

CEDAR FALLS COMMUNITY SCHOOL DISTRICT



Annual District Financial Report
February 9, 2026

Overriding Purpose



Every topic, every slide, although not stated as topics revolve around:

- Meeting the needs of Cedar Falls students
- Funding the educational priorities of the district
- Understanding how Iowa school finance helps to meet and fund student needs and educational priorities



Agenda

- Governmental fund accounting standards
- Key factors with the Iowa Public School Foundation Formula
- General fund key indicators
 - Individual fund revenue & expenditures
 - Individual fund balances
- Restricted Funds
- Wrap up

Synopsis of the Certified Annual Report - reviewed in October

Cedar Falls CSD – Summary of Funds

Governmental Fund

General Fund (10-16)

Includes:

Special Education (12)

Consortium Prog. (13)

Categorical Funds (14)

Instructional Support Levy (16)

Special Revenue Fund

Includes:

Student Activity (21)

Management Fund (22)

District Support Trust Fund (27)

- Funds donated to District
both Principal and Interest can
be used

Capital Projects

Includes:

G.O. Bond Proceeds (31)

SAVE/LOT (33)

Physical Plant & Equip. (36)

Debt Service (40)

Proprietary Fund

Enterprise Fund

Includes:

School Nutrient (61)

Student Coffee Shop (68)

Fiduciary Fund

Private Purpose Trust

Misc. Student Scholarships (81)

Custodial Funds

Includes:

EE Staff Flower Funds, (92)

Cedar Falls Foundation

Booster Clubs, School (93)

Parent Groups

River Hills Consortium (94)

Revenue Sources and Allowable Expenditures

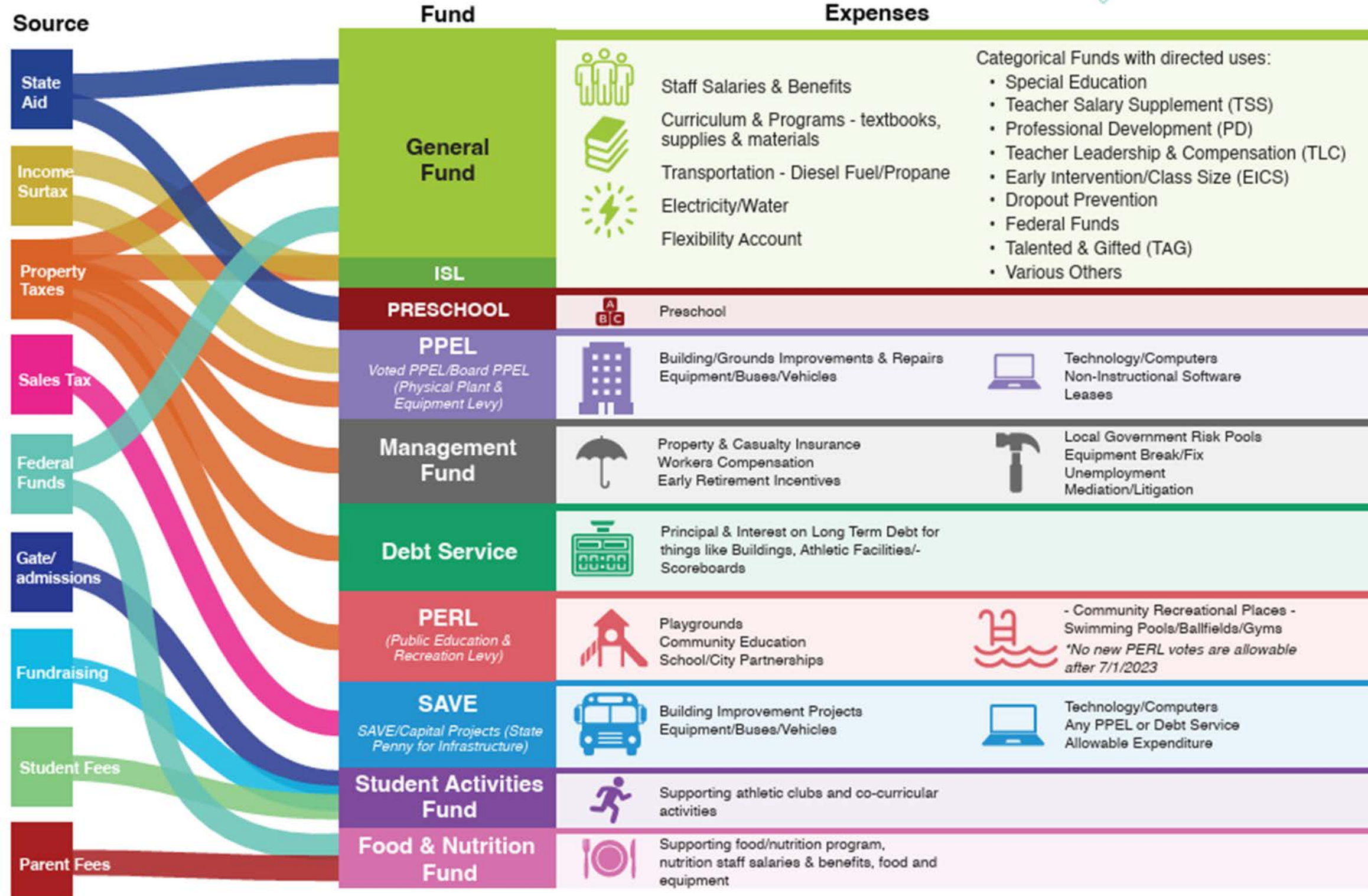
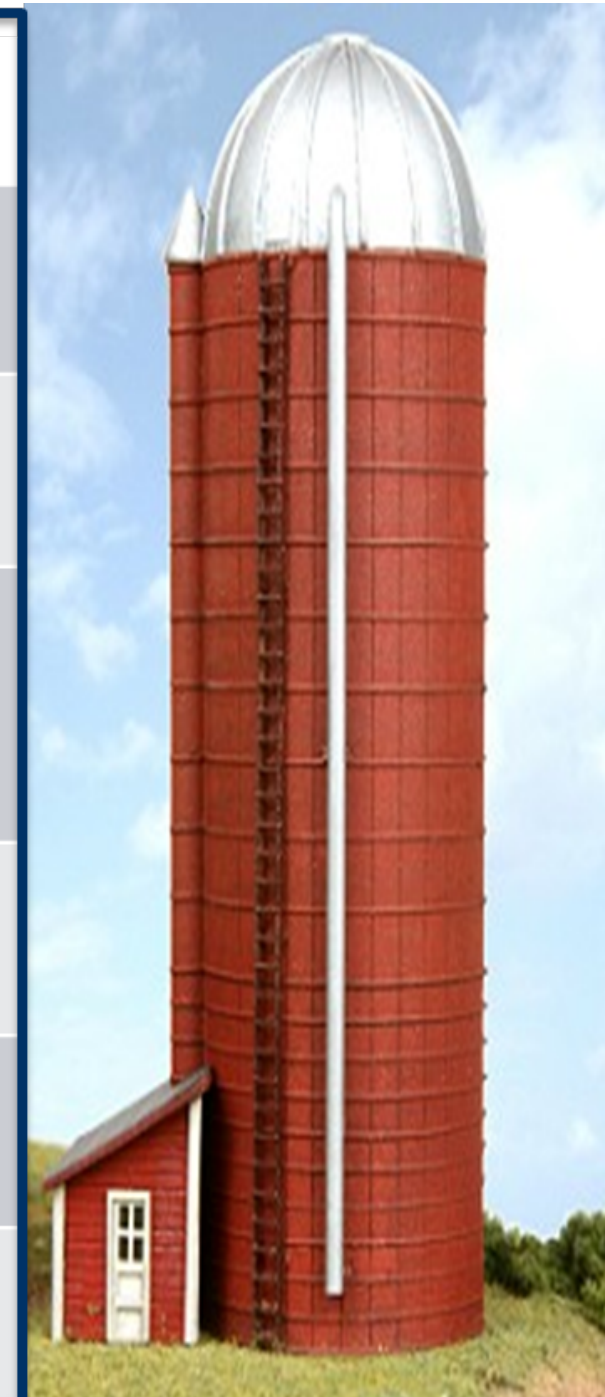


Chart scale does not reflect size of funds.

Categorical Funding (within the General Fund only)

Also treat as silos – only accounts, not funding

Teacher Salary Supplement	Dropout Prevention
Professional Development	Beginning Teacher Mentoring
Iowa Early Intervention	Beginning Administrator Mentoring
Statewide Voluntary Four-Year-Old Preschool	Nonpublic Textbook Services
SPED – Special Education	Gifted and Talented
At-Risk	ELL – English Language Learners
Home School Assistance	Teacher Leadership Compensation



Goals & Principals of Iowa School's Foundation Formula (General Fund)

- Equity in expenditures
- Property tax relief
- Equalization of method of taxation
- Uniform state aid allocation formula
- Predictable
- Pupil-driven
- Provide for local discretion and incentives
- *ESTABLISHES
MAXIMUM SPENDING
CONTROL*
- Same formula for all Iowa K-12 public schools and AEA's



4 Key Factors

Iowa Public School Foundation Formula

- Enrollment
- Equalization
- Supplemental State Aid Growth (SSA)
- Balance





4 Key Factors

Iowa Public School Foundation Formula

- Enrollment

Enrollment determines the majority of funding received by a school district, based on a count performed on **October 1**.

$$\text{Enrollment} \times \text{Cost per Student} =$$

75% of Total General Fund Resources/Spending Authority

Funding follows the student (*but not in all cases*)

Open enrollment → out of your district = you cut a check to the receiving district

Open enrollment ← into your district = your district receives a check



Certified Enrollment
Students living in
your district

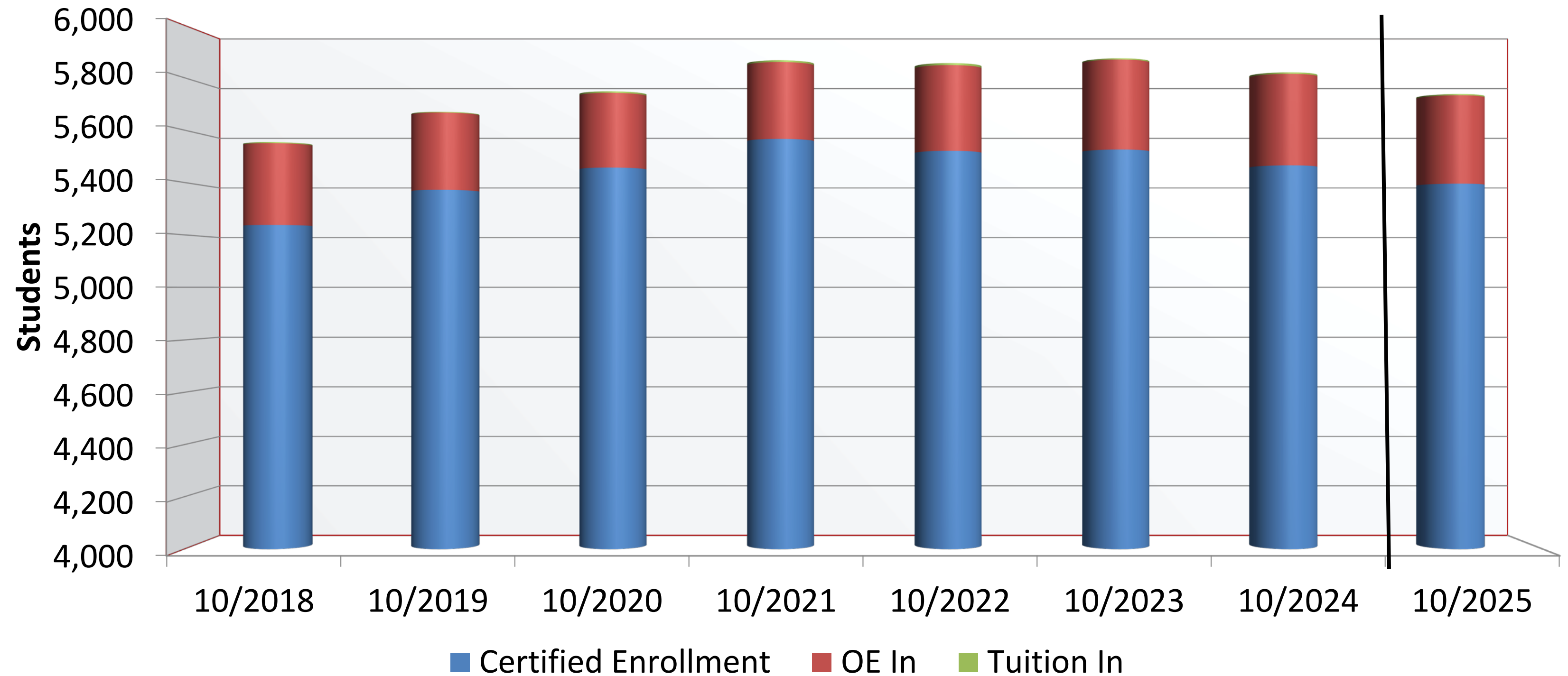


Served Enrollment
Students going to
school in your district



Enrollment History

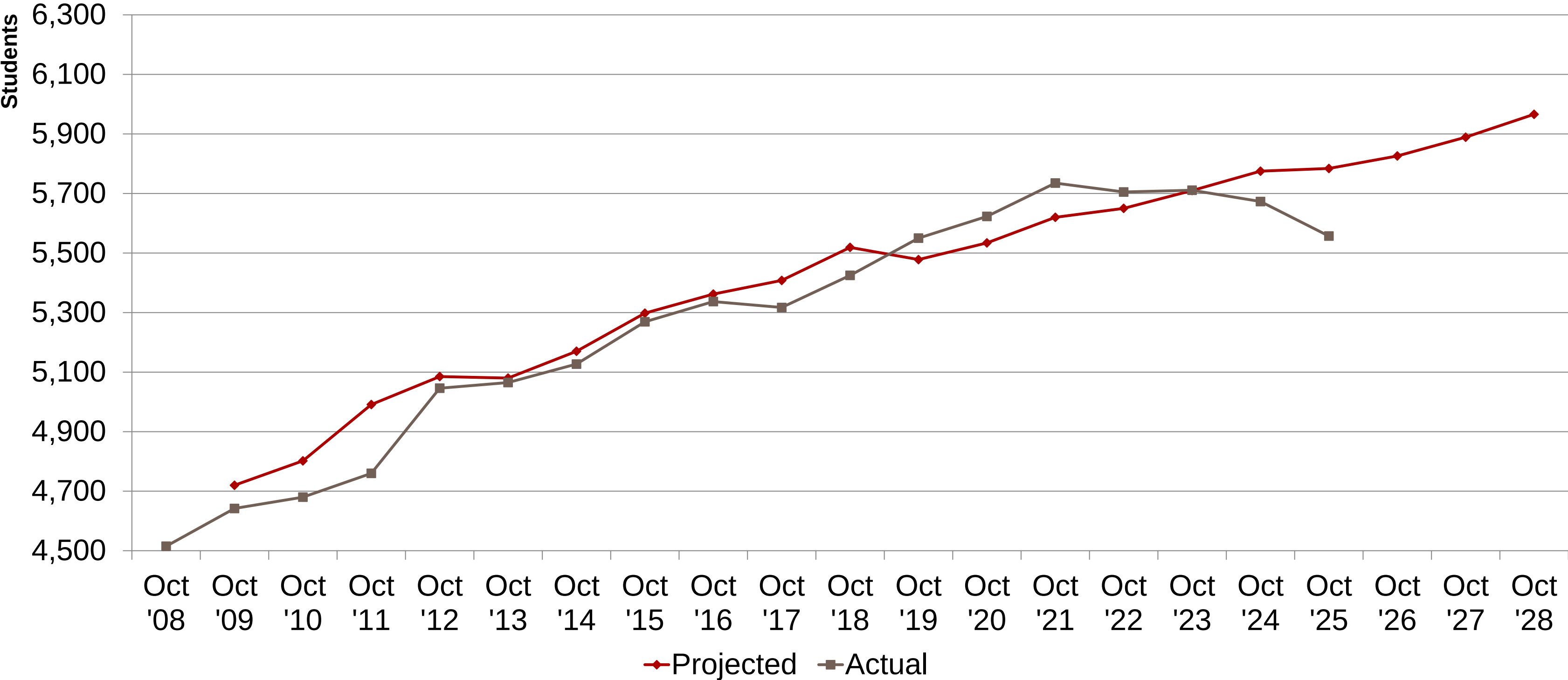
Key Trend Dashboard Indicator #1



4 year old pre-school students not included.



CFCSD Enrollment Projections



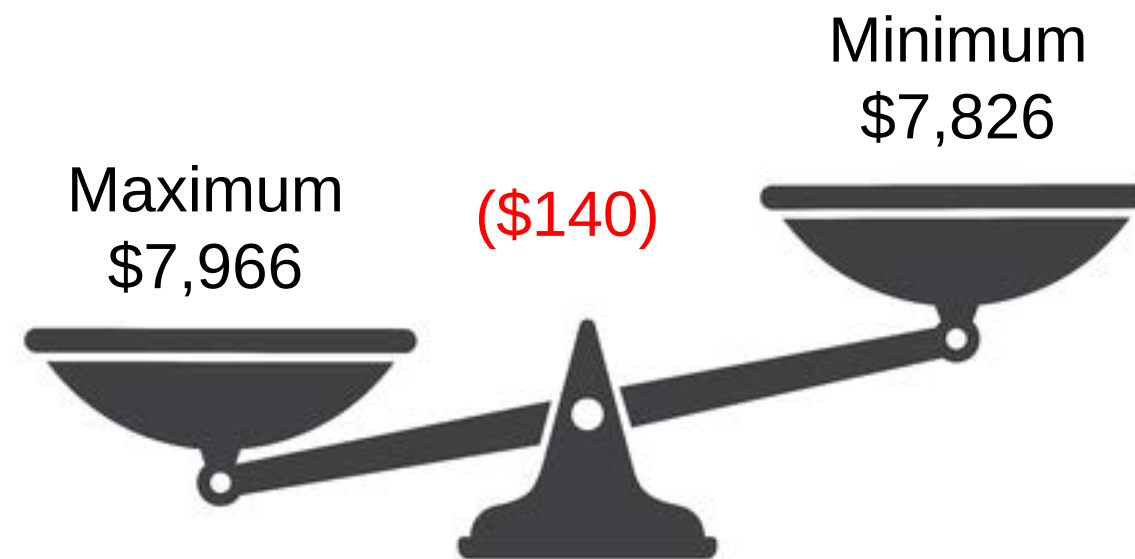


4 Key Factors

Iowa Public School Foundation Formula

- Equalization
 - Legislature established a law that “cost per student” across the state will be nearly equal to ensure every student equal access to a quality education

State Cost Per Pupil (SCPP) \$7,826



325 Districts
102 > SCPP
223 = SCPP



4 Key Factors

Iowa Public School Foundation Formula

District Cost Per Pupil Category		# of Districts		% of Districts		Top of Category over SCPP
\$7,826		223		68.6%		\$0
\$7,827 to \$7,854		38		11.7%		\$28
\$7,855 to \$7,882		29		8.9%		\$56
\$7,883 to \$7,910		13		4.0%		\$84
\$7,911 to \$7,938		12		3.7%		\$112
\$7,939 to \$7,966		10		3.1%		\$140
State Cost Per Pupil (SCPP) = \$7,826 in FY2025						

Legislature working *slowly* to close the gap



4 Key Factors

Iowa Public School Foundation Formula

- Supplemental State Aid Growth (SSA)
 - [Legislature & Governor](#) control the annual increase in dollars available per student

Calculation - State Cost Per Pupil (SCPP)			
FY2025 State Cost Per Pupil			\$7,826
FY2026 State Rate of Growth	x	2.00%	
Increase in FY2025 SCPP	=	\$157	
Est. FY2026 SCPP Amount	=	\$7,983	
Equity Legislation Additional to SCPP	=	\$5	
Est New FY2026 SCPP	=	\$7,988	

- State foundation formula sets the expenditure ceiling for each school district's [total spending authority](#) and tells the school district how to fund its spending authority.

Spending Authority (General Fund)

- Spending Authority is similar to the maximum limit on a credit card.
- Maximum limit does not necessarily mean you have the cash to spend to that limit.
- Spending authority is a calculation. It does not generate its own cash.
- Any unused spending authority (permission) carries forward to the following fiscal year.



Spending Authority Calculation (General Fund)

Combined District Cost
+ SBRC Dropout Prevention
+ SBRC Allowable Growth (increased enrollment, ELL, other misc.)
+ SBRC 4 yr. old preschool funding
+ Instructional Support Levy
+ Other miscellaneous income
+ Previous year unspent budget authority
= Maximum Authorized Budget
- Expenditures
= Unspent Authorized Budget Balance





Cedar Falls CSD Unspent Authorized Budget Worksheet

	Actual	Actual	Actual
	FY23	FY24	FY25
Regular Program District Cost	\$41,259,275	\$42,145,964	\$43,240,215
Regular Program Budget Adjustment	\$0	\$0	\$0
Supplemental Weighting District Cost	\$649,794	\$730,700	\$777,967
Special Education District Cost	\$6,032,774	\$5,820,084	\$6,394,781
Teacher Salary Supplement District Cost	\$3,475,007	\$3,551,743	\$3,963,848
Professional Development Supplement Dist. Cost	\$410,923	\$419,472	\$441,291
Early Intervention Supplement District Cost	\$413,261	\$422,840	\$445,713
Teacher Leadership Supplemental District Cost	\$1,991,443	\$2,034,322	\$2,141,484
AEA Special Education Support	\$2,089,577	\$2,118,799	\$2,191,906
AEA Special Education Support Adjustment	\$0	\$0	\$0
AEA Media Services	\$354,800	\$363,888	\$375,285
AEA Educational Services	\$395,685	\$405,711	\$418,371
TAG Allowable Growth	\$0	\$0	\$0
AEA Sharing District Cost	\$2,709	\$2,668	\$2,710
AEA Teacher Salary Supplement District Cost	\$259,650	\$261,976	\$269,929
AEA Professional Development Suppl. Dist. Cost	\$29,857	\$30,155	\$0
Dropout Allowable Growth	\$910,603	\$1,023,013	\$1,054,623
SBRC Allowable Growth Other #1	\$61,851	\$61,965	\$107,231
SBRC Allowable Growth Other #2	\$402,844	\$296,542	\$259,768
Special Education Deficit Allowable Growth	\$133,263	\$1,310,735	\$397,732
Special Education Positive Balance Reduction	\$0	\$0	\$0
AEA Special Education Positive Balance	\$0	\$0	\$0
Allowance for Construction Projects	\$0	\$0	\$0
Unspent Allowance for Construction	\$0	\$0	\$0
Enrollment Audit Adjustment	-\$455	\$14,826	\$0
AEA Prorata Reduction	-\$228,020	-\$260,052	-\$373,291
Maximum District Cost	\$58,644,841	\$60,755,351	\$62,109,563

Advance for Increased Enrollment	\$0	\$0	\$0
Preschool Foundation Aid	\$618,986	\$645,158	\$716,079
Instructional Support Authority	\$3,051,949	\$3,110,372	\$3,165,184
Ed Improvment Authority	\$0	\$0	\$0
Asbestos Authority	\$0	\$0	\$0
Enrichment Authority / GAAP Adjustment Comp.	\$0	\$0	\$0
Other Miscellaneous Income	\$8,422,096	\$8,363,585	\$7,767,707
Unspent Authority Budget - Previous Year	\$10,045,746	\$11,623,502	\$14,280,330
Maximum Authorized Budget	\$80,783,618	\$84,497,969	\$88,038,863
Expenditures	\$69,160,115	\$70,217,639	\$71,641,871
Unspent Balance Total	\$11,623,502	\$14,280,330	\$16,396,992
Reserved USB Old Ph, 3202, 3204, 3216, 3376, 3378, 3387, 3116	\$908,380	\$1,121,344	\$1,578,447
Res Model Core/Voc Aid/PK 3373 (moved to 3376 6/30/18)	\$0	\$0	\$0
Reserved USB TAG/SBRC Dropout/At Risk 1116, 1118, 1119	\$107,118	\$107,519	\$148,588
Reserved USB 4 Yr. Old Vol. Pre-school 3117	\$102,346	\$138,863	\$41,809
Reserved Unspent Balance Special Education	\$0	\$0	\$0
Reserve USB TLC Grant/"Plus 2% Funds"	\$0	\$0	\$0
Reserve USB Early Readers Grant 3342	\$0	\$56,433	\$55,923
Net Unreserved/Undesignated UAB	\$10,505,659	\$12,856,171	\$14,572,224
Reserved Unspent Agency II-78	\$0	\$0	\$0
Reserved Unspent Balance ISL	\$0	\$0	\$0
Unreserved Unspent Balance with ISL & Fd78	\$10,505,659	\$12,856,171	\$14,572,224



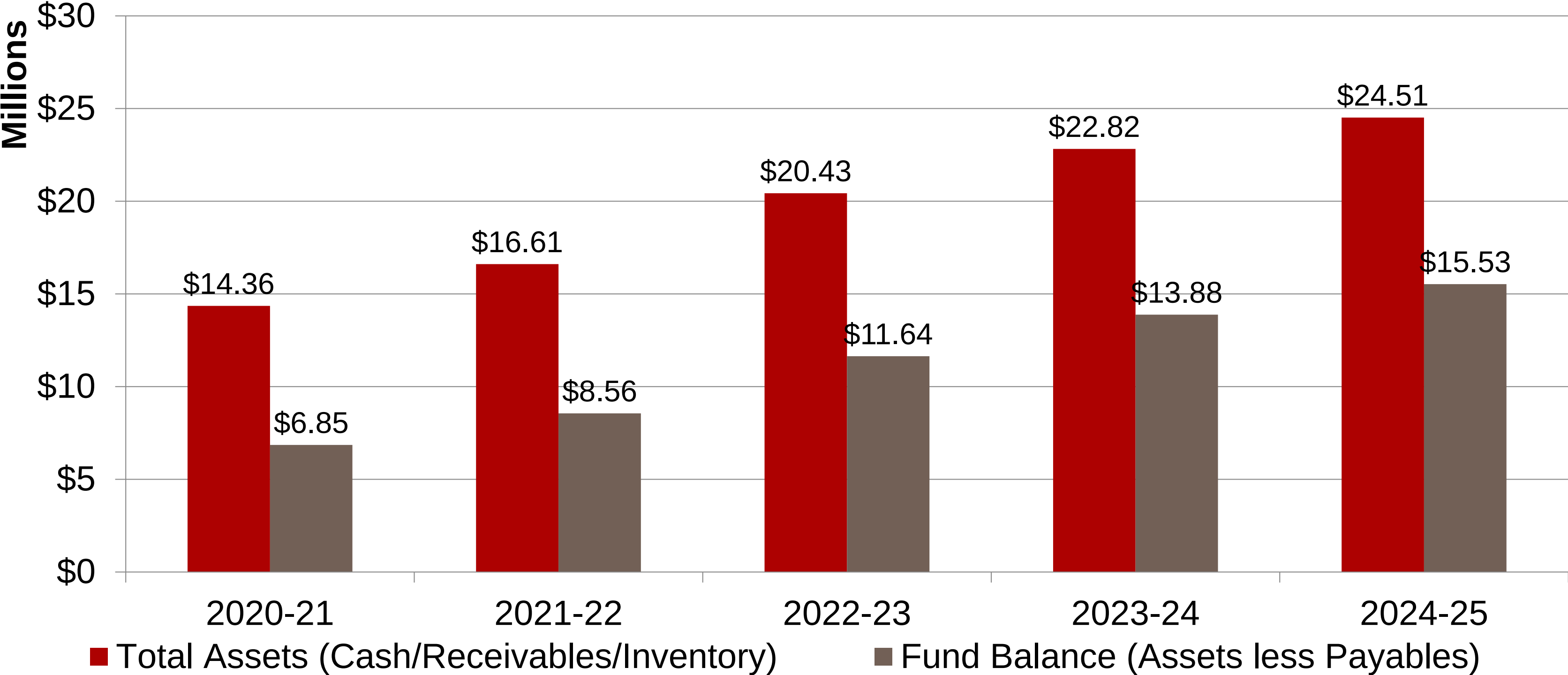
4 Key Factors

Iowa Public School Foundation Formula

- Balance
 - The ratio of property tax & state aid supporting a district's budget varies by district. "Property rich districts" will receive less state aid.
 - Uniform Levy - \$5.40/\$1,000
 - State Foundation Percentage – to 88.4% level
 - Supplemental State Aid – covers property tax increase as a result of an increase in "cost per pupil"
 - Additional Levy – varies from district to district



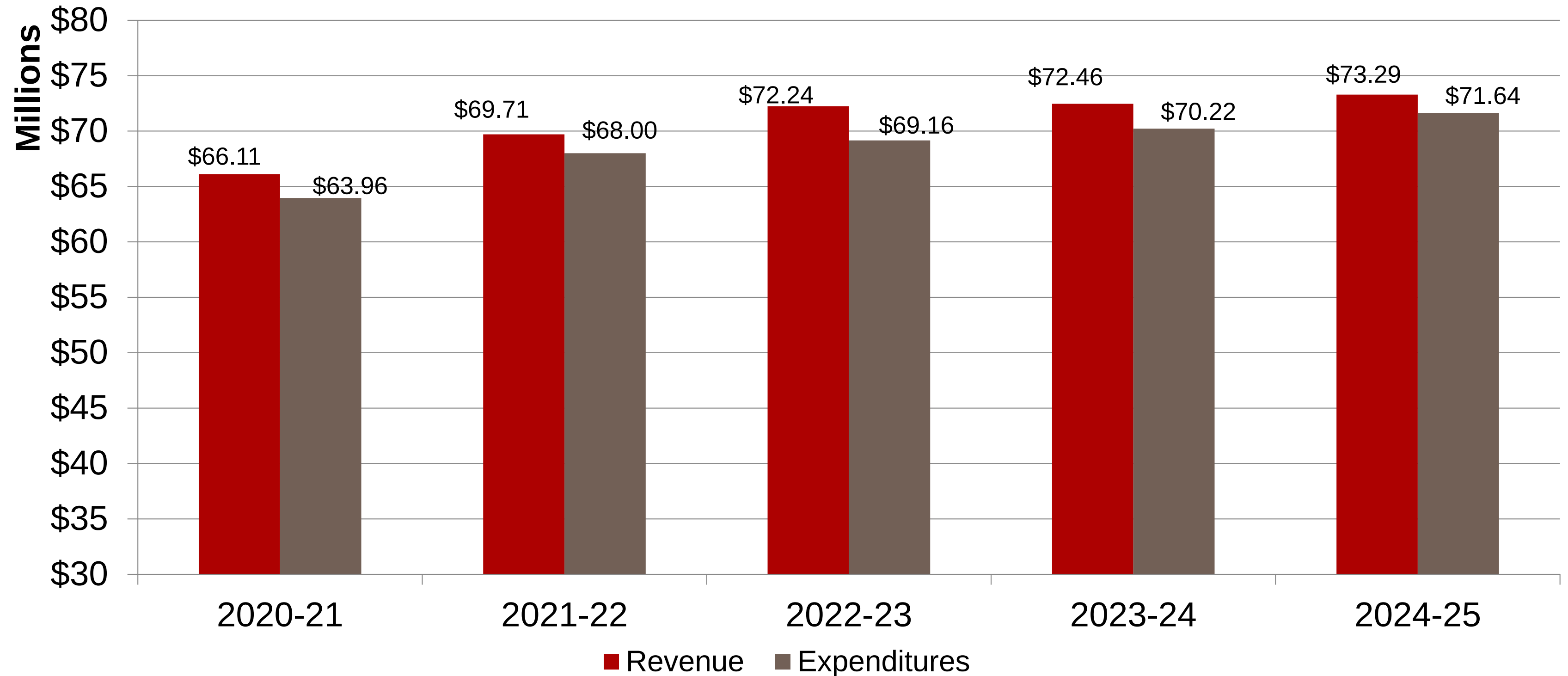
CAR General Fund Balance





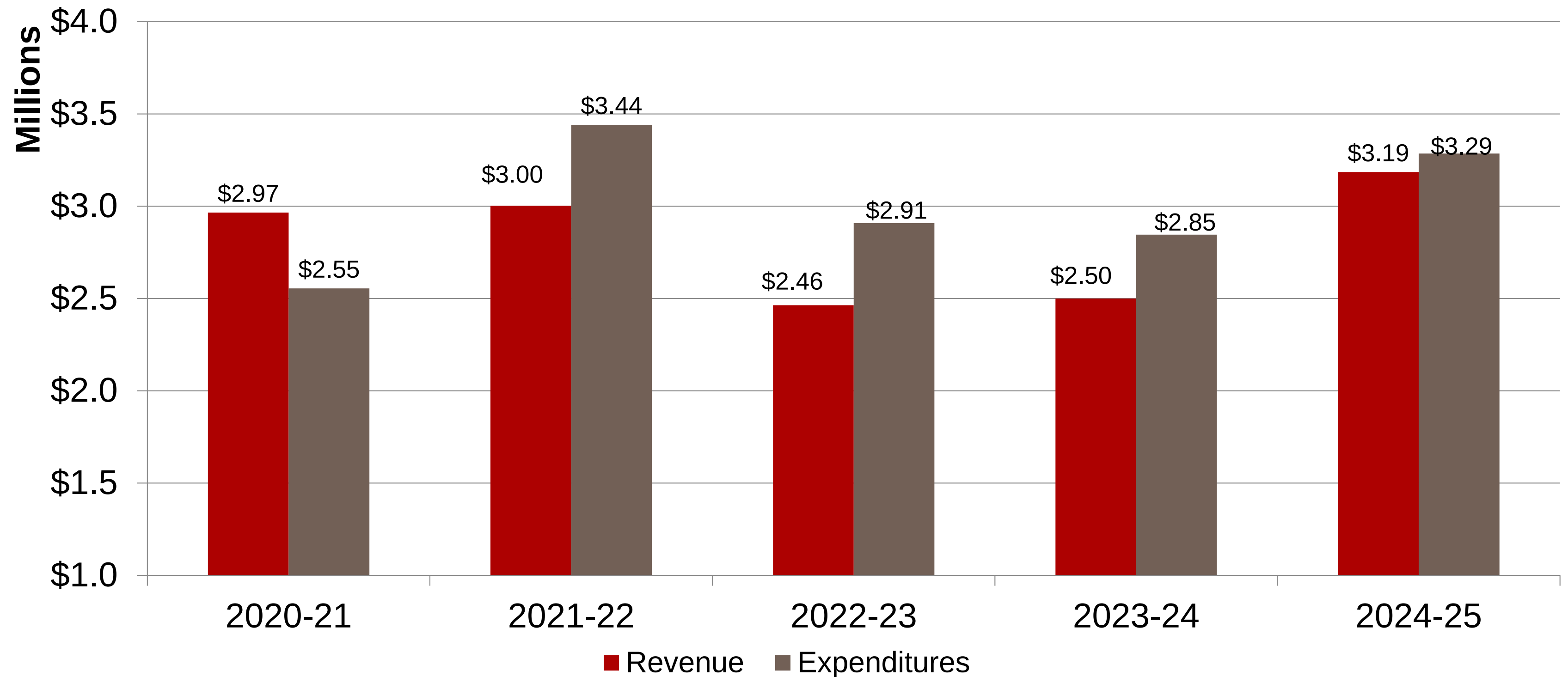
General Fund Revenue/Expenditure History

Includes Instructional Support Fund



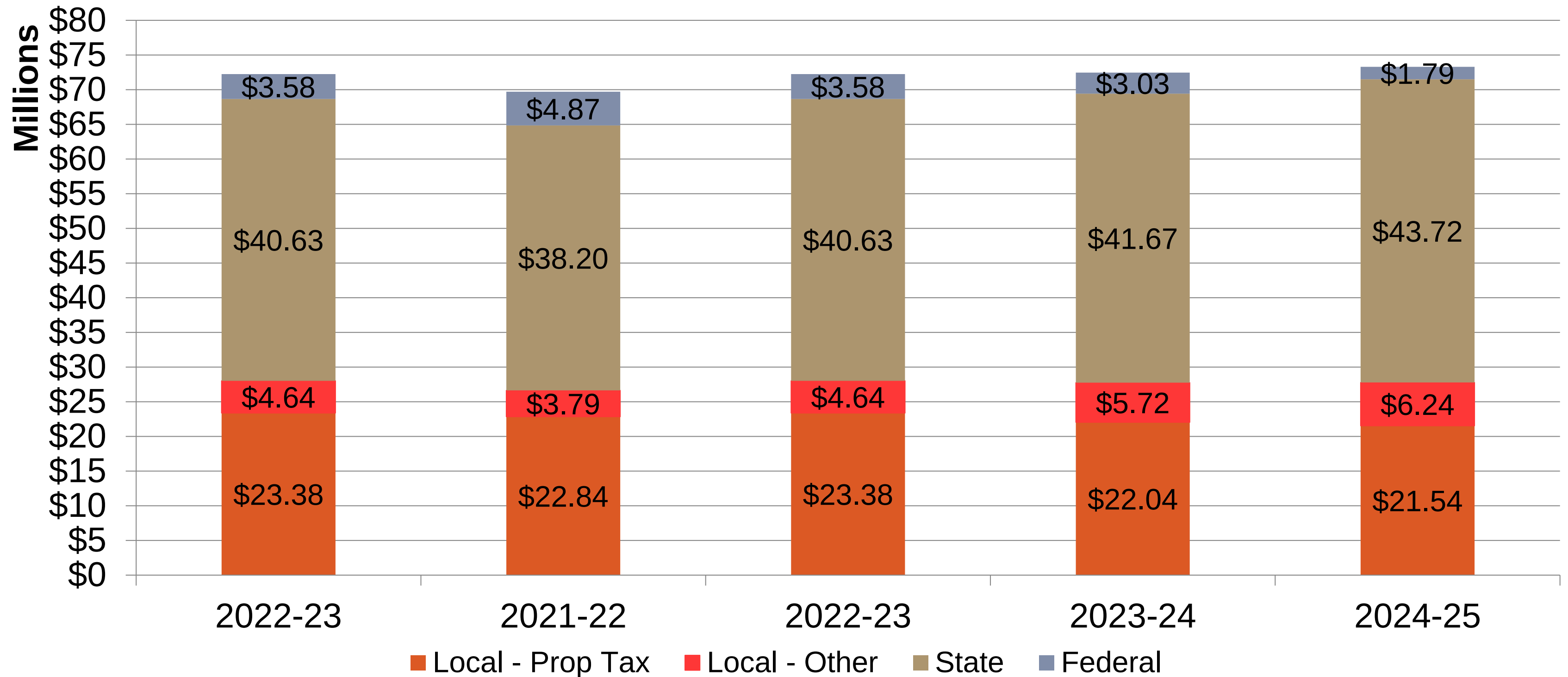


ISL (only) Revenue/Expenditure Detail



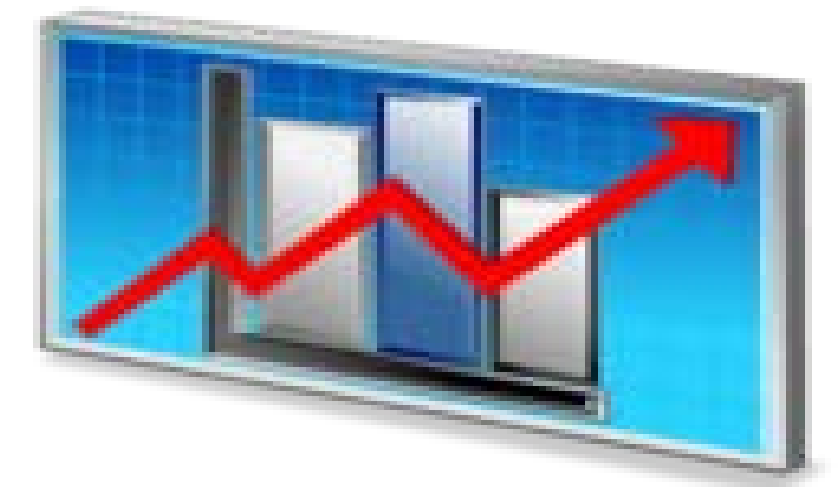


History of General Fund Revenue



General Fund Key Financial Indicators

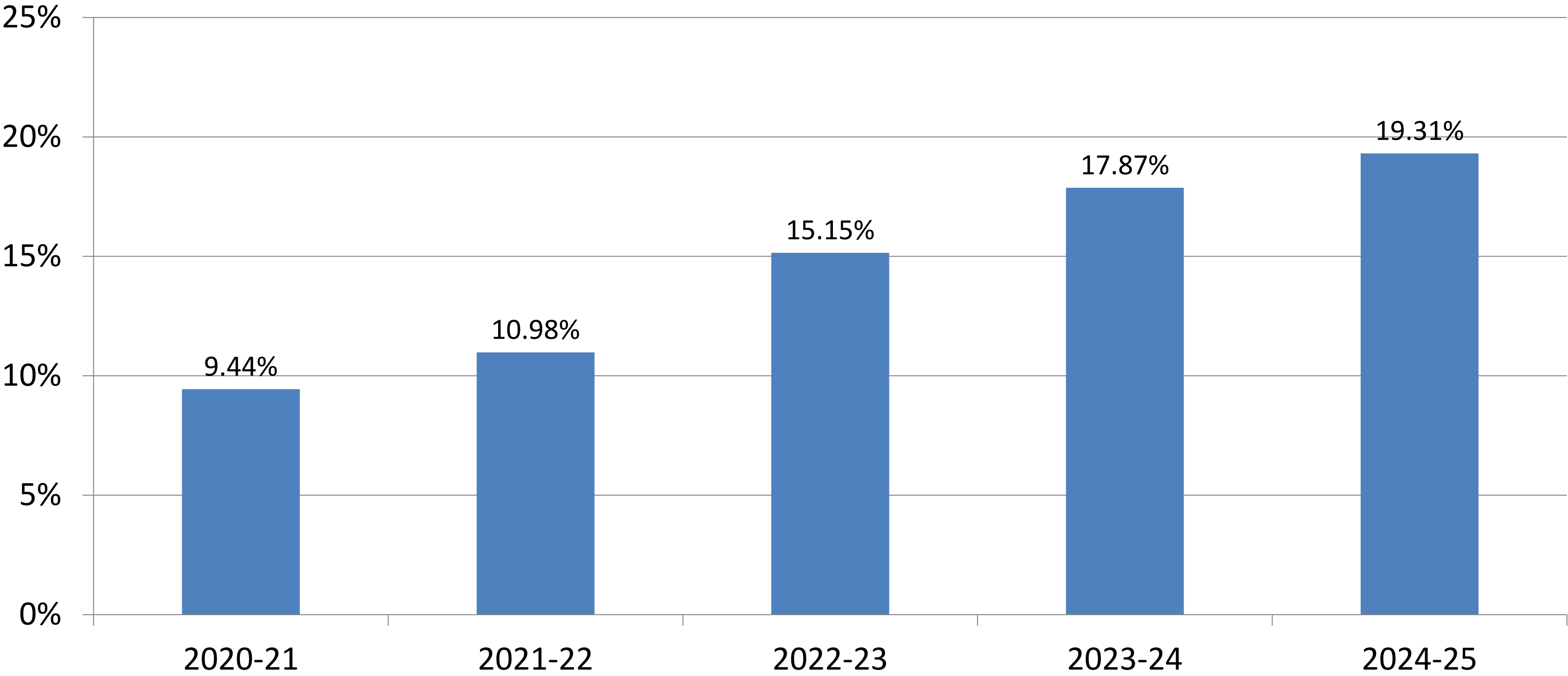
- The Iowa Association of School Boards (IASB) has developed key financial indicators to create a snapshot of a District's financial health
- Key General Fund dashboard indicators include:
 - Certified Enrollment (previously covered)
 - Financial Solvency Ratio
 - Unspent Budget Authority
 - Unspent Budget Authority Ratio
 - Salaries & Benefits to Total Budget Ratio





Financial Solvency Ratio

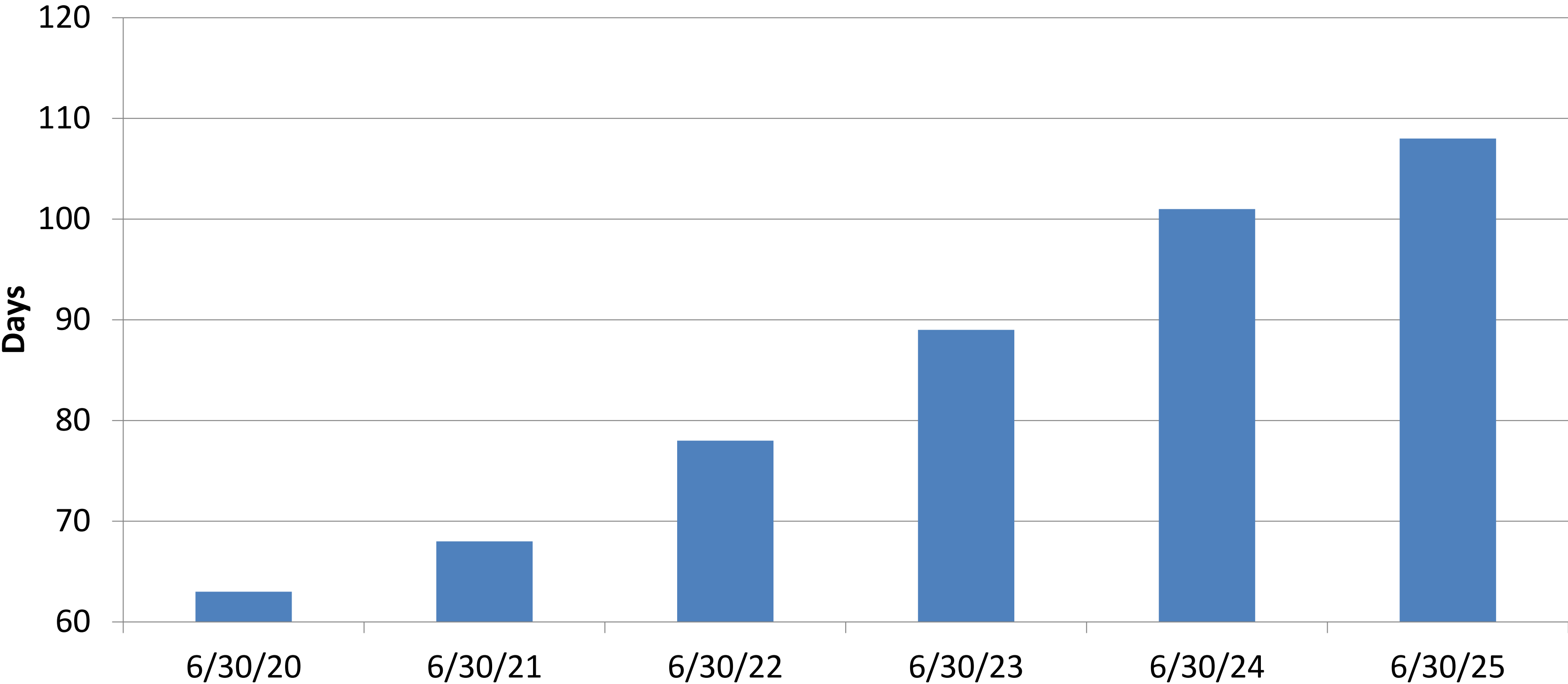
Key Trend Dashboard Indicator



Assigned & unassigned fund balance/General fund revenue less AEA flow thru. Measures the District's fund equity position.



General Fund - Days Net Cash Ratio

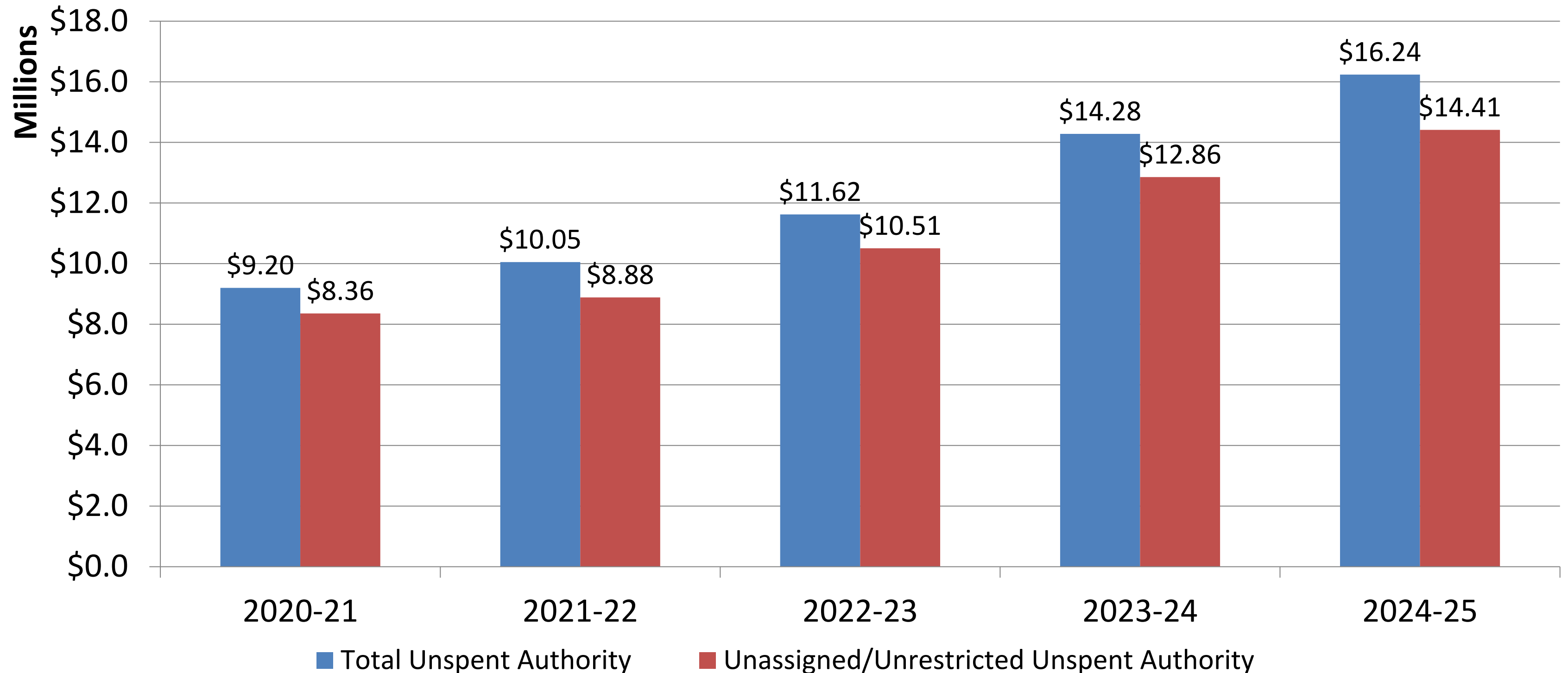


Cash & investments/Avg. daily cash expenditures. A goal of 3 months is desired.



History of Unspent Budget Authority (In Dollars)

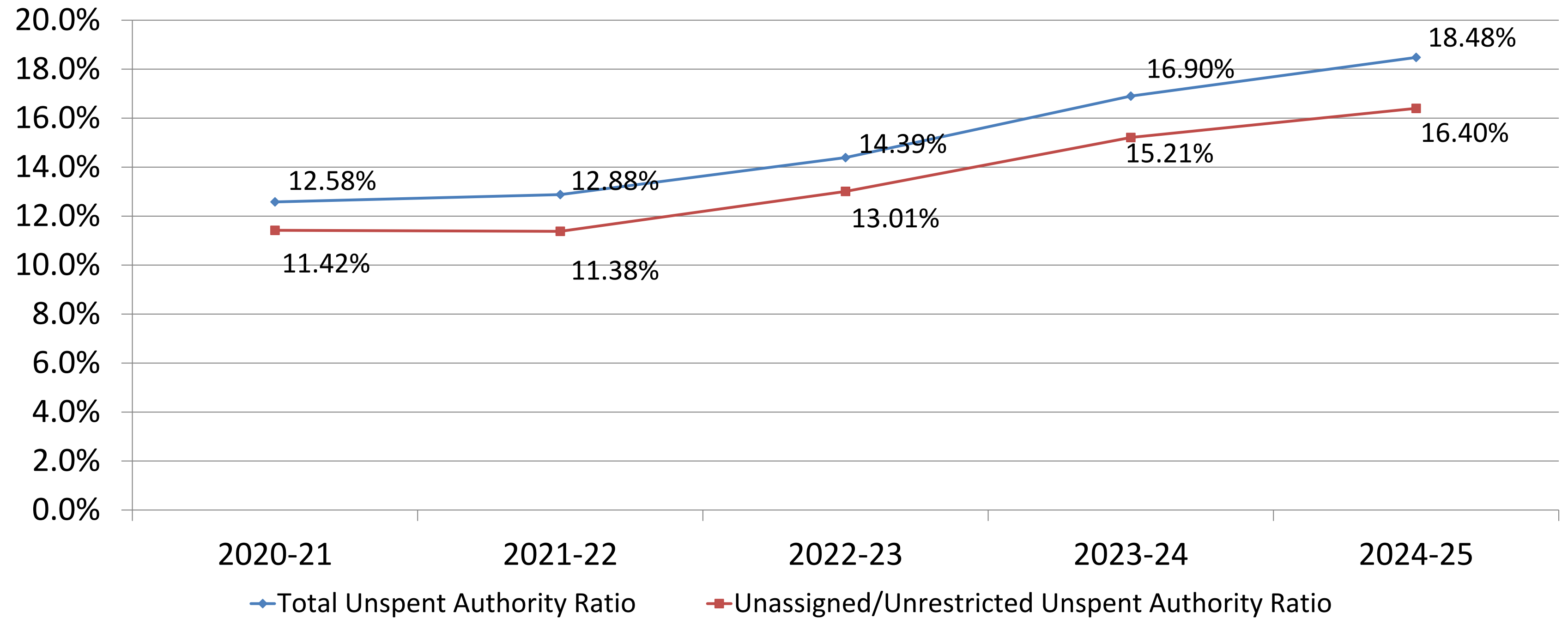
Key Trend Dashboard Indicator





History of Unspent Budget Authority Ratio

Key Trend Dashboard Indicator



A goal of 10-15% unassigned/unrestricted unspent authority over expenditures is desired. District is at 16.40% for 2024-25.

Spending Authority (UAB) vs. Cash (SR)

District FY25
UAB
16.40%

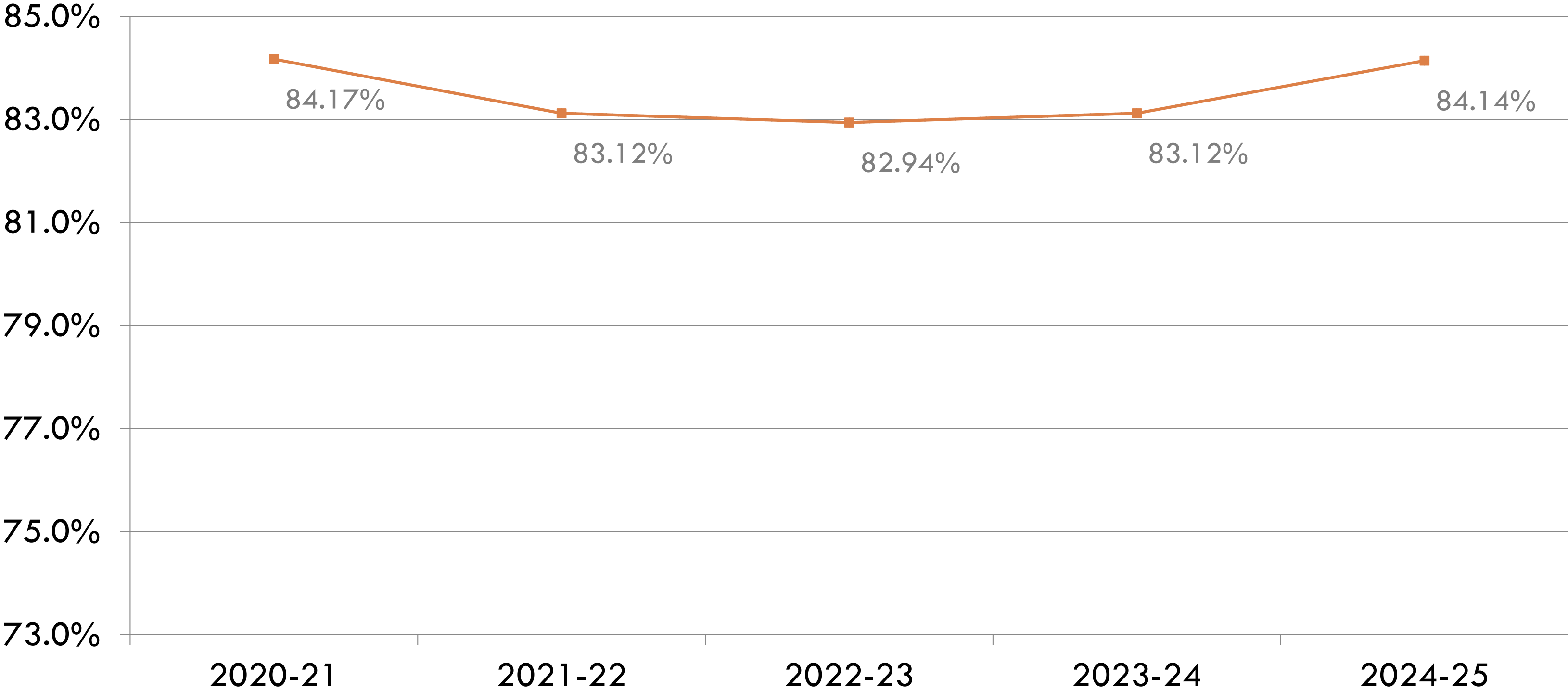
UAB/Solvency		SOLVENCY RATO				
Unspent Authorized Budget (UAB) Ratio	STATUS	Less than 0.00%	0.00% to 7.0%	7.0% to 17.0%	17% to 25%	Above 25%
	Less than 0.00%	Very High Concern	Very High Concern	Very High Concern	Very High Concern	Very High Concern
	0.00% to 7%	High Concern	Concern	Concern	Concern	Concern
	7% to 17%	High Concern	Acceptable	Best	Best	Caution - May be Excessive
	17% to 25%	High Concern	Acceptable	Good	Good	Caution - May be Excessive
	Above 25%	High Concern	Caution - May be Excessive	Caution - May be Excessive	Caution - May be Excessive	Caution - May be Excessive

District FY25
Solvency
Ratio
19.31%



Salaries & Benefits to Total Expenditures Ratio

Key Trend Dashboard Indicator

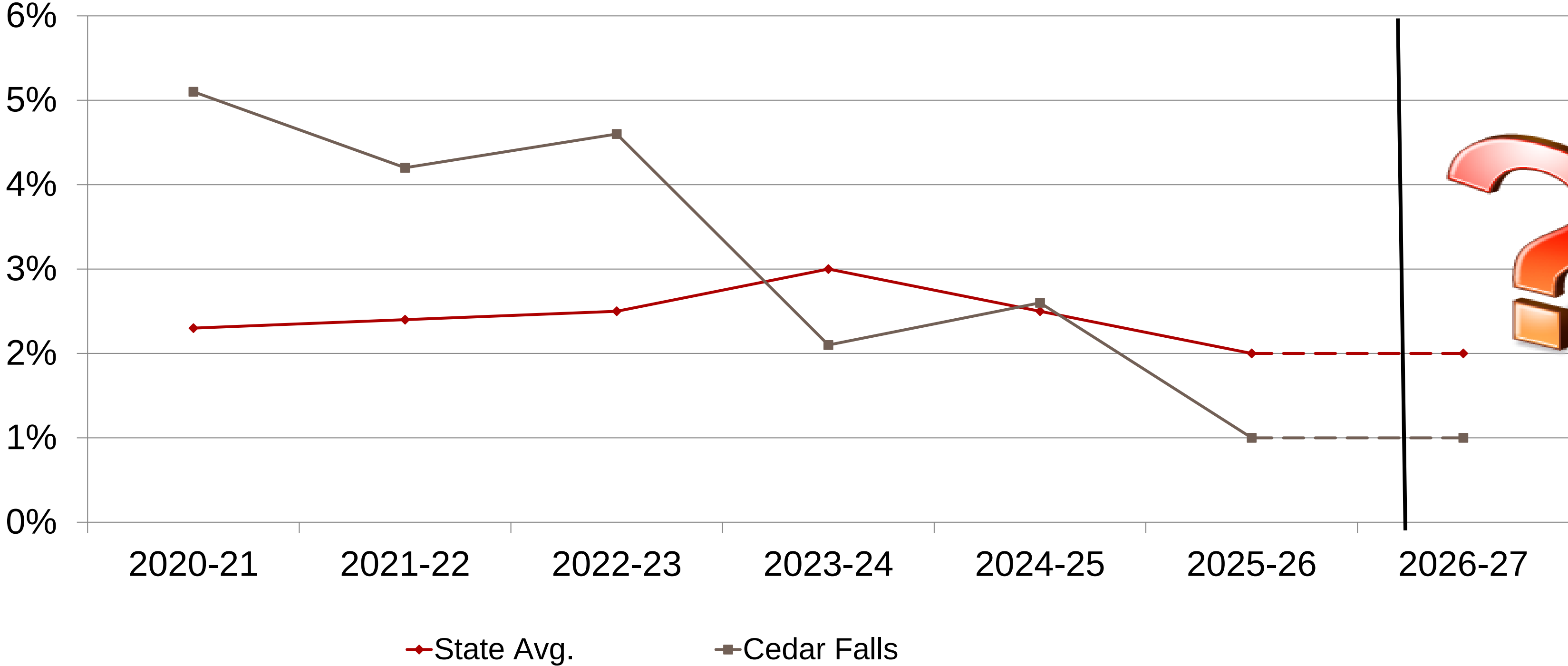


Measures the percent of the District's budget dedicated to labor costs.



History of Supplemental State Aid

(Allowable Growth)



Cedar Falls CSD – RESTRICTED Funds

Governmental Fund

~~General Fund~~

Incl
Spec
C
T
Pri. Dev/TLC
Instructional Support Levy

Special Revenue Fund

Includes:
Student Activity
Management Fund
District Support Trust Fund
- Funds donated to District
both Principal and Interest can
be used

Capital Projects

Includes:
G.O. Bonds
SAVE
Physical Plant & Equip.

Debt Service

Proprietary Fund

Enterprise Fund

Includes:
School Nutrient
HS Student Coffee Shop

Fiduciary Fund

Private Purpose Trust

Misc. Student Scholarships

~~(Custodial Funds) Agency Funds~~

Includes:
EE Staff Flower Funds,
Cedar Falls Foundation

Booster Clubs, School
Parent Groups

River Hills Consortium

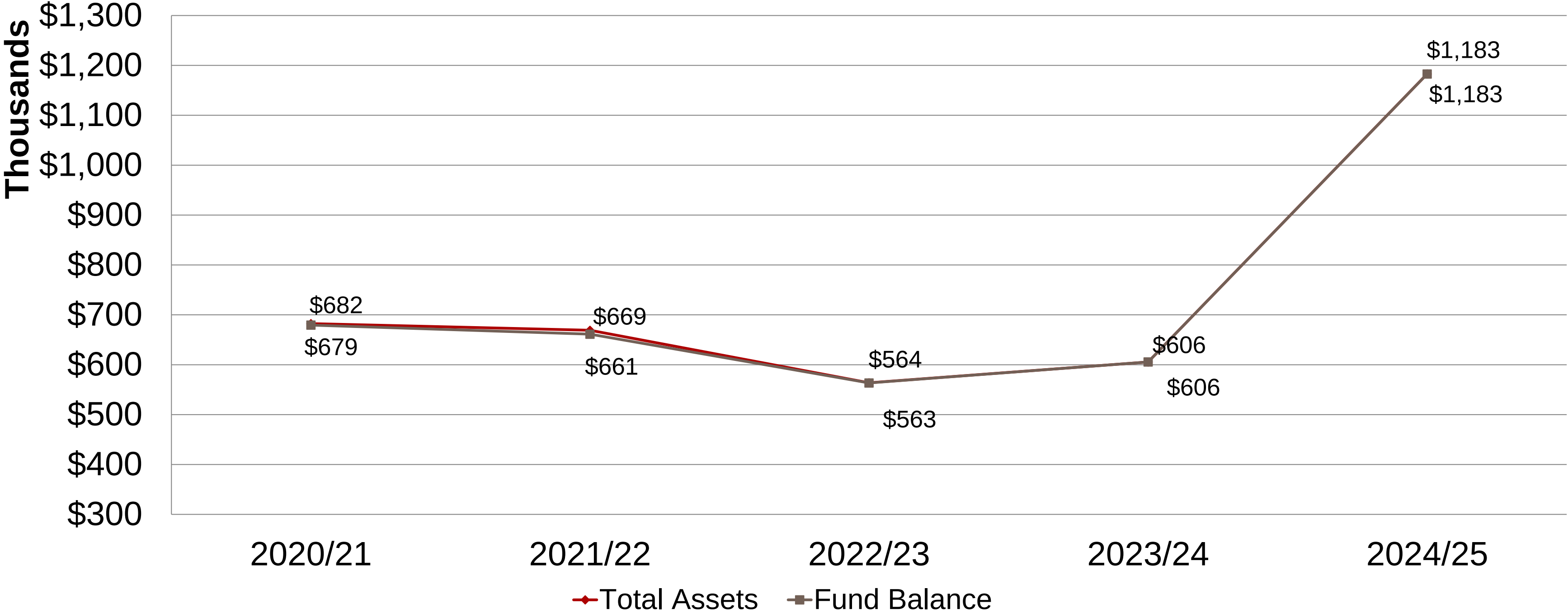
Management Fund

- Funding Source
 - Board of Education Controlled property tax
- Uses
 - Property/liability/auto/workers compensation/etc. insurance premiums
 - Property loss (deductible only)
 - Unemployment claims
 - Early retirement (not used)

RESTRICTED!



Management Fund



Secure A Vision for Education (SAVE)

Formally Local Option One Cent Sales Tax

- Funding Source

- From state sales tax revenue
 - Distributed monthly per pupil/year
 - Bond Proceeds

RESTRICTED!

- Uses

- Construction, remodeling, repairing and furnishing of new or existing buildings
- Purchase or improve school grounds
- Emergency repairs
- Payment of principle and interest or retirement of general obligation bonds



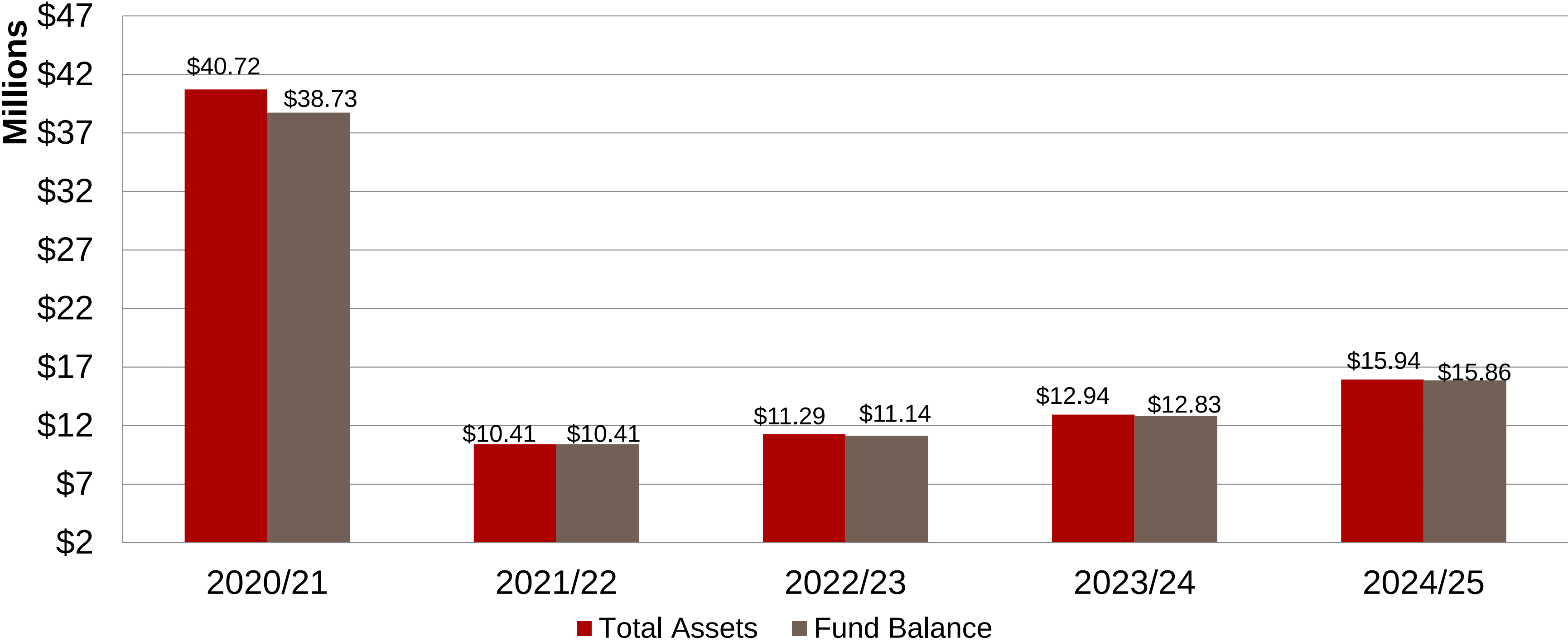
SAVE - Revenue/Expense History

Fiscal Year Ending June 30	Beginning Balance	Sales Tax Revenue	Interest	Sale of BAN's/ Bonds	Other Revenue	Total Available	Project Expense	BAN/Bond Payment (P & I)	EOY Balance	Less Req. Bond Reserve	Net Available
2005	\$4,215,981	\$3,418,807	\$85,233		\$235,256	\$7,955,277	\$3,983,234	\$0	\$3,972,043		
2006	\$3,972,043	\$4,090,224	\$217,071	\$5,046,303	\$3,300	\$13,328,941	\$8,263,024	\$147,594	\$4,918,323		
2007	\$4,918,323	\$3,839,801	\$260,884		\$0	\$9,019,008	\$2,256,054	\$175,400	\$6,587,554		
2008	\$6,587,554	\$4,376,493	\$272,527		\$0	\$11,236,574	\$2,265,992	\$5,175,400	\$3,795,182		
2009	\$3,795,182	\$4,516,507	\$170,853	\$10,016,194	\$17,500	\$18,516,236	\$3,547,264	\$240,564	\$14,728,408		
2010	\$14,728,408	\$4,514,284	\$186,794		\$56,616	\$19,486,102	\$13,258,036	\$265,682	\$5,962,384		
2011	\$5,962,384	\$3,607,002	\$44,403	\$20,500,000	\$1,365	\$30,115,154	\$5,119,637	\$10,563,845	\$14,431,672	\$1,834,533	\$12,597,139
2012	\$14,431,672	\$3,672,221	\$85,127		\$20,900	\$18,209,920	\$4,925,138	\$1,835,232	\$11,449,550	\$1,834,533	\$9,615,017
2013	\$11,449,550	\$4,468,108	\$48,818		\$0	\$15,966,476	\$8,731,307	\$1,770,141	\$5,465,028	\$1,834,533	\$3,630,495
2014	\$5,465,028	\$4,227,019	\$49,678	\$9,999,287	\$39,920	\$19,780,932	\$7,415,222	\$3,331,454	\$9,034,256	\$2,829,533	\$6,204,723
2015	\$9,034,256	\$4,613,875	\$35,647		\$0	\$13,683,778	\$1,958,675	\$3,272,592	\$8,452,511	\$2,829,533	\$5,622,978
2016	\$8,452,511	\$4,682,586	\$41,635		\$1,398	\$13,178,130	\$341,056	\$2,775,355	\$10,061,719	\$2,829,533	\$7,232,186
2017	\$10,061,719	\$4,831,500	\$52,038		\$0	\$14,945,257	\$1,781,175	\$4,979,369	\$8,184,713	\$995,000	\$7,189,713
2018	\$8,184,713	\$4,791,570	\$113,601		\$1,450,319	\$14,540,203	\$1,812,585	\$3,557,801	\$9,169,817	\$995,000	\$8,174,817
2019	\$9,169,817	\$5,259,465	\$178,674		\$835,243	\$15,443,199	\$6,373,855	\$2,342,830	\$6,726,514	\$995,000	\$5,731,514
2020	\$6,726,514	\$5,424,200	\$156,056	\$10,000,000	\$35,930	\$22,342,699	\$5,723,955	\$3,476,480	\$13,142,265	\$995,000	\$12,147,265
2021	\$13,142,265	\$5,358,688	\$57,838	\$32,900,000	\$0	\$51,458,791	\$7,926,234	\$4,799,851	\$38,732,706	\$0	\$38,732,706
2022	\$38,732,706	\$6,558,192	\$56,916		\$797	\$45,348,611	\$31,325,526	\$3,608,938	\$10,414,147	\$0	\$10,414,147
2023	\$10,414,147	\$7,601,111	\$471,372		\$393,467	\$18,880,097	\$3,732,062	\$4,004,320	\$11,143,715	\$0	\$11,143,715
2024	\$11,143,715	\$7,271,968	\$570,438		\$612	\$18,986,733	\$2,242,788	\$3,915,495	\$12,828,450	\$0	\$12,828,450
2025	\$12,828,450	\$7,308,136	\$800,038		\$118,026	\$21,054,650	\$1,576,946	\$3,613,764	\$15,863,940	\$0	\$15,863,940
Totals		\$104,431,758	\$3,955,641	\$88,461,784	\$3,210,648		\$124,559,766	\$63,852,105			

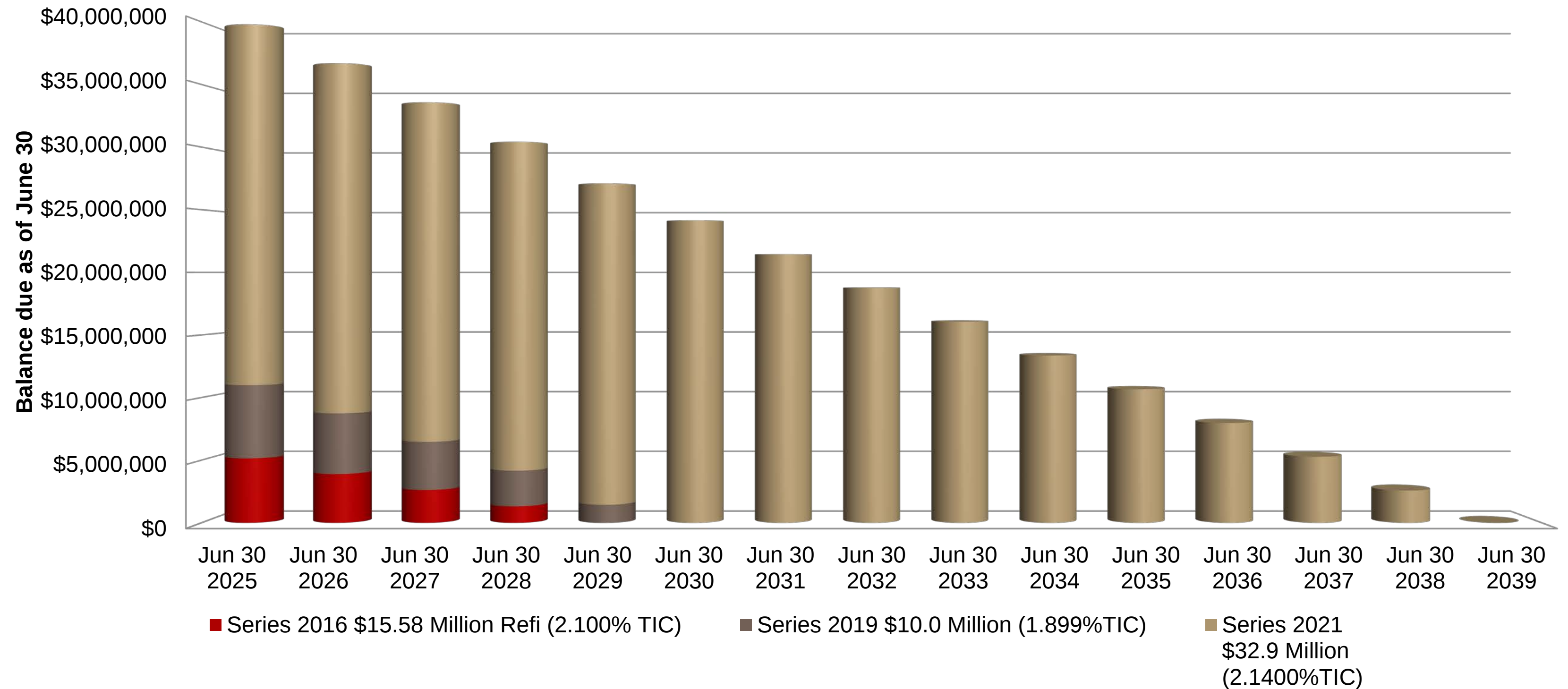


Secure A Vision for Education (SAVE)

Formally Local Option One Cent Sales Tax



Outstanding Revenue Bond Debt



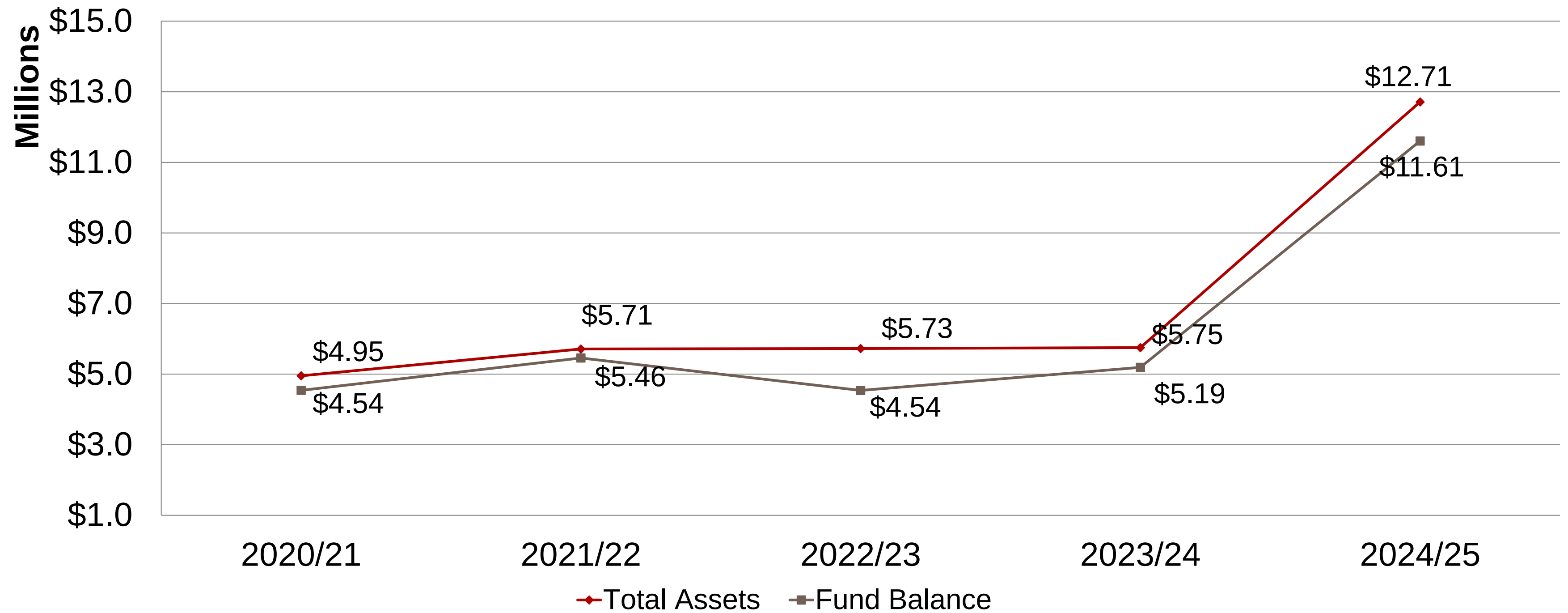
Physical Plant & Equipment Levy (PPEL)

- Funding Source (two parts)
 - Board of Education Controlled – up to \$0.33/\$1,000 (regular)
 - Voter approved additional \$1.34/\$1,000 levy
 - Voters approved extension of levy on December 6, 2016
 - Levy expires June 30, 2028
- Uses:
 - Purchase or improvement of grounds
 - Construction, repairing or remodeling of schoolhouses or roads to schoolhouses including debt for same
 - Purchase or lease of equipment greater than \$500 per unit
 - Technology bundling included
 - Purchase or lease of school buses or other vehicles
 - Leasing or renting of facilities

RESTRICTED!



Physical Plant & Equipment Levy (PPEL)



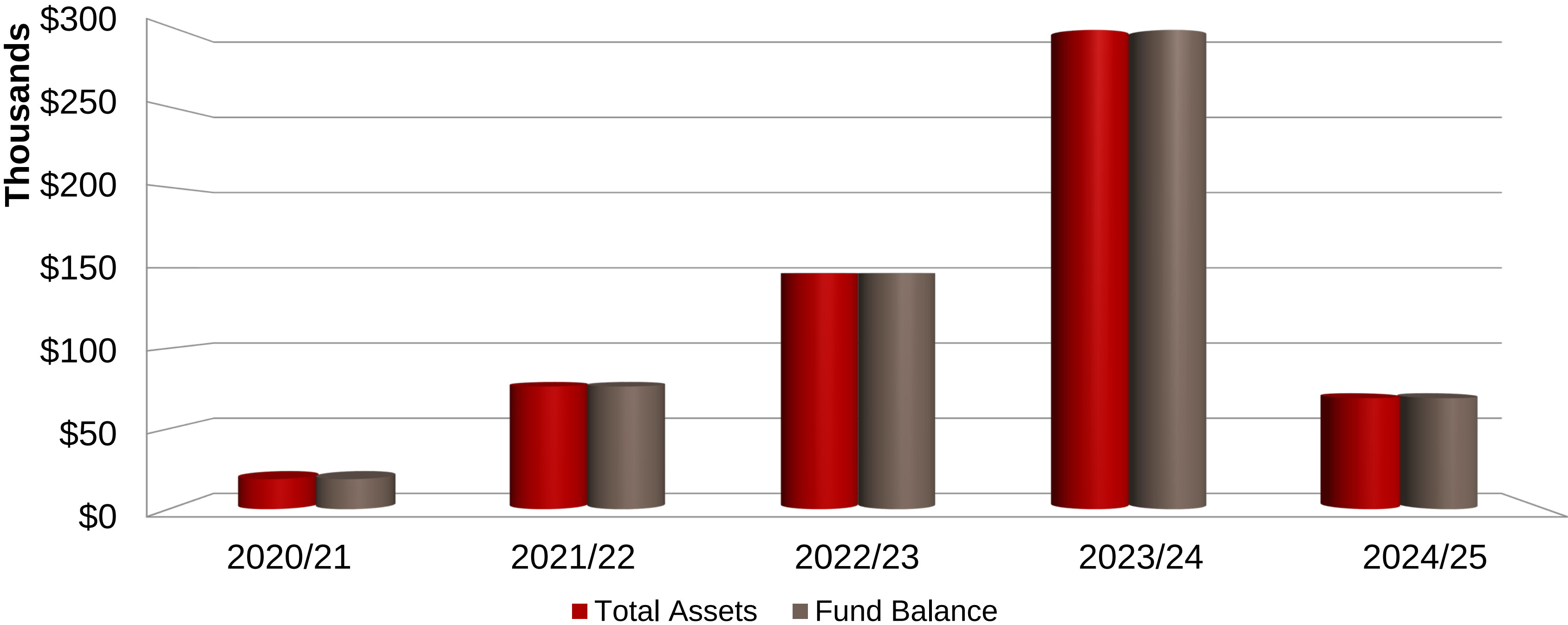
Debt Service Levy

- Voters of a school district may approve bonded indebtedness for a period of up to 20 years
- Proceeds from the sale of General Obligation Bonds are deposited in the Capital Project Fund (31) to be used for the cost of the approved project
- Revenue from the Debt Service Levy (40) are deposited in the Debt Service Fund to be used to retire principal and interest on the bonds

RESTRICTED!

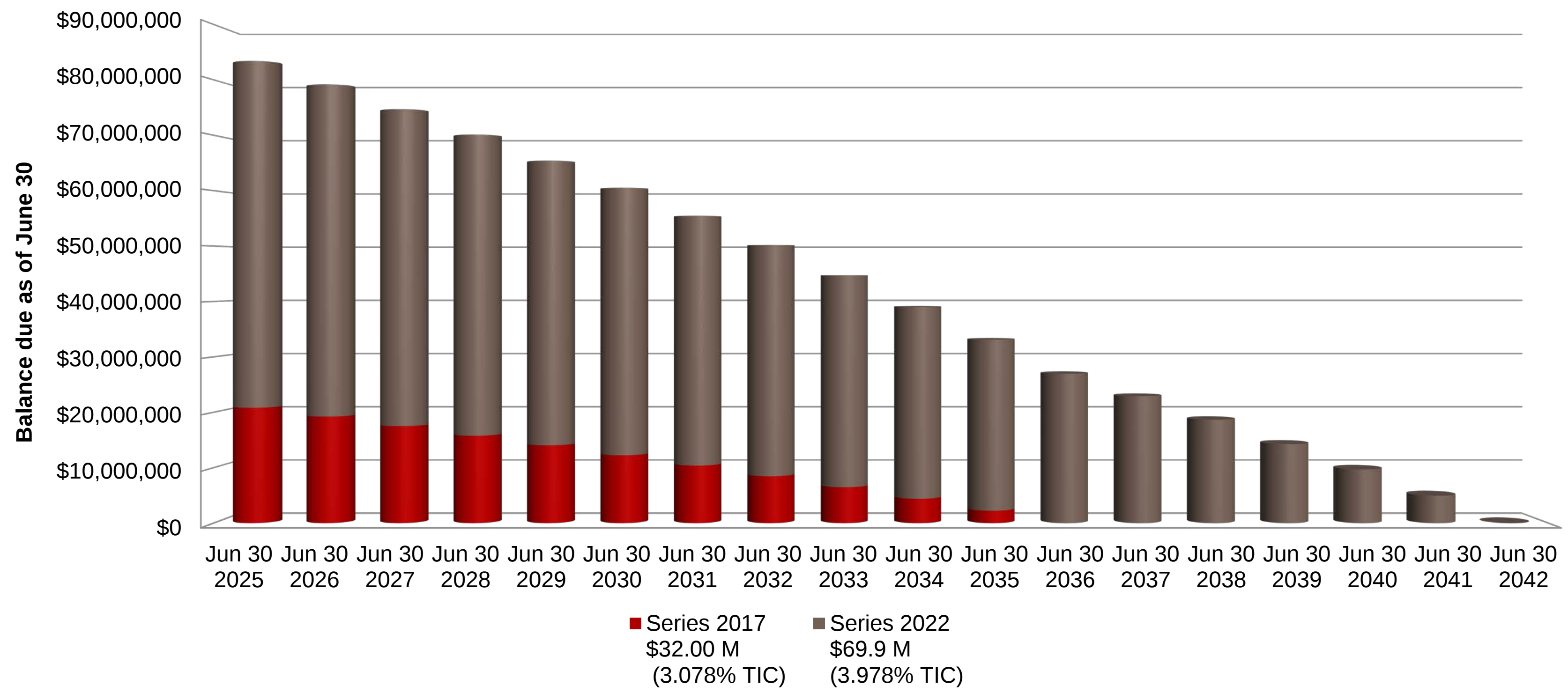


Debt Service Levy





Outstanding General Obligation Bond Debt



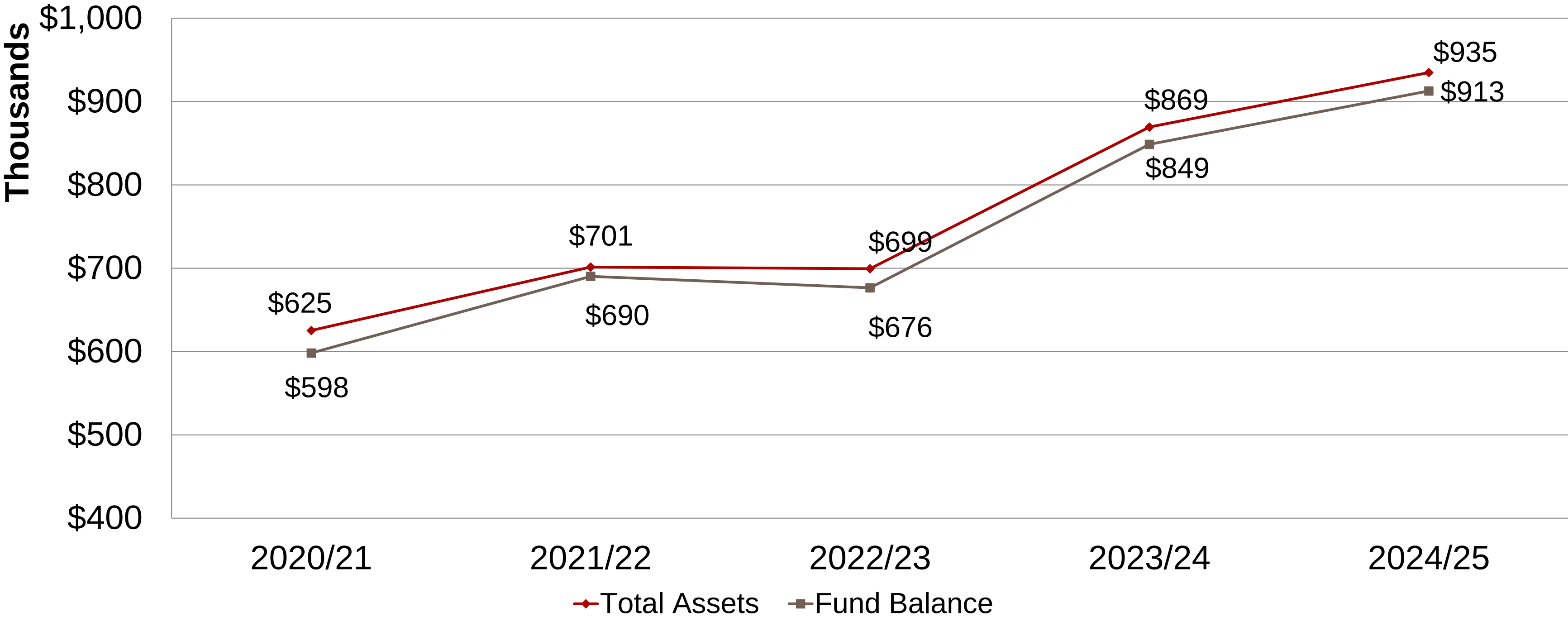
Activity Fund

- Funding Source
 - Activity admissions (gate receipts)
 - Activity fees/student dues
 - Student fundraising
- Uses
 - Student related co-curricular or extra-curricular activities

RESTRICTED!



Activity Fund



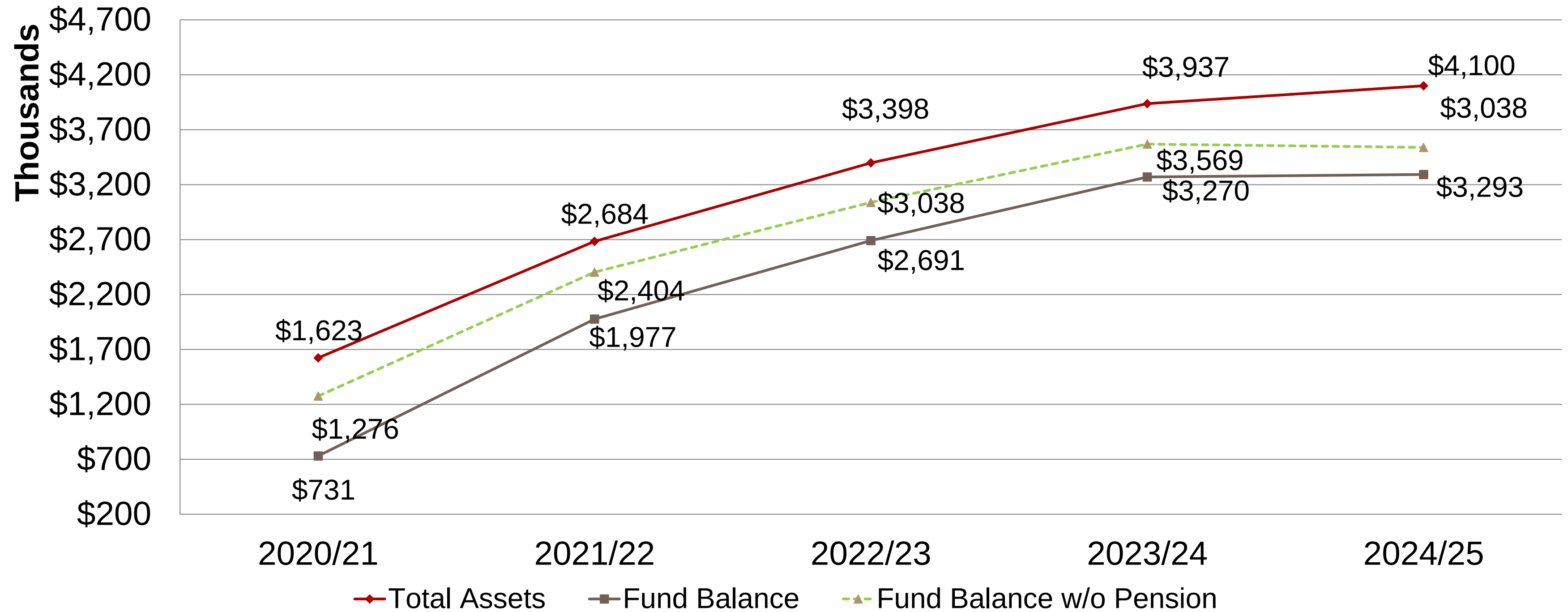
Nutrition Fund

- Funding Source
 - Lunch fees
 - State/Federal reimbursements
- Uses
 - Expenses related to the nutrition program
 - Nutrition salary/benefits
 - Food, supplies & equipment
 - Account for all transactions for nutrition programs authorized under Iowa Code Chapter 283A

RESTRICTED!



Nutrition Fund



Summary

- As of June 30, 2025
 - District's financial condition:
 - District General Fund cash balance
 - Increase from June 30, 2024
 - Days Net Cash Ratio 108 – increase/Solvency Ratio
 - Unspent budget authority (UBA) increased
 - UBA Ratio 15.21% FY24 16.40% FY25
 - Decrease and increases in enrollment without increases in supplemental state aid (allowable growth) puts more pressure on general fund



Special thank you to

- Business Office Staff:
 - Jana Gelhaus
 - Lisa Voves
 - Michelle Weber
 - Lori Wiley
 - Kayleen Tierney
 - Cheryl Weber
 - Carrie DeBerg
- Administration
- Board of Education

