
\$7,232,186	\$2,829,533	\$10,061,719	\$2,775,355	\$341,056	\$13,178,130	\$1,398		\$41,635	\$4,682,586	\$8,452,511	2016
\$7,189,713	\$995,000	\$8,184,713	\$4,979,369	\$1,781,175	\$14,945,257	\$0		\$52,038	\$4,831,500	\$10,061,719	2017
\$8,174,817	\$995,000	\$9,169,817	\$3,557,801	\$1,812,585	\$14,540,203	\$1,450,319		\$113,601	\$4,791,570	\$8,184,713	2018
\$5,731,514	\$995,000	\$6,726,514	2,342,830	6,373,855	15,443,199	835,243		178,674	5,259,465	\$9,169,817	2019

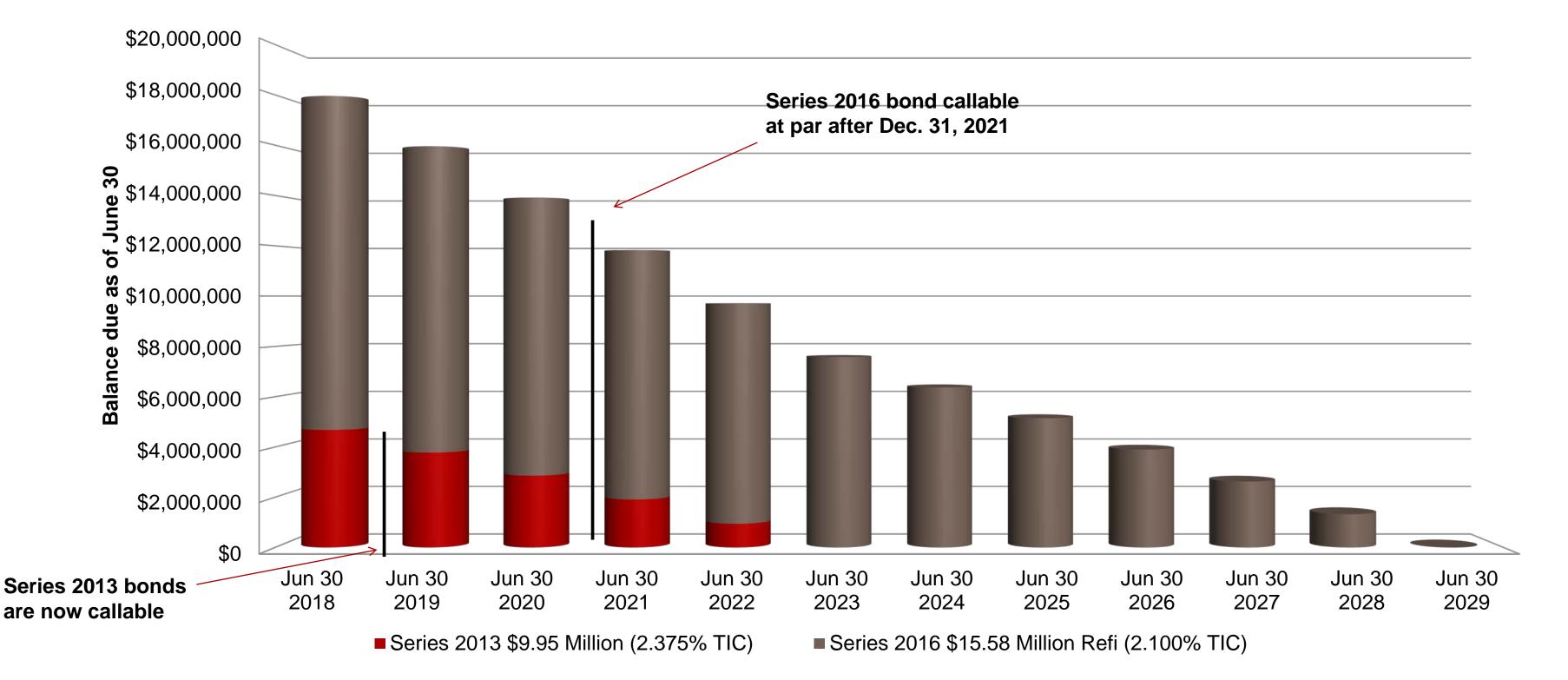
### Secure A Vision for Education (SAVE) Formally Local Option One Cent Sales Tax



## History of SAVE Fund Expense (2000 to 2019)



### Outstanding Revenue B



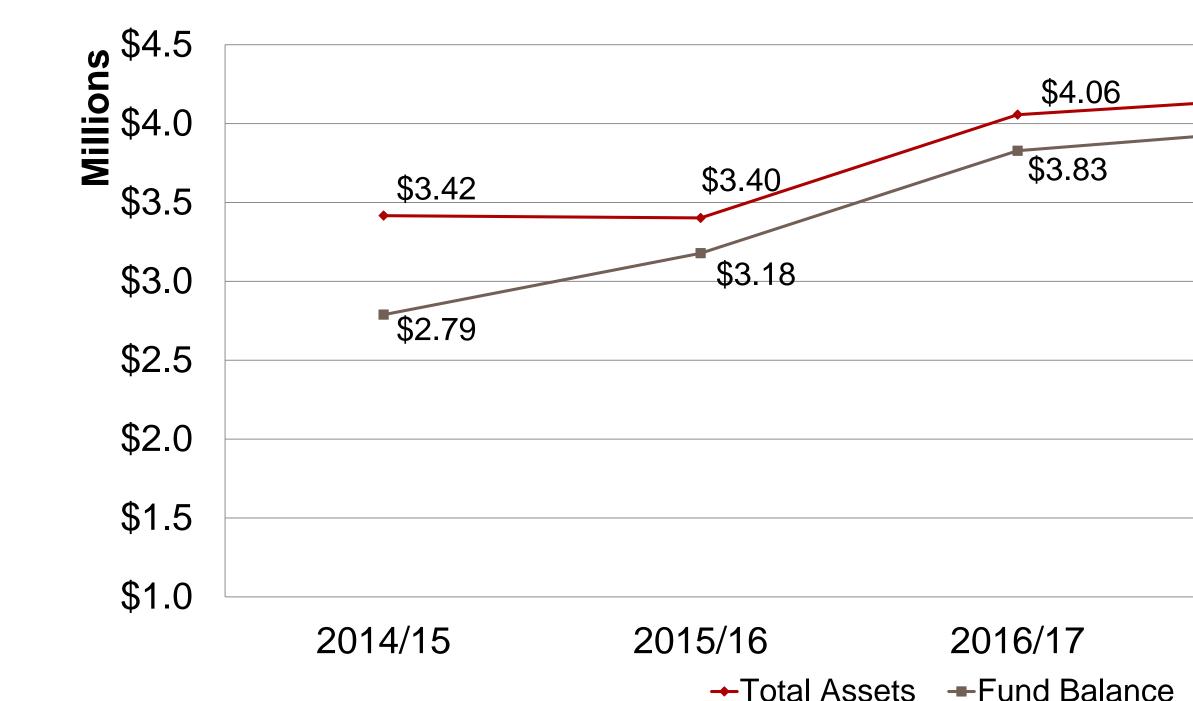
Bond	De	ebt

# Physical Plant & Equipment Levy (PPEL)

- Restricted fund with two parts
  - Board of Education Controlled up to \$0.33/\$1,000 (regular)
  - Voter approved additional \$1.34/\$1,000 levy
    - Voters approved extension of levy on December 6, 2016
    - Levy now expires at the end of the 2027-28 school year
  - Can be used for:
    - Purchase or improvement of grounds
    - Construction, repairing or remodeling of schoolhouses or roads to schoolhouses including debt for same
    - Purchase or lease of equipment greater that \$500 per unit
      - Technology bundling included
    - Purchase or lease of school buses or other vehicles
    - Leasing or renting of facilities



# Physical Plant & Equipment Levy (PPEL)



\$4.18	\$4.12
\$3.99	\$3.99



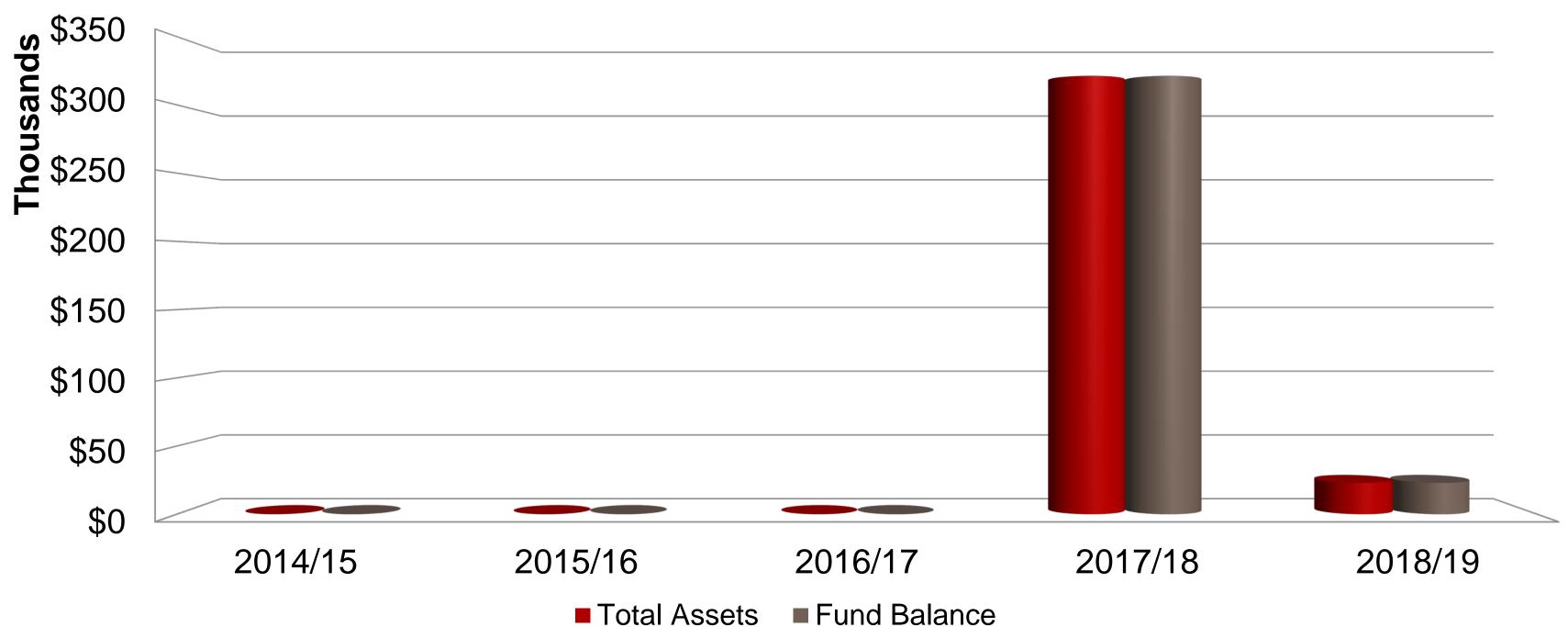
### 2018/19

# **Debt Service Levy**

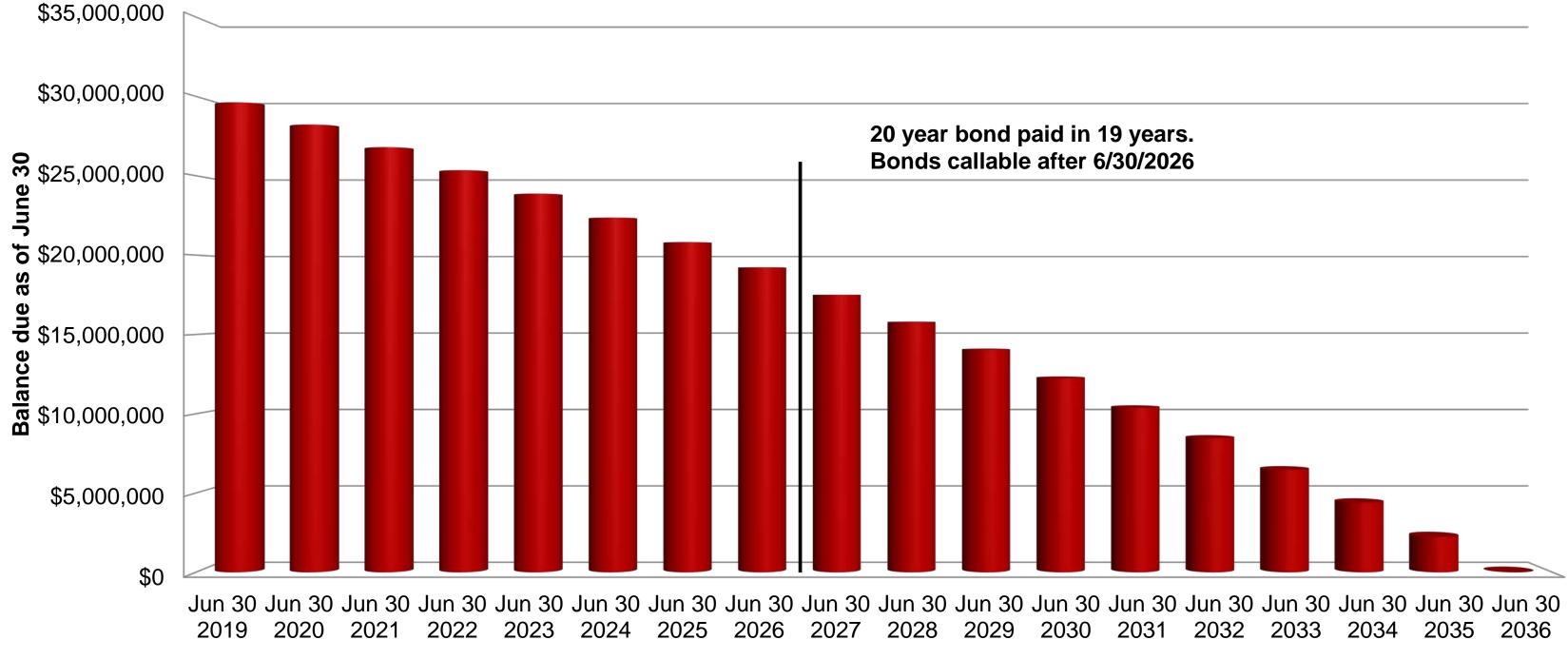
- Voters of a school district may approve bonded indebtedness for a period of up to 20 years
- Proceeds from the sale of General Obligation Bonds are deposited in the Capital Project Fund (31) to be used for the cost of the approved project
- Revenue from the Debt Service Levy (40) are deposited in the Debt Service Fund to be used to retire principal and interest on the bonds







### **Outstanding General Obligation Bond Debt**



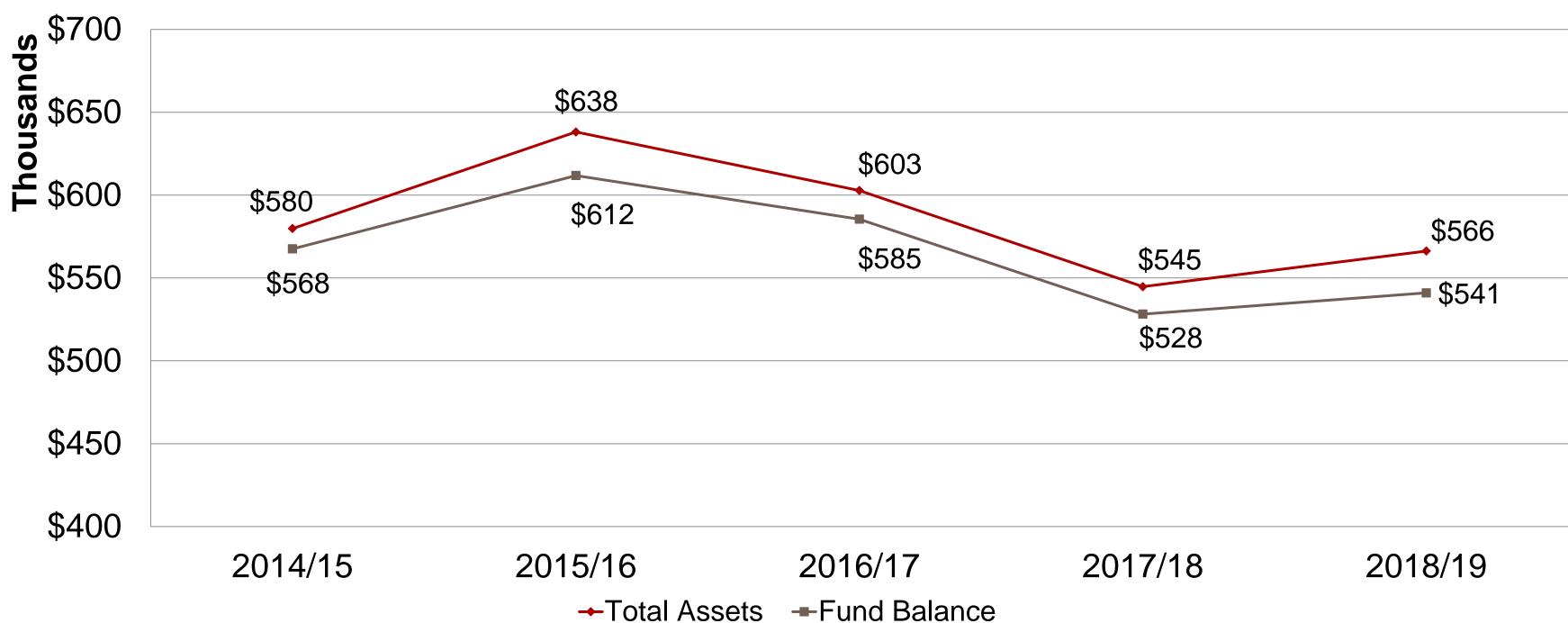
Series 2017 \$32.00 Million (3.078% TIC)

# **Activity Fund**

- Restricted fund
  - Account for student-related activities
    - Admissions
    - Activity Fees
    - Student Dues
    - Student Fund Raising Events
    - Student related co-curricular or extra-curricular activities



# Activity Fund

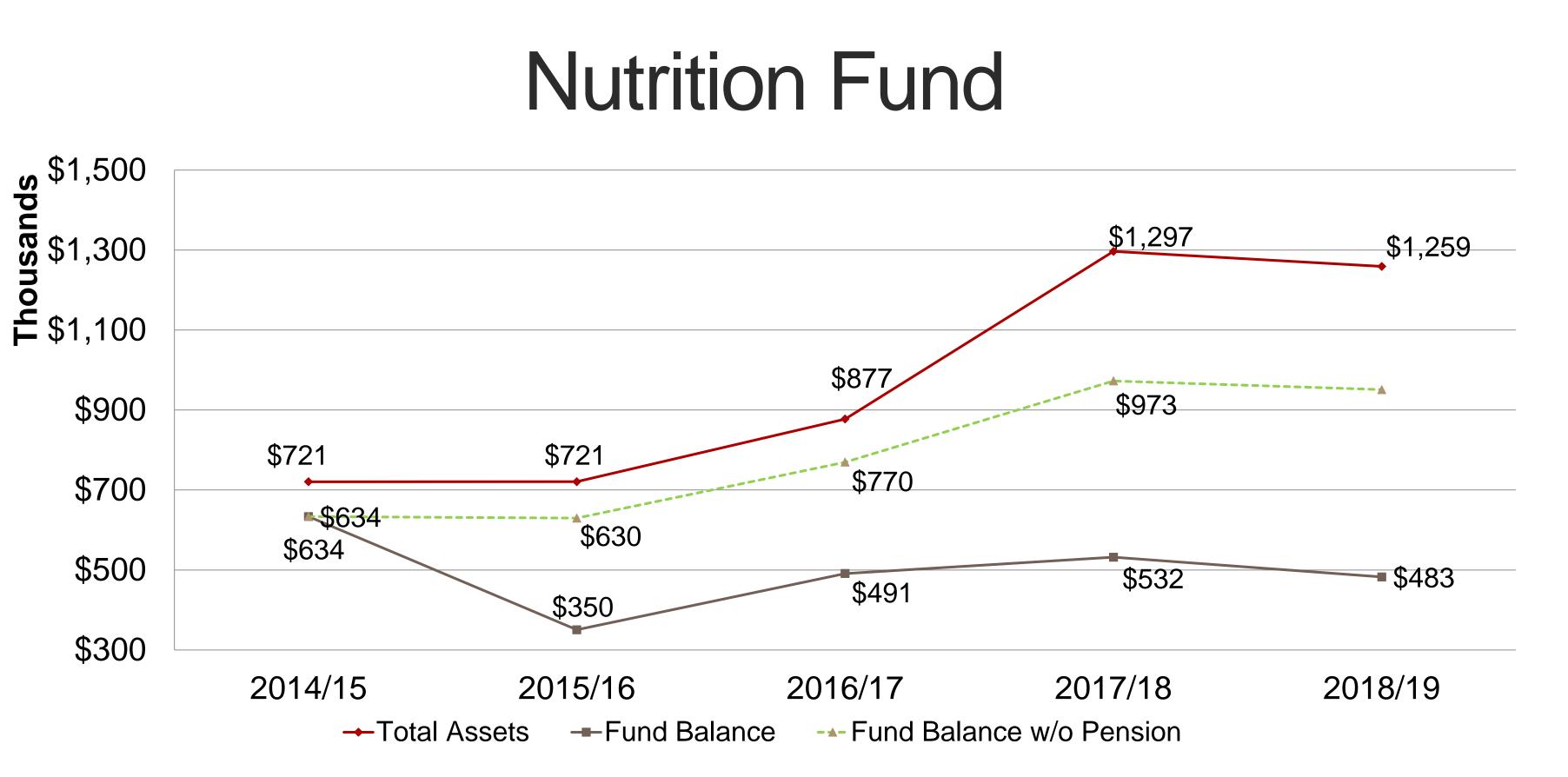


## Nutrition Fund

- Restricted fund
  - Considered an Enterprise Fund
    - Business type activity
      - Fund for which a fee is charged to external users for good or services
  - Account for all transactions for nutrition programs authorized under Iowa Code Chapter 283A

### ood or services s authorized under Iowa





## Summary

- As of June 30, 2019
  - District's financial condition:
    - District General Fund cash balance
      - Decrease from June 30, 2018
      - Days Net Cash Ratio 62 slightly down from 6/30/18
    - Unspent budget authority (UBA) decreased by \$326,527
      - UBA Ratio 11.62% FY18 10.91% FY19
      - Reminder UBA decreased in FY19 with the opening of Aldrich Elementary and will again in FY20
  - Increases in enrollment without increases in supplemental state aid (allowable growth) puts more pressure on general fund
    - Continued requirements and changes in enrollment and curriculum may necessitate additional staff

### Summary

- Special Education
  - District continues to meet the needs of students
  - Medicaid funding helped reduce special education expenses
    - Net FY19 receipts = \$976,921
  - FY19 deficit = \$691,194
  - Projected FY20 deficit = **\$835,625**

# Summary

- We must continue to closely monitor budget and funding changes in order to make decisions that
  - Maintain a positive learning environment
  - Maintain a positive financial condition



# Special thank you to

- Business Office Staff:
  - Jana Speck
  - Lisa Voves
  - Michelle Weber
  - Lori Wiley
  - Valarie Gibson
  - and Carrie DeBerg
- Administration
- Board of Education

