

CEDAR FALLS COMMUNITY SCHOOL DISTRICT



Annual District Financial Report

February 9, 2026

Overriding Purpose

Every topic, every slide, although not stated as topics revolve around:

- Meeting the needs of Cedar Falls students
- Funding the educational priorities of the district
- Understanding how Iowa school finance helps to meet and fund student needs and educational priorities



Agenda

- Governmental fund accounting standards
- Key factors with the Iowa Public School Foundation Formula
- General fund key indicators
 - Individual fund revenue & expenditures
 - Individual fund balances
- Restricted Funds
- Wrap up

Synopsis of the Certified Annual Report - reviewed in October

Governmental Fund

General Fund (10-16)

Includes:

- Special Education (12)
- Consortium Prog. (13)
- Categorical Funds (14)
- Instructional Support Levy (16)

Special Revenue Fund

Includes:

- Student Activity (21)
- Management Fund (22)
- District Support Trust Fund (27)
 - Funds donated to District both Principal and Interest can be used

Capital Projects

Includes:

- G.O. Bond Proceeds (31)
- SAVE/LOT (33)
- Physical Plant & Equip. (36)

Debt Service (40)

Proprietary Fund

Enterprise Fund

Includes:

- School Nutrient (61)
- Student Coffee Shop (68)

Fiduciary Fund

Private Purpose Trust

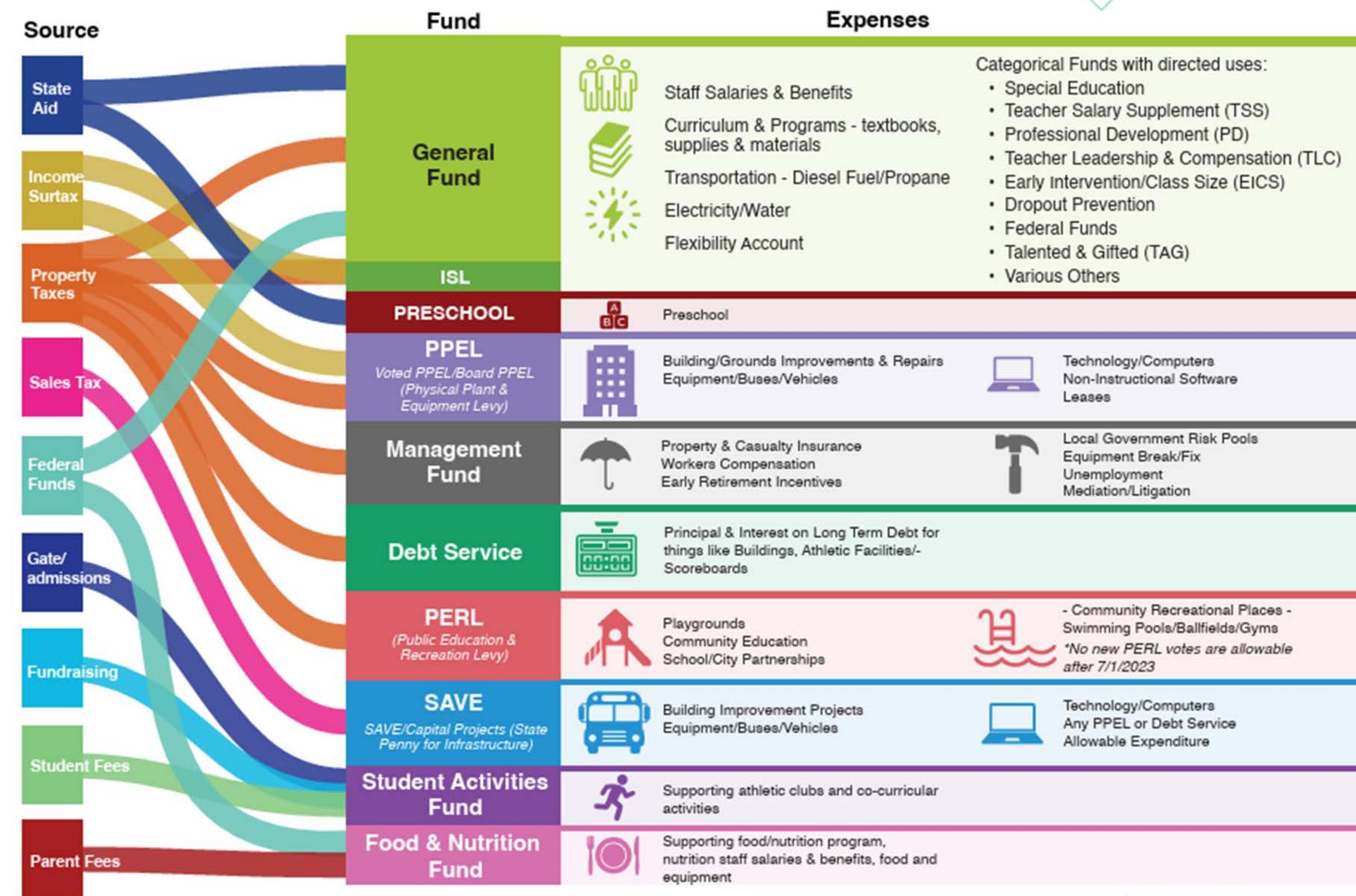
- Misc. Student Scholarships (81)

Custodial Funds

Includes:

- EE Staff Flower Funds, (92)
- Cedar Falls Foundation
- Booster Clubs, School (93)
- Parent Groups
- River Hills Consortium (94)

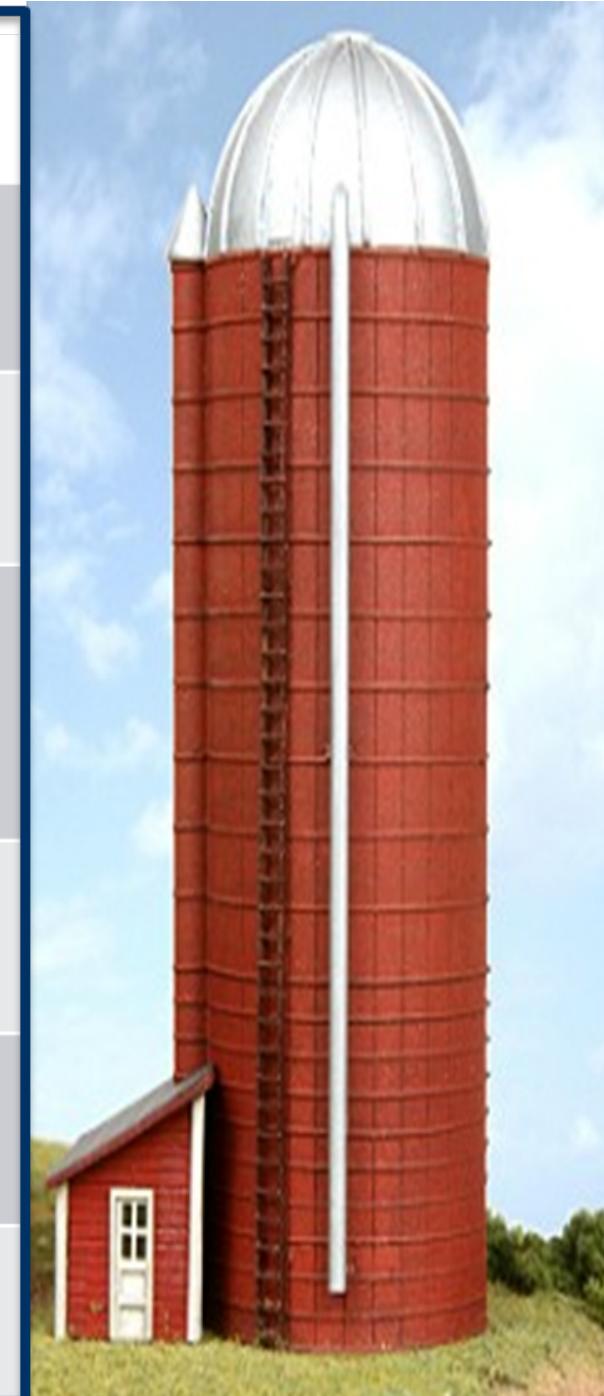
Revenue Sources and Allowable Expenditures



Categorical Funding (within the General Fund only)

Also treat as silos – only accounts, not funding

Teacher Salary Supplement	Dropout Prevention
Professional Development	Beginning Teacher Mentoring
Iowa Early Intervention	Beginning Administrator Mentoring
Statewide Voluntary Four-Year-Old Preschool	Nonpublic Textbook Services
SPED – Special Education	Gifted and Talented
At-Risk	ELL – English Language Learners
Home School Assistance	Teacher Leadership Compensation



Goals & Principles of Iowa School's Foundation Formula (General Fund)

- Equity in expenditures
- Property tax relief
- Equalization of method of taxation
- Uniform state aid allocation formula
- Predictable
- Pupil-driven
- Provide for local discretion and incentives
- *ESTABLISHES MAXIMUM SPENDING CONTROL*
- Same formula for all Iowa K-12 public schools and AEA's

4 Key Factors Iowa Public School Foundation Formula

- Enrollment
- Equalization
- Supplemental State Aid Growth (SSA)
- Balance



4 Key Factors Iowa Public School Foundation Formula

- Enrollment

Enrollment determines the majority of funding received by a school district, based on a count performed on **October 1**.

Enrollment x Cost per Student =
75% of Total General Fund Resources/Spending Authority

Funding follows the student (*but not in all cases*)

Open enrollment → out of your district = you cut a check to the receiving district

Open enrollment ← into your district = your district receives a check



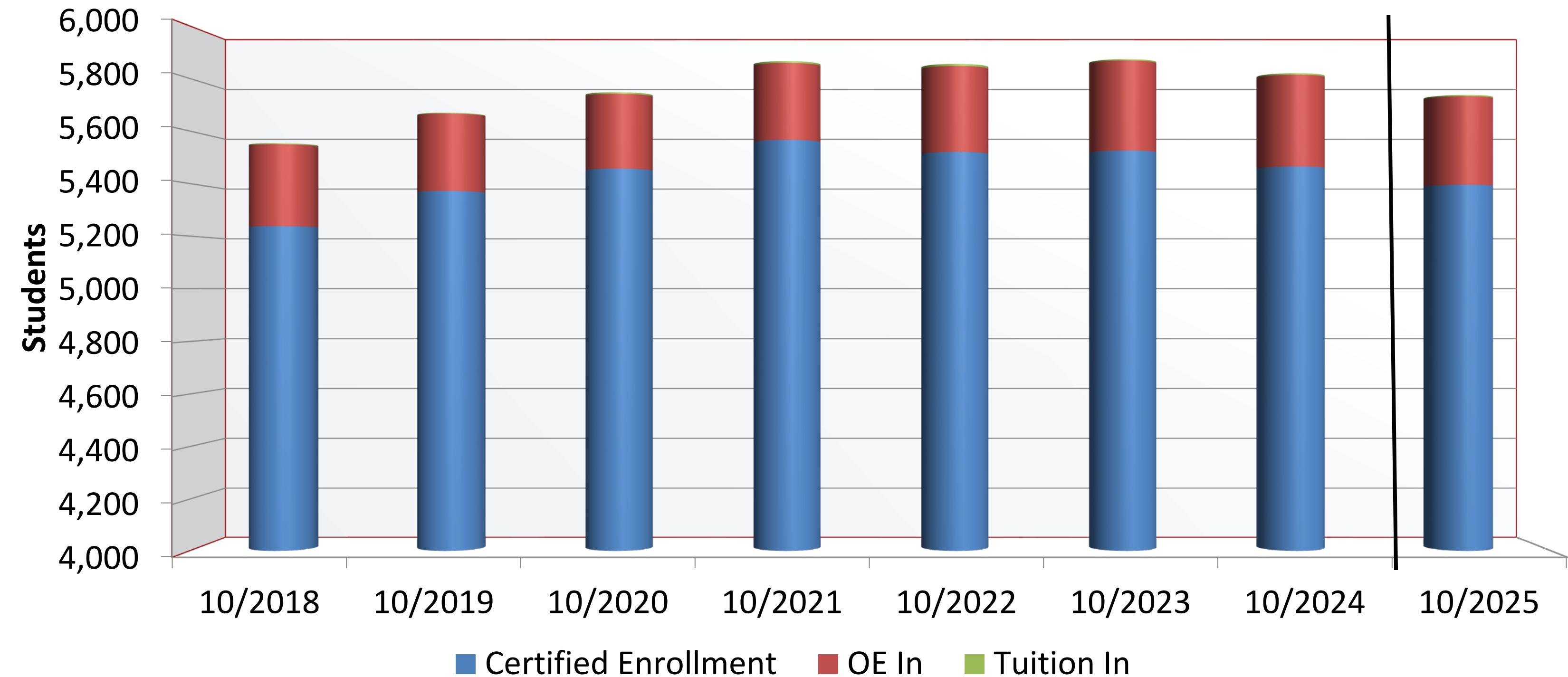
Certified Enrollment
Students living in
your district



Served Enrollment
Students going to
school in your district

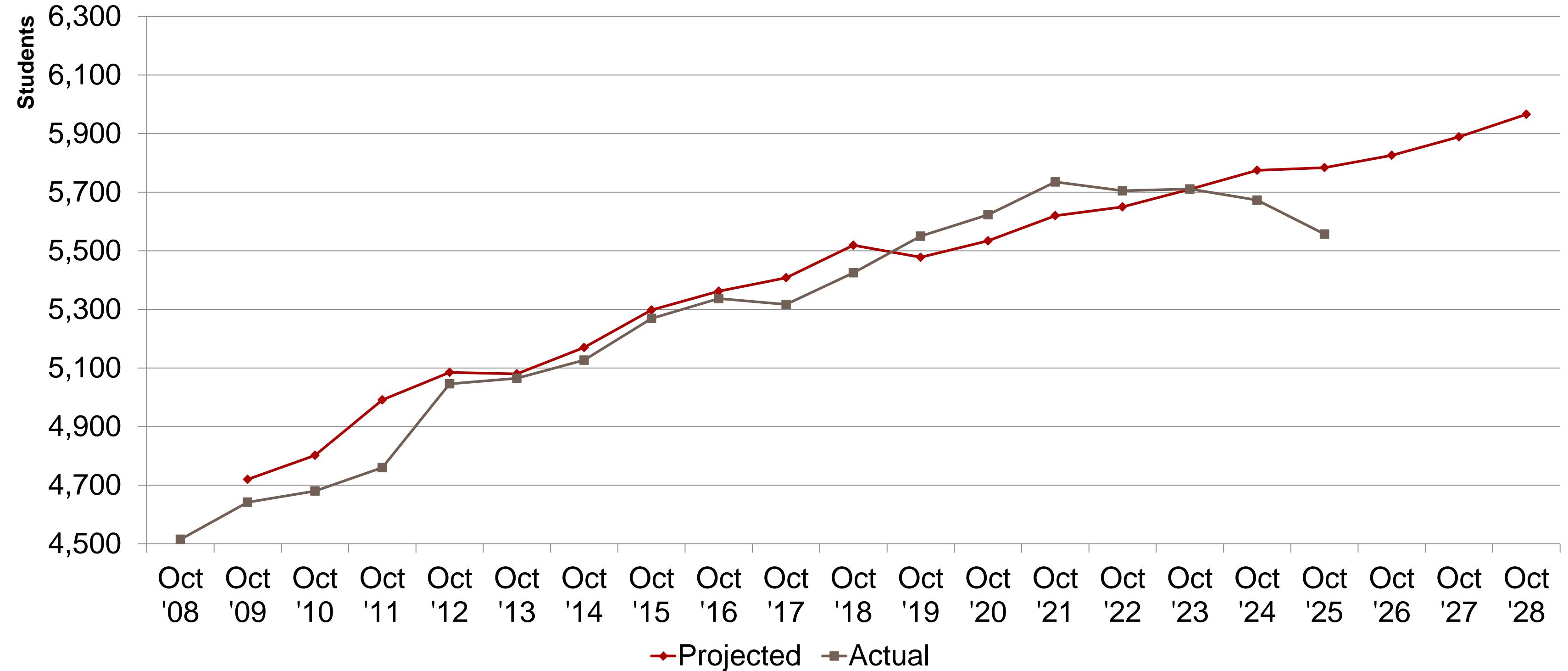
Enrollment History

Key Trend Dashboard Indicator #1



4 year old pre-school students not included.

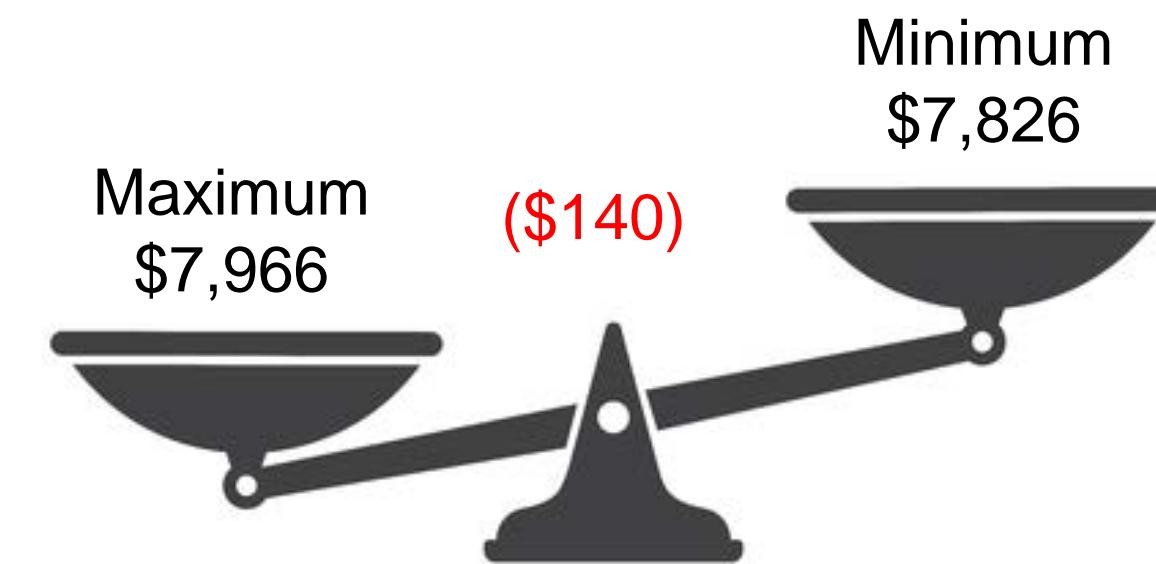
CFCSD Enrollment Projections



4 Key Factors Iowa Public School Foundation Formula

- Equalization
 - Legislature established a law that “cost per student” across the state will be nearly equal to ensure every student equal access to a quality education

State Cost Per Pupil (SCPP) \$7,826



325 Districts
102 > SCPP
223 = SCPP

4 Key Factors Iowa Public School Foundation Formula

District Cost Per Pupil Category	# of Districts	% of Districts	Top of Category over SCPP
\$7,826	223	68.6%	\$0
\$7,827 to \$7,854	38	11.7%	\$28
\$7,855 to \$7,882	29	8.9%	\$56
\$7,883 to \$7,910	13	4.0%	\$84
\$7,911 to \$7,938	12	3.7%	\$112
\$7,939 to \$7,966	10	3.1%	\$140

State Cost Per Pupil (SCPP) = \$7,826 in FY2025

Legislature working *slowly* to close the gap

4 Key Factors

Iowa Public School Foundation Formula

- Supplemental State Aid Growth (SSA)
 - Legislature & Governor control the annual increase in dollars available per student

Calculation - State Cost Per Pupil (SCPP)		
FY2025 State Cost Per Pupil		\$7,826
FY2026 State Rate of Growth	x	2.00%
Increase in FY2025 SCPP	=	\$157
Est. FY2026 SCPP Amount	=	\$7,983
Equity Legislation Additional to SCPP	=	\$5
Est New FY2026 SCPP	=	\$7,988

- State foundation formula sets the expenditure ceiling for each school district's total spending authority and tells the school district how to fund its spending authority.

Spending Authority (General Fund)

- Spending Authority is similar to the maximum limit on a credit card.
- Maximum limit does not necessarily mean you have the cash to spend to that limit.
- Spending authority is a calculation. It does not generate its own cash.
- Any unused spending authority (permission) carries forward to the following fiscal year.



Spending Authority Calculation (General Fund)

Combined District Cost

- + SBRC Dropout Prevention
- + SBRC Allowable Growth (increased enrollment, ELL, other misc.)
- + SBRC 4 yr. old preschool funding

+ Instructional Support Levy

+ Other miscellaneous income

+ Previous year unspent budget authority

= Maximum Authorized Budget

- Expenditures

= Unspent Authorized Budget Balance



Cedar Falls CSD Unspent Authorized Budget Worksheet

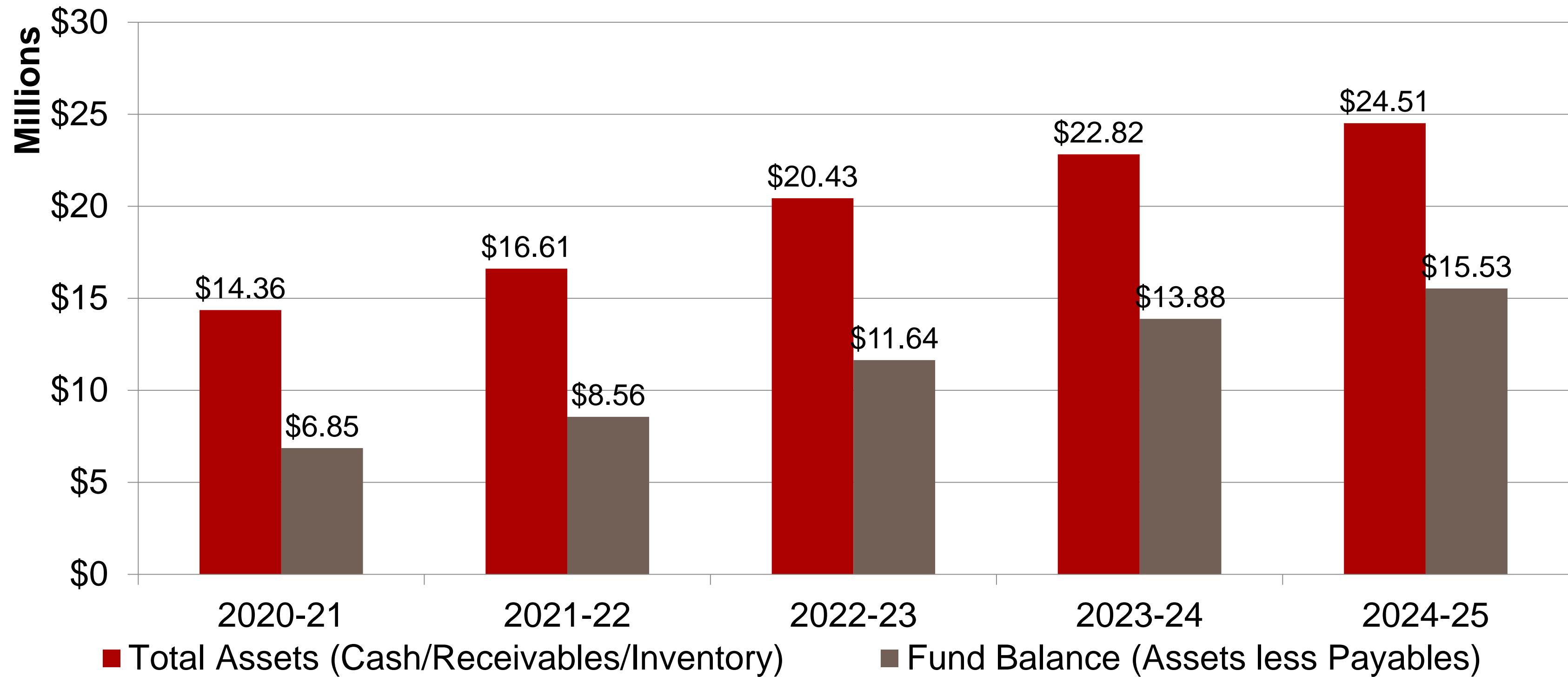
	Actual	Actual	Actual
	FY23	FY24	FY25
Regular Program District Cost	\$41,259,275	\$42,145,964	\$43,240,215
Regular Program Budget Adjustment	\$0	\$0	\$0
Supplemental Weighting District Cost	\$649,794	\$730,700	\$777,967
Special Education District Cost	\$6,032,774	\$5,820,084	\$6,394,781
Teacher Salary Supplement District Cost	\$3,475,007	\$3,551,743	\$3,963,848
Professional Development Supplement Dist. Cost	\$410,923	\$419,472	\$441,291
Early Intervention Supplement District Cost	\$413,261	\$422,840	\$445,713
Teacher Leadership Supplemental District Cost	\$1,991,443	\$2,034,322	\$2,141,484
AEA Special Education Support	\$2,089,577	\$2,118,799	\$2,191,906
AEA Special Education Support Adjustment	\$0	\$0	\$0
AEA Media Services	\$354,800	\$363,888	\$375,285
AEA Educational Services	\$395,685	\$405,711	\$418,371
TAG Allowable Growth	\$0	\$0	\$0
AEA Sharing District Cost	\$2,709	\$2,668	\$2,710
AEA Teacher Salary Supplement District Cost	\$259,650	\$261,976	\$269,929
AEA Professional Development Suppl. Dist. Cost	\$29,857	\$30,155	\$0
Dropout Allowable Growth	\$910,603	\$1,023,013	\$1,054,623
SBRC Allowable Growth Other #1	\$61,851	\$61,965	\$107,231
SBRC Allowable Growth Other #2	\$402,844	\$296,542	\$259,768
Special Education Deficit Allowable Growth	\$133,263	\$1,310,735	\$397,732
Special Education Positive Balance Reduction	\$0	\$0	\$0
AEA Special Education Positive Balance	\$0	\$0	\$0
Allowance for Construction Projects	\$0	\$0	\$0
Unspent Allowance for Construction	\$0	\$0	\$0
Enrollment Audit Adjustment	-\$455	\$14,826	\$0
AEA Prorata Reduction	-\$228,020	-\$260,052	-\$373,291
Maximum District Cost	\$58,644,841	\$60,755,351	\$62,109,563

Advance for Increased Enrollment	\$0	\$0	\$0
Preschool Foundation Aid	\$618,986	\$645,158	\$716,079
Instructional Support Authority	\$3,051,949	\$3,110,372	\$3,165,184
Ed Improvement Authority	\$0	\$0	\$0
Asbestos Authority	\$0	\$0	\$0
Enrichment Authority / GAAP Adjustment Comp.	\$0	\$0	\$0
Other Miscellaneous Income	\$8,422,096	\$8,363,585	\$7,767,707
Unspent Authority Budget - Previous Year	\$10,045,746	\$11,623,502	\$14,280,330
Maximum Authorized Budget	\$80,783,618	\$84,497,969	\$88,038,863
Expenditures	\$69,160,115	\$70,217,639	\$71,641,871
Unspent Balance Total	\$11,623,502	\$14,280,330	\$16,396,992
Reserved USB Old Ph, 3202, 3204, 3216, 3376, 3378, 3387, 3116	\$908,380	\$1,121,344	\$1,578,447
Res Model Core/Voc Aid/PK 3373 (moved to 3376 6/30/18)	\$0	\$0	\$0
Reserved USB TAG/SBRC Dropout/At Risk 1116, 1118, 1119	\$107,118	\$107,519	\$148,588
Reserved USB 4 Yr. Old Vol. Pre-school 3117	\$102,346	\$138,863	\$41,809
Reserved Unspent Balance Special Education	\$0	\$0	\$0
Reserve USB TLC Grant/"Plus 2% Funds"	\$0	\$0	\$0
Reserve USB Early Readers Grant 3342	\$0	\$56,433	\$55,923
Net Unreserved/Undesignated UAB	\$10,505,659	\$12,856,171	\$14,572,224
Reserved Unspent Agency II-78	\$0	\$0	\$0
Reserved Unspent Balance ISL	\$0	\$0	\$0
Unreserved Unspent Balance with ISL & Fd78	\$10,505,659	\$12,856,171	\$14,572,224

4 Key Factors Iowa Public School Foundation Formula

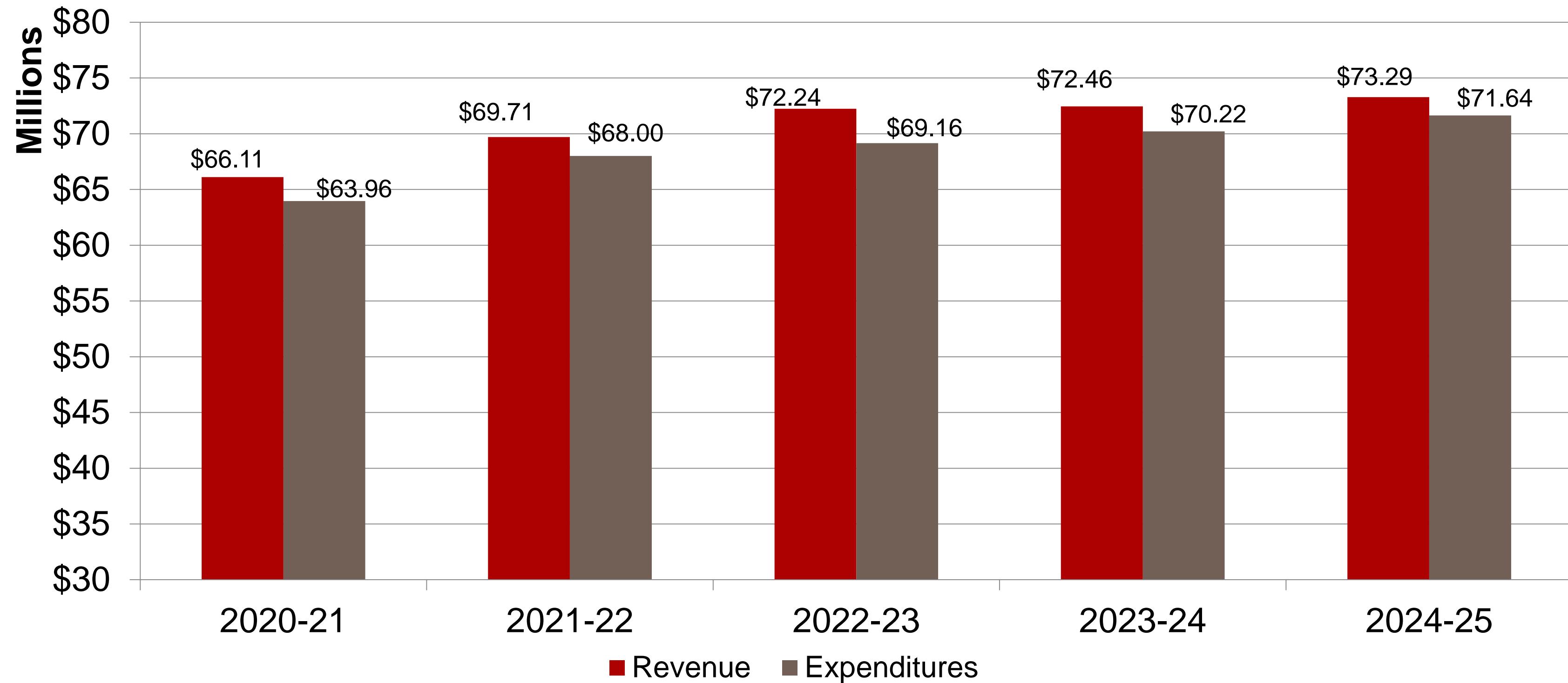
- Balance
 - The ratio of property tax & state aid supporting a district's budget varies by district. "Property rich districts" will receive less state aid.
 - Uniform Levy - \$5.40/\$1,000
 - State Foundation Percentage – to 88.4% level
 - Supplemental State Aid – covers property tax increase as a result of an increase in "cost per pupil"
 - Additional Levy – varies from district to district

CAR General Fund Balance

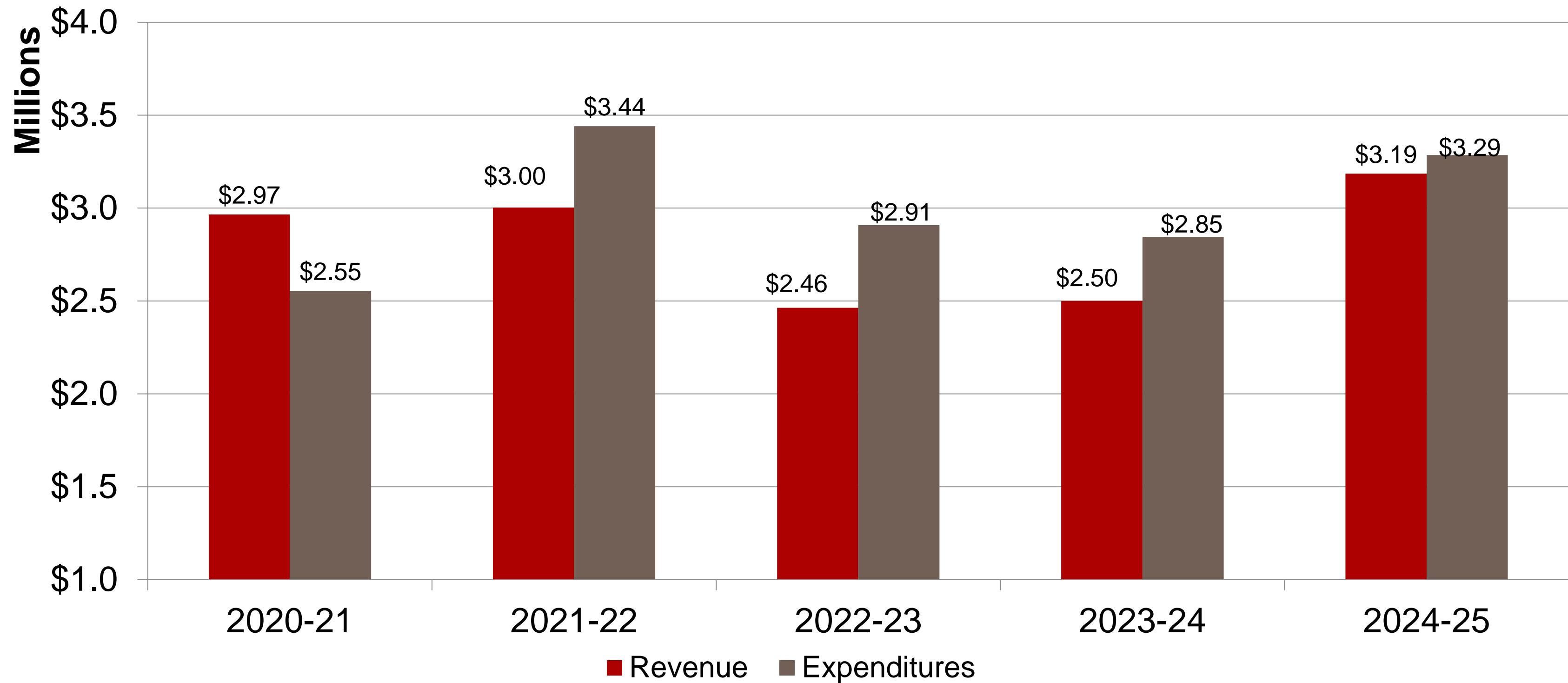


General Fund Revenue/Expenditure History

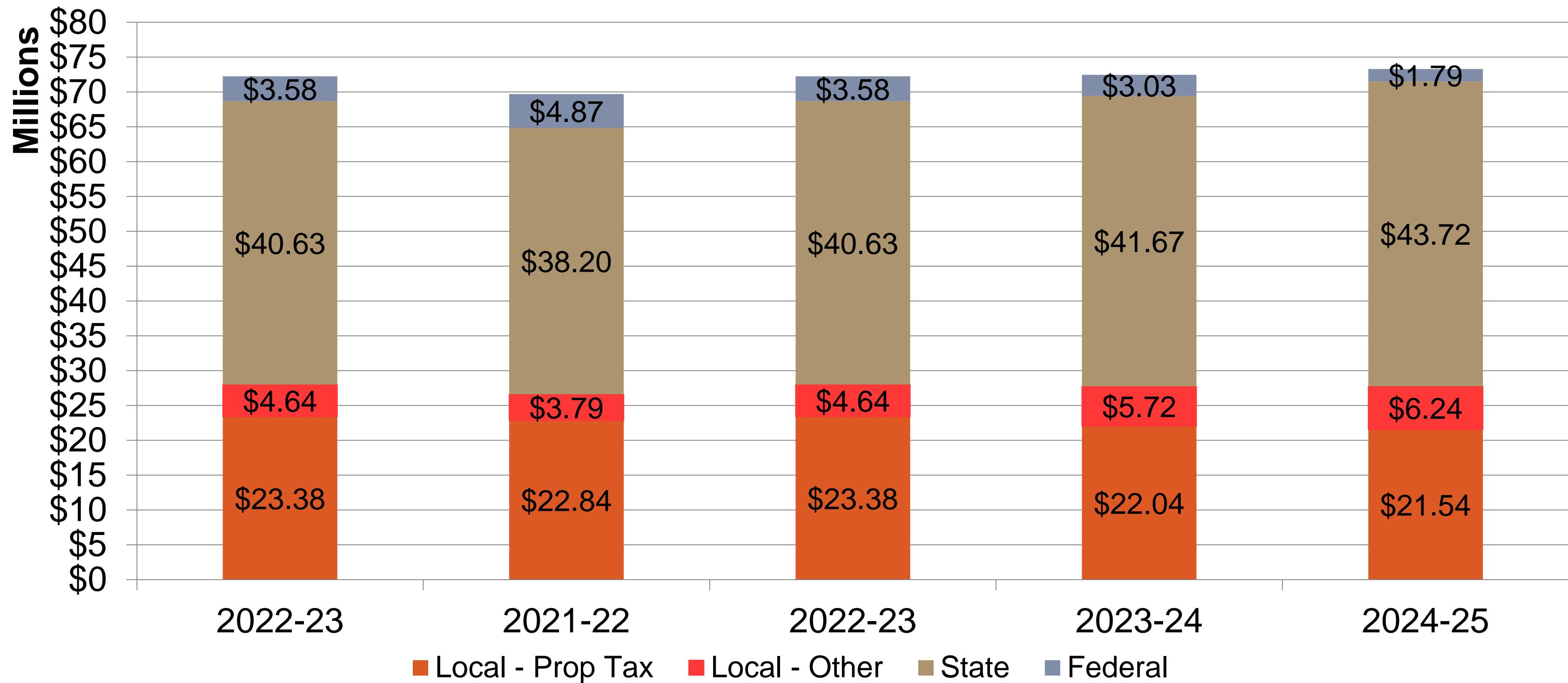
Includes Instructional Support Fund



ISL (only) Revenue/Expenditure Detail

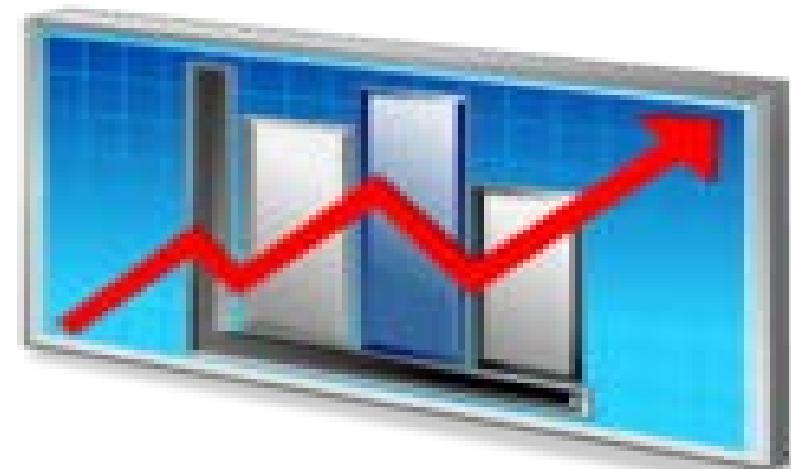


History of General Fund Revenue



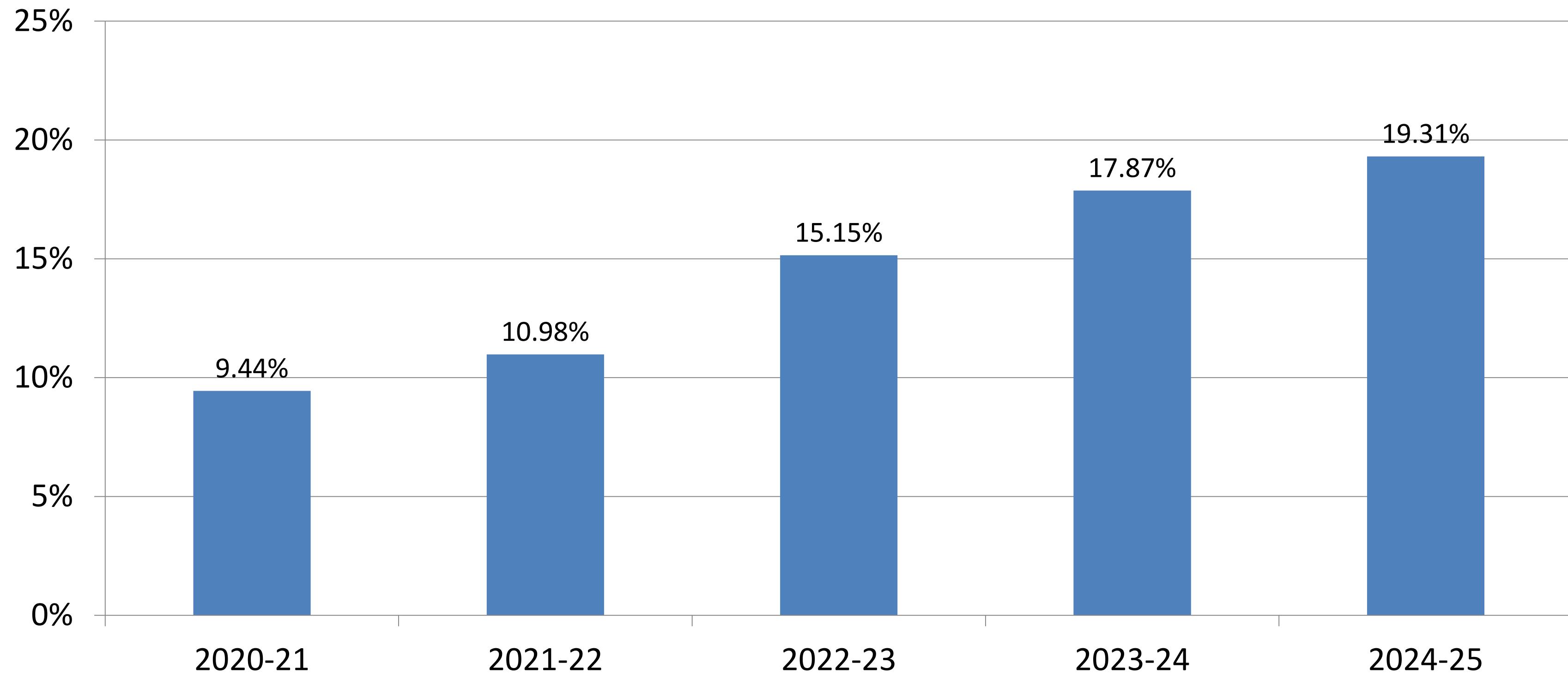
General Fund Key Financial Indicators

- The Iowa Association of School Boards (IASB) has developed key financial indicators to create a snapshot of a District's financial health
- Key General Fund dashboard indicators include:
 - Certified Enrollment (previously covered)
 - Financial Solvency Ratio
 - Unspent Budget Authority
 - Unspent Budget Authority Ratio
 - Salaries & Benefits to Total Budget Ratio



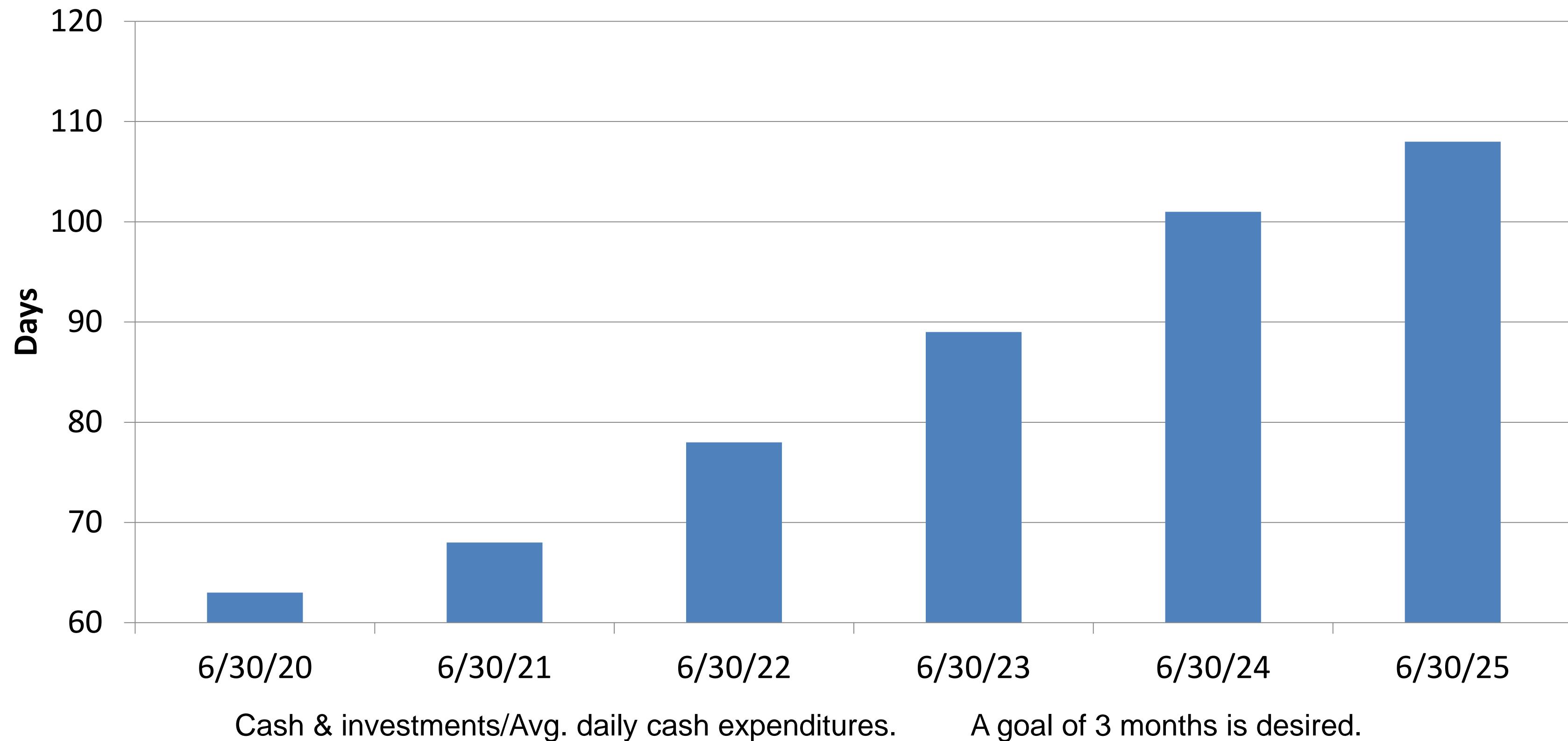
Financial Solvency Ratio

Key Trend Dashboard Indicator



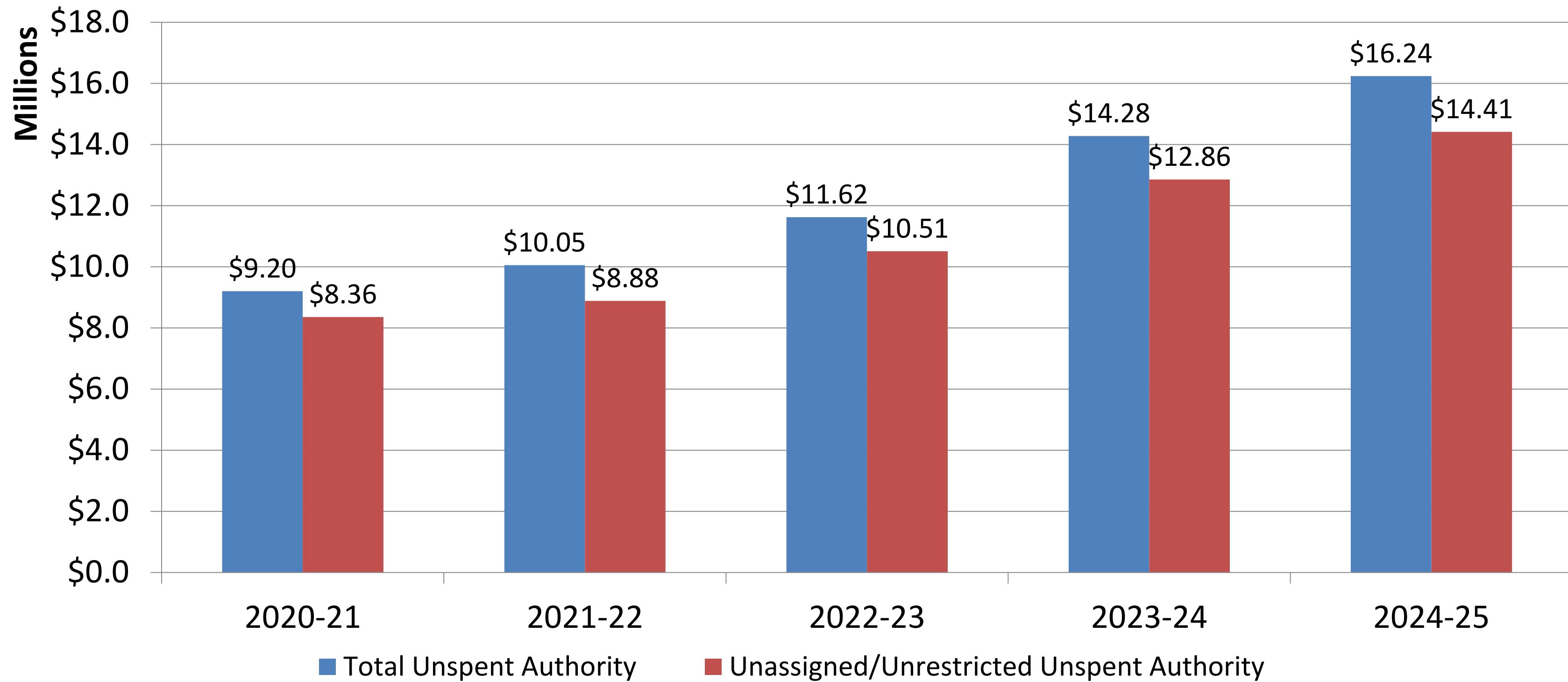
Assigned & unassigned fund balance/General fund revenue less AEA flow thru. Measures the District's fund equity position.

General Fund - Days Net Cash Ratio



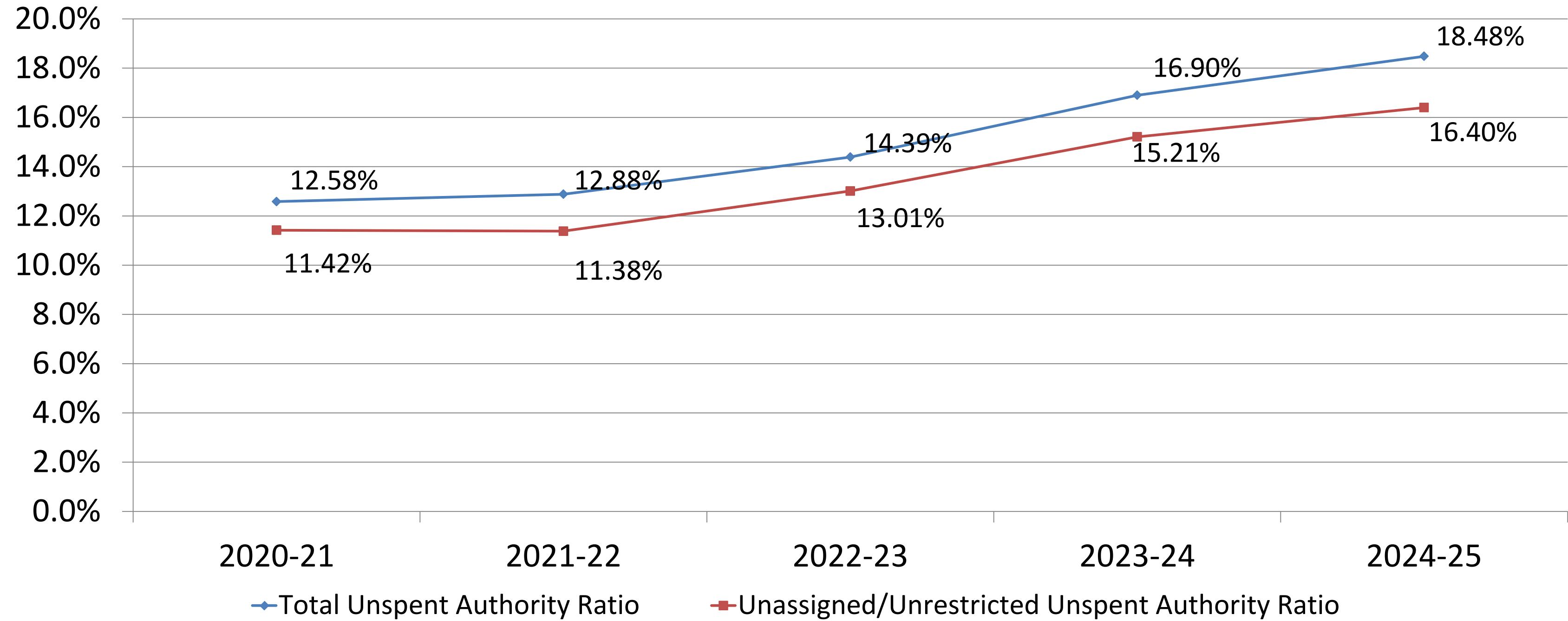
History of Unspent Budget Authority (In Dollars)

Key Trend Dashboard Indicator



History of Unspent Budget Authority Ratio

Key Trend Dashboard Indicator



A goal of 10-15% unassigned/unrestricted unspent authority over expenditures is desired. District is at 16.40% for 2024-25.

Spending Authority (UAB) vs. Cash (SR)

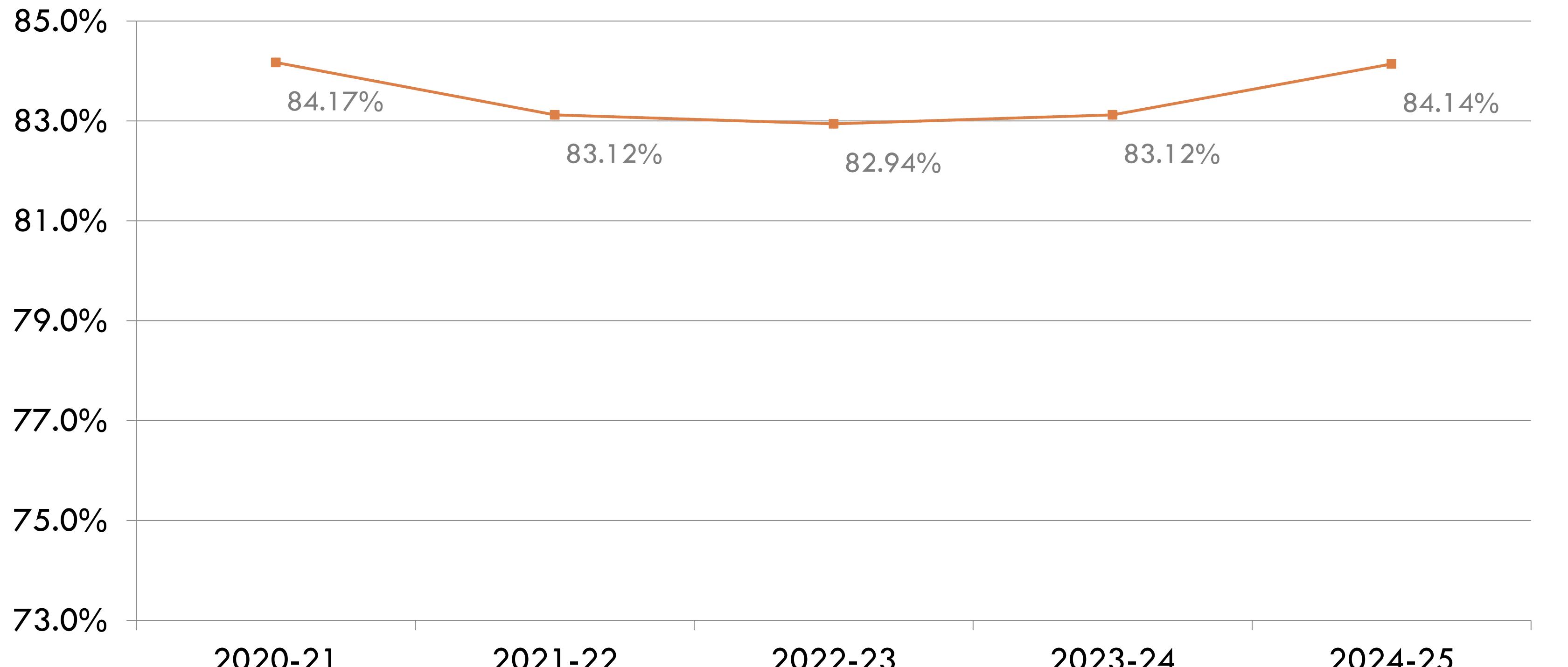
District FY25
UAB
16.40%

District FY25
Solvency
Ratio
19.31%

UAB/Solvency	SOLVENCY RATIO					
	STATUS	Less than 0.00%	0.00% to 7.0%	7.0% to 17.0%	17% to 25%	Above 25%
Unspent Authorized Budget (UAB) Ratio	Less than 0.00%	Very High Concern	Very High Concern	Very High Concern	Very High Concern	Very High Concern
	0.00% to 7%	High Concern	Concern	Concern	Concern	Concern
	7% to 17%	High Concern	Acceptable	Best	Best	Caution - May be Excessive
	17% to 25%	High Concern	Acceptable	Good	Good	Caution - May be Excessive
	Above 25%	High Concern	Caution - May be Excessive			

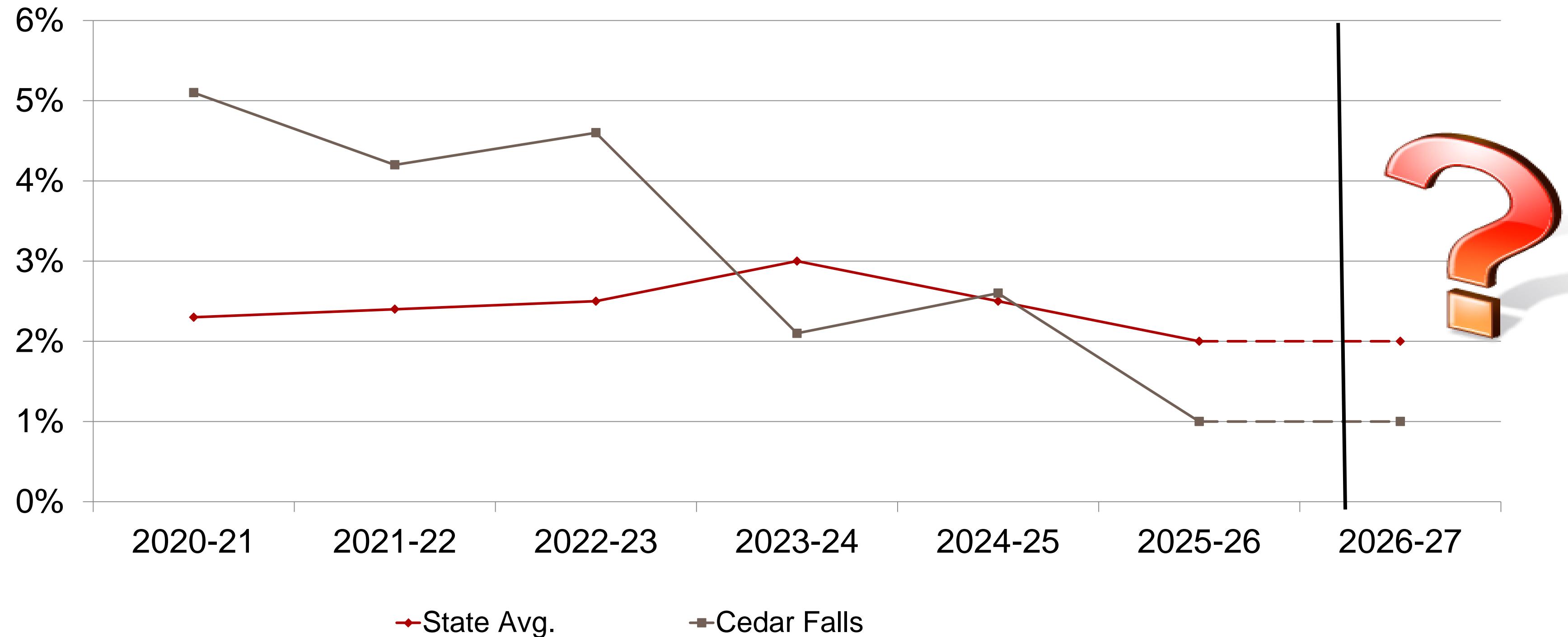
Salaries & Benefits to Total Expenditures Ratio

Key Trend Dashboard Indicator



Measures the percent of the District's budget dedicated to labor costs.

History of Supplemental State Aid (Allowable Growth)



Cedar Falls CSD – RESTRICTED Funds

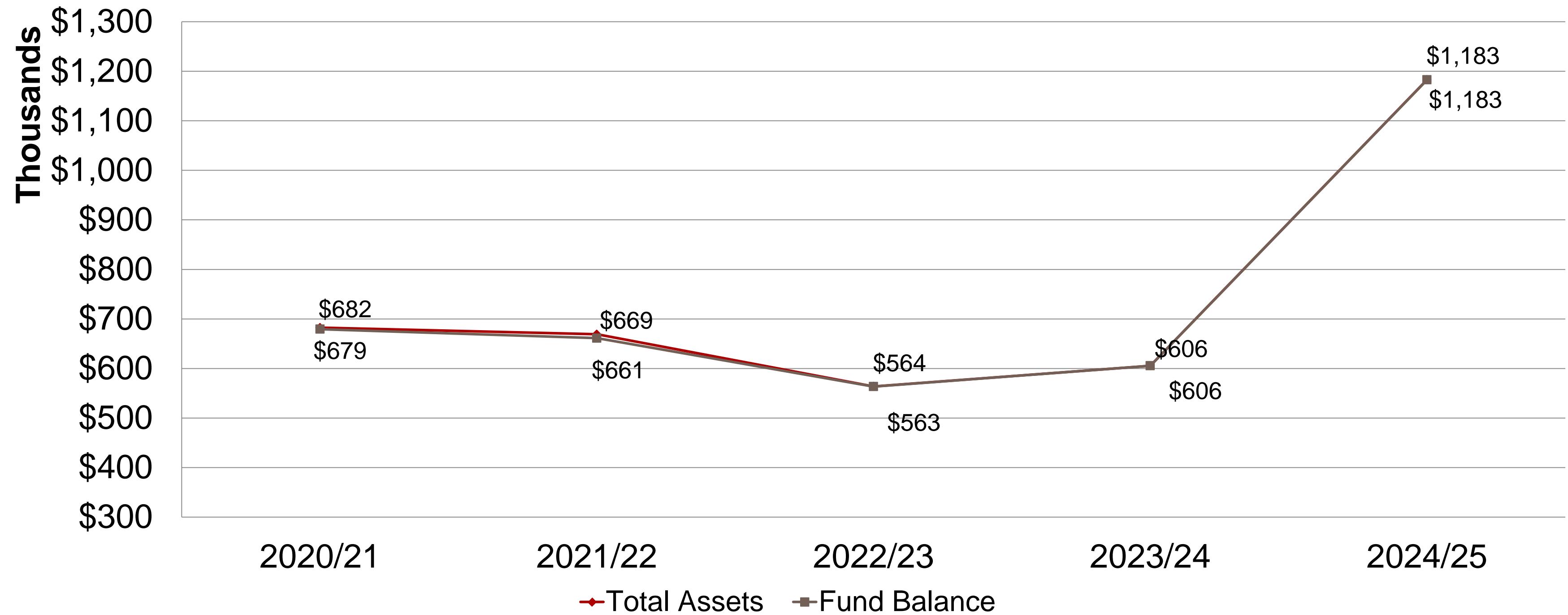


Management Fund

- Funding Source
 - Board of Education Controlled property tax
- Uses
 - Property/liability/auto/workers compensation/etc. insurance premiums
 - Property loss (deductible only)
 - Unemployment claims
 - Early retirement (not used)

RESTRICTED!

Management Fund



Secure A Vision for Education (SAVE)

Formerly Local Option One Cent Sales Tax

- Funding Source
 - From state sales tax revenue
 - Distributed monthly per pupil/year
 - Bond Proceeds
- Uses
 - Construction, remodeling, repairing and furnishing of new or existing buildings
 - Purchase or improve school grounds
 - Emergency repairs
 - Payment of principle and interest or retirement of general obligation bonds

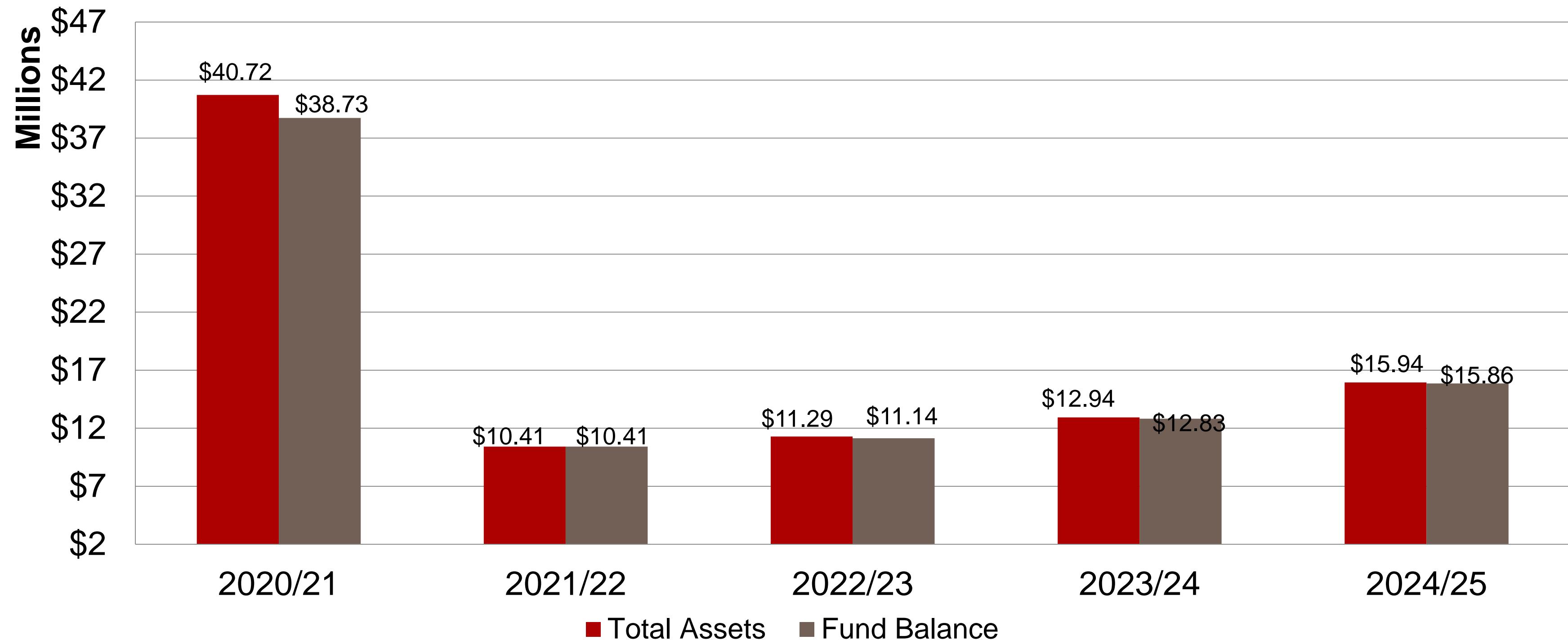
RESTRICTED!

SAVE - Revenue/Expense History

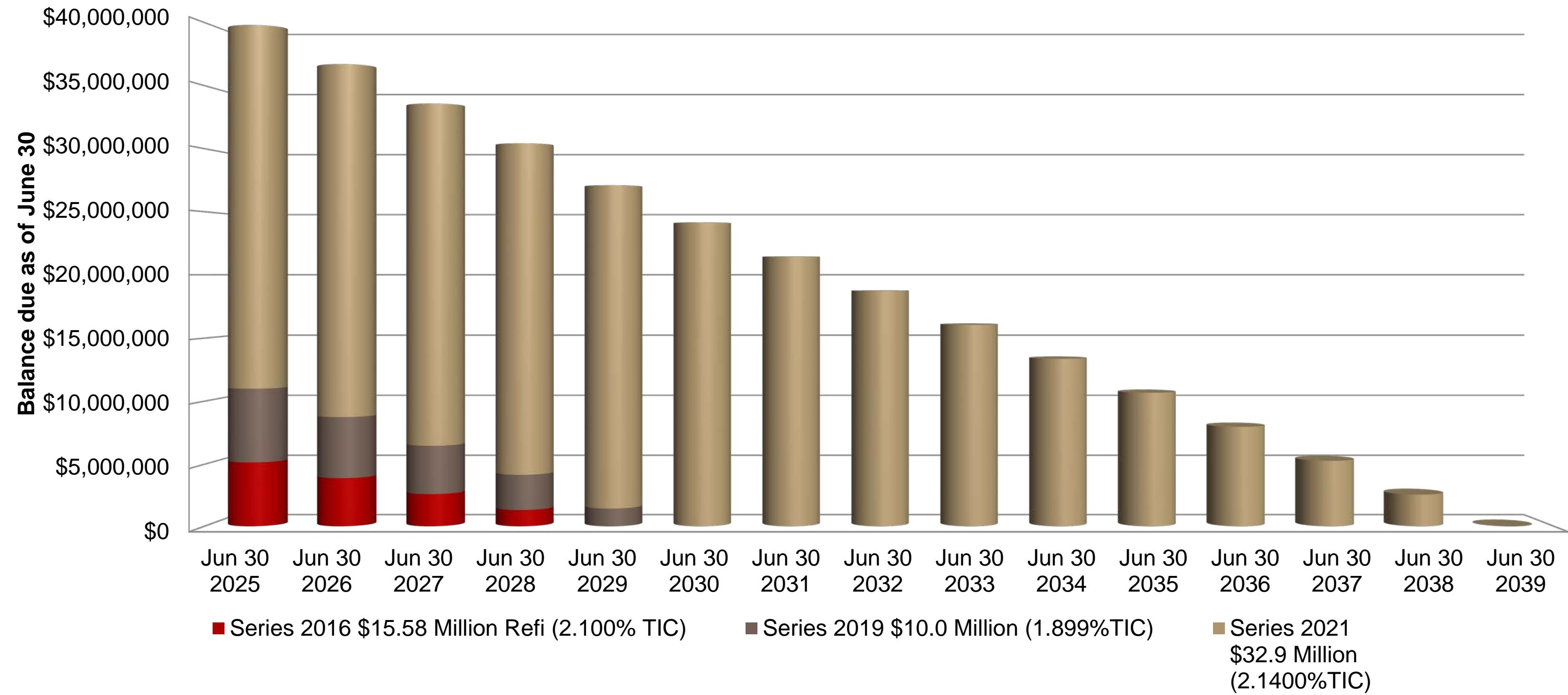
Fiscal Year				Sale of				BAN/Bond			Less Req.	
Ending	Beginning	Sales Tax		BAN's/	Other	Total	Project	Payment		EOY Balance	Bond	Net
June 30	Balance	Revenue	Interest	Bonds	Revenue	Available	Expense	(P & I)			Reserve	Available
2005	\$4,215,981	\$3,418,807	\$85,233		\$235,256	\$7,955,277	\$3,983,234	\$0	\$3,972,043			
2006	\$3,972,043	\$4,090,224	\$217,071	\$5,046,303	\$3,300	\$13,328,941	\$8,263,024	\$147,594	\$4,918,323			
2007	\$4,918,323	\$3,839,801	\$260,884		\$0	\$9,019,008	\$2,256,054	\$175,400	\$6,587,554			
2008	\$6,587,554	\$4,376,493	\$272,527		\$0	\$11,236,574	\$2,265,992	\$5,175,400	\$3,795,182			
2009	\$3,795,182	\$4,516,507	\$170,853	\$10,016,194	\$17,500	\$18,516,236	\$3,547,264	\$240,564	\$14,728,408			
2010	\$14,728,408	\$4,514,284	\$186,794		\$56,616	\$19,486,102	\$13,258,036	\$265,682	\$5,962,384			
2011	\$5,962,384	\$3,607,002	\$44,403	\$20,500,000	\$1,365	\$30,115,154	\$5,119,637	\$10,563,845	\$14,431,672	\$1,834,533	\$12,597,139	
2012	\$14,431,672	\$3,672,221	\$85,127		\$20,900	\$18,209,920	\$4,925,138	\$1,835,232	\$11,449,550	\$1,834,533	\$9,615,017	
2013	\$11,449,550	\$4,468,108	\$48,818		\$0	\$15,966,476	\$8,731,307	\$1,770,141	\$5,465,028	\$1,834,533	\$3,630,495	
2014	\$5,465,028	\$4,227,019	\$49,678	\$9,999,287	\$39,920	\$19,780,932	\$7,415,222	\$3,331,454	\$9,034,256	\$2,829,533	\$6,204,723	
2015	\$9,034,256	\$4,613,875	\$35,647		\$0	\$13,683,778	\$1,958,675	\$3,272,592	\$8,452,511	\$2,829,533	\$5,622,978	
2016	\$8,452,511	\$4,682,586	\$41,635		\$1,398	\$13,178,130	\$341,056	\$2,775,355	\$10,061,719	\$2,829,533	\$7,232,186	
2017	\$10,061,719	\$4,831,500	\$52,038		\$0	\$14,945,257	\$1,781,175	\$4,979,369	\$8,184,713	\$995,000	\$7,189,713	
2018	\$8,184,713	\$4,791,570	\$113,601		\$1,450,319	\$14,540,203	\$1,812,585	\$3,557,801	\$9,169,817	\$995,000	\$8,174,817	
2019	\$9,169,817	\$5,259,465	\$178,674		\$835,243	\$15,443,199	\$6,373,855	\$2,342,830	\$6,726,514	\$995,000	\$5,731,514	
2020	\$6,726,514	\$5,424,200	\$156,056	\$10,000,000	\$35,930	\$22,342,699	\$5,723,955	\$3,476,480	\$13,142,265	\$995,000	\$12,147,265	
2021	\$13,142,265	\$5,358,688	\$57,838	\$32,900,000	\$0	\$51,458,791	\$7,926,234	\$4,799,851	\$38,732,706	\$0	\$38,732,706	
2022	\$38,732,706	\$6,558,192	\$56,916		\$797	\$45,348,611	\$31,325,526	\$3,608,938	\$10,414,147	\$0	\$10,414,147	
2023	\$10,414,147	\$7,601,111	\$471,372		\$393,467	\$18,880,097	\$3,732,062	\$4,004,320	\$11,143,715	\$0	\$11,143,715	
2024	\$11,143,715	\$7,271,968	\$570,438		\$612	\$18,986,733	\$2,242,788	\$3,915,495	\$12,828,450	\$0	\$12,828,450	
2025	\$12,828,450	\$7,308,136	\$800,038		\$118,026	\$21,054,650	\$1,576,946	\$3,613,764	\$15,863,940	\$0	\$15,863,940	
Totals		\$104,431,758	\$3,955,641	\$88,461,784	\$3,210,648		\$124,559,766	\$63,852,105				

Secure A Vision for Education (SAVE)

Formally Local Option One Cent Sales Tax



Outstanding Revenue Bond Debt

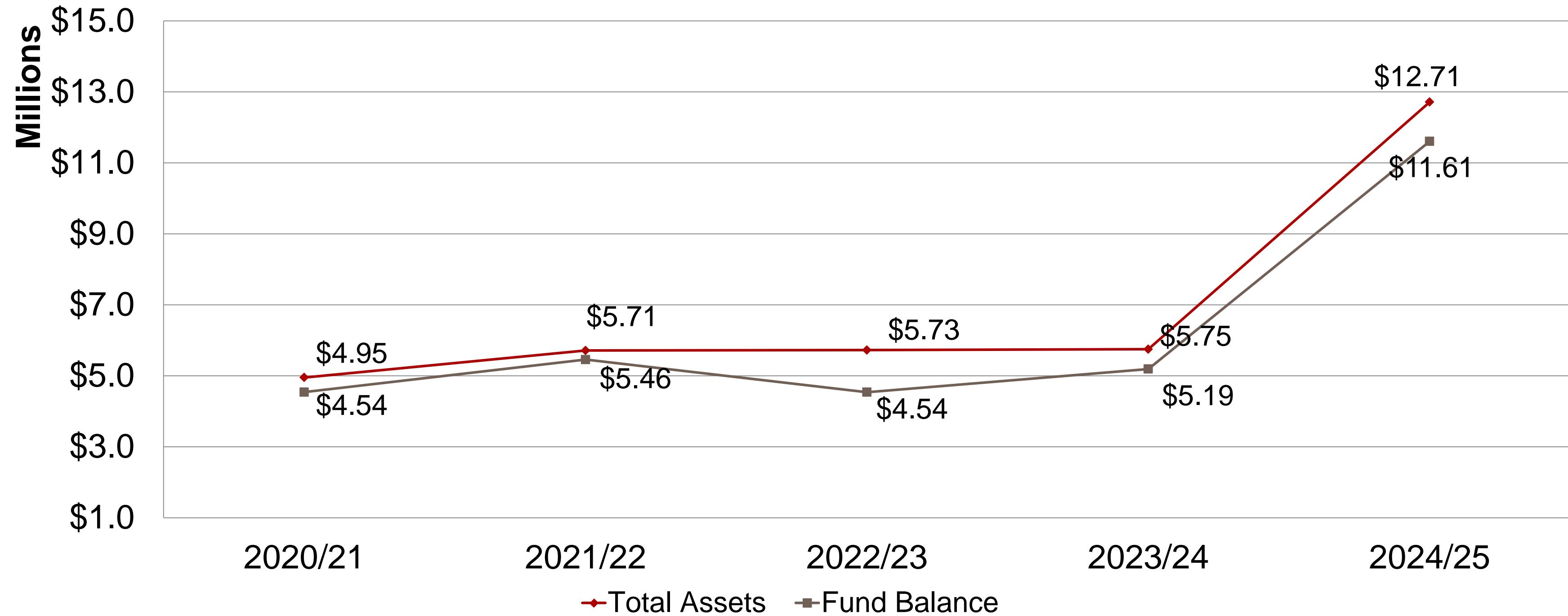


Physical Plant & Equipment Levy (PPEL)

- Funding Source (two parts)
 - Board of Education Controlled – up to \$0.33/\$1,000 (regular)
 - Voter approved additional \$1.34/\$1,000 levy
 - Voters approved extension of levy on December 6, 2016
 - Levy expires June 30, 2028
- Uses:
 - Purchase or improvement of grounds
 - Construction, repairing or remodeling of schoolhouses or roads to schoolhouses including debt for same
 - Purchase or lease of equipment greater than \$500 per unit
 - Technology bundling included
 - Purchase or lease of school buses or other vehicles
 - Leasing or renting of facilities

RESTRICTED!

Physical Plant & Equipment Levy (PPEL)

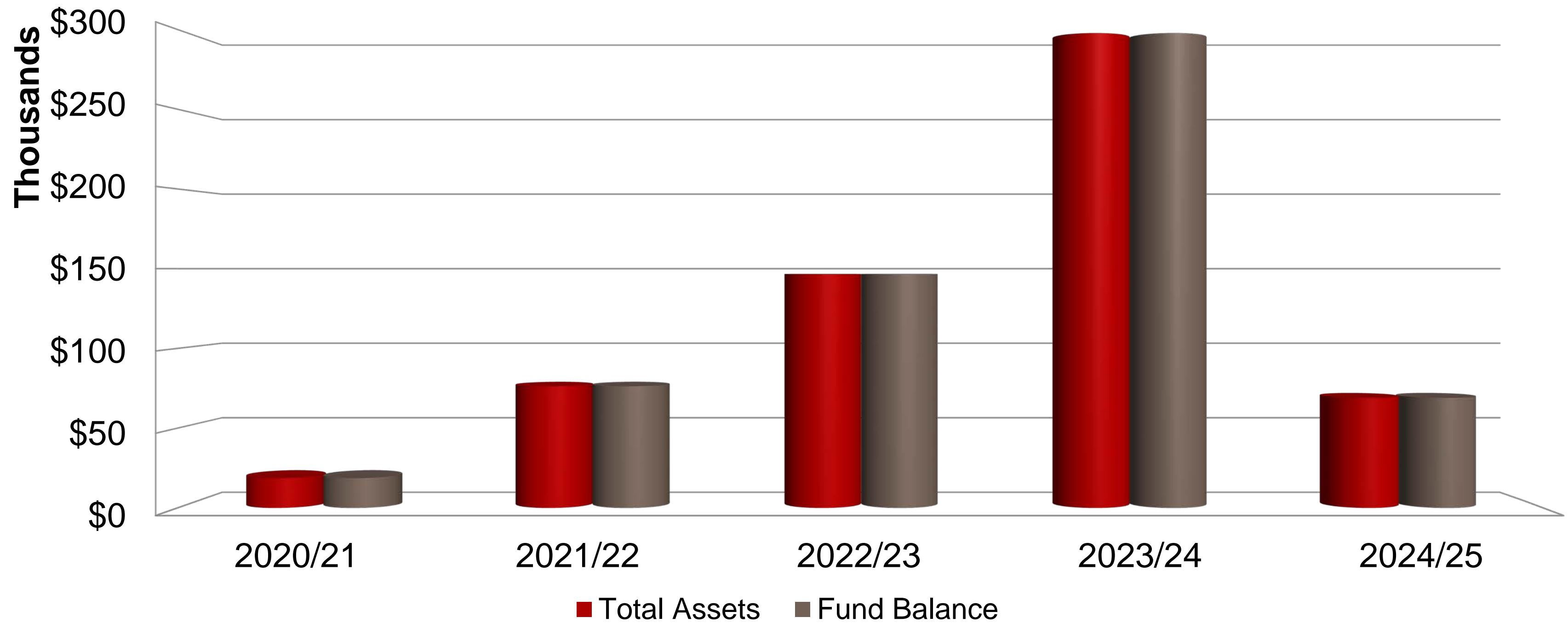


Debt Service Levy

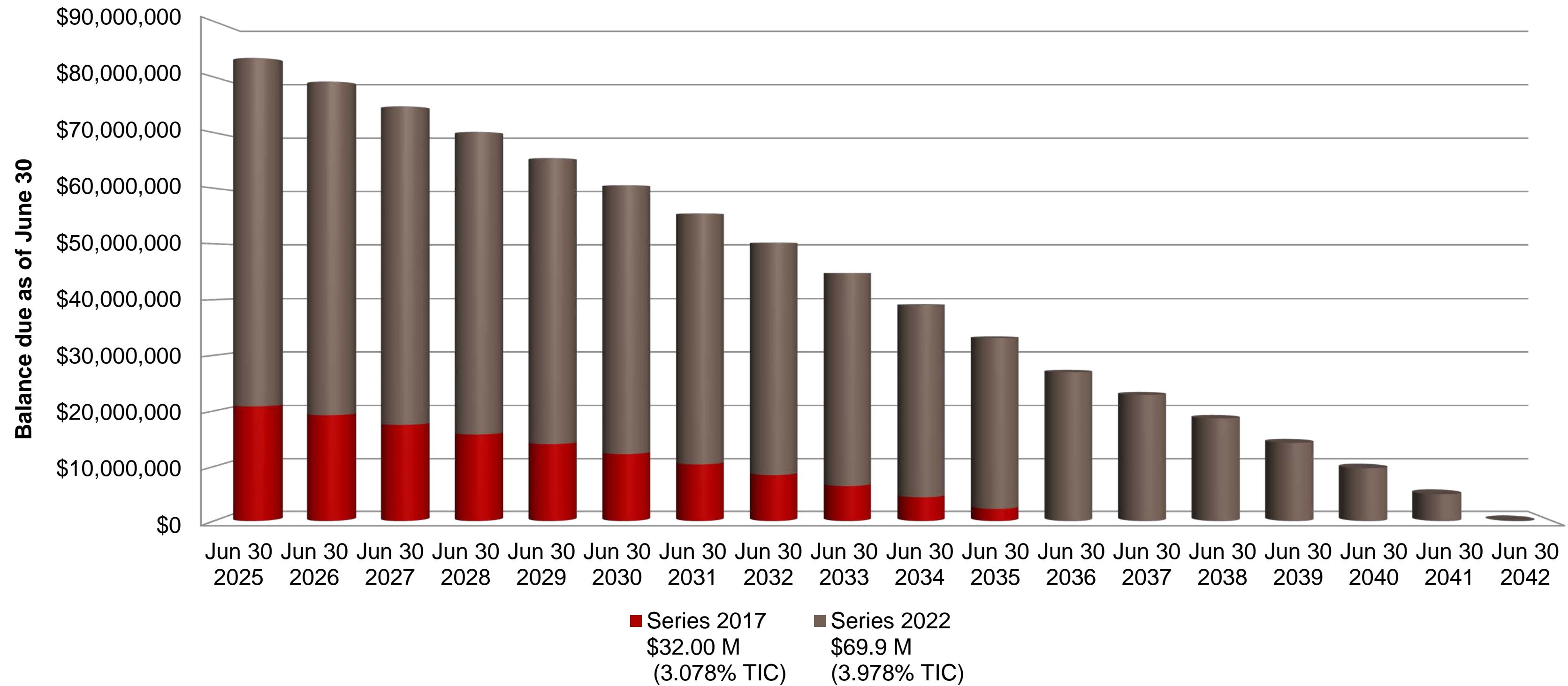
- Voters of a school district may approve bonded indebtedness for a period of up to 20 years
- Proceeds from the sale of General Obligation Bonds are deposited in the Capital Project Fund (31) to be used for the cost of the approved project
- Revenue from the Debt Service Levy (40) are deposited in the Debt Service Fund to be used to retire principal and interest on the bonds

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Debt Service Levy



Outstanding General Obligation Bond Debt

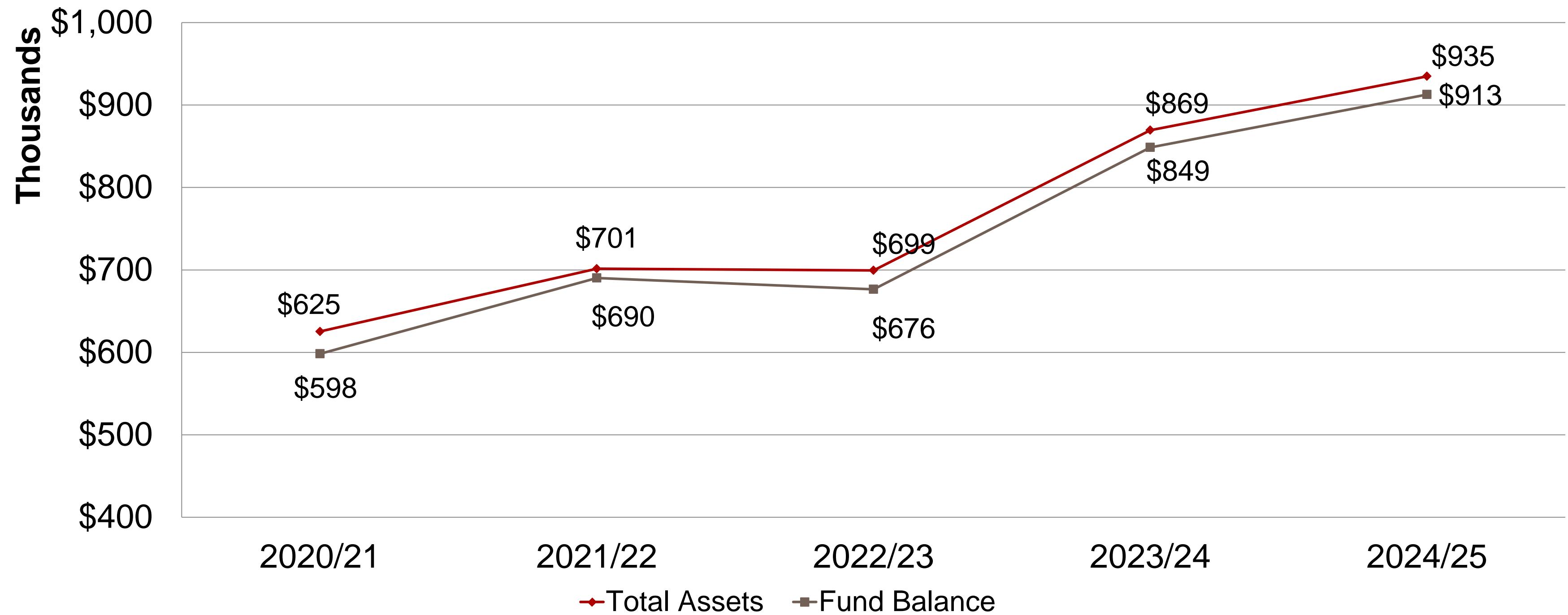


Activity Fund

- Funding Source
 - Activity admissions (gate receipts)
 - Activity fees/student dues
 - Student fundraising
- Uses
 - Student related co-curricular or extra-curricular activities

RESTRICTED!

Activity Fund

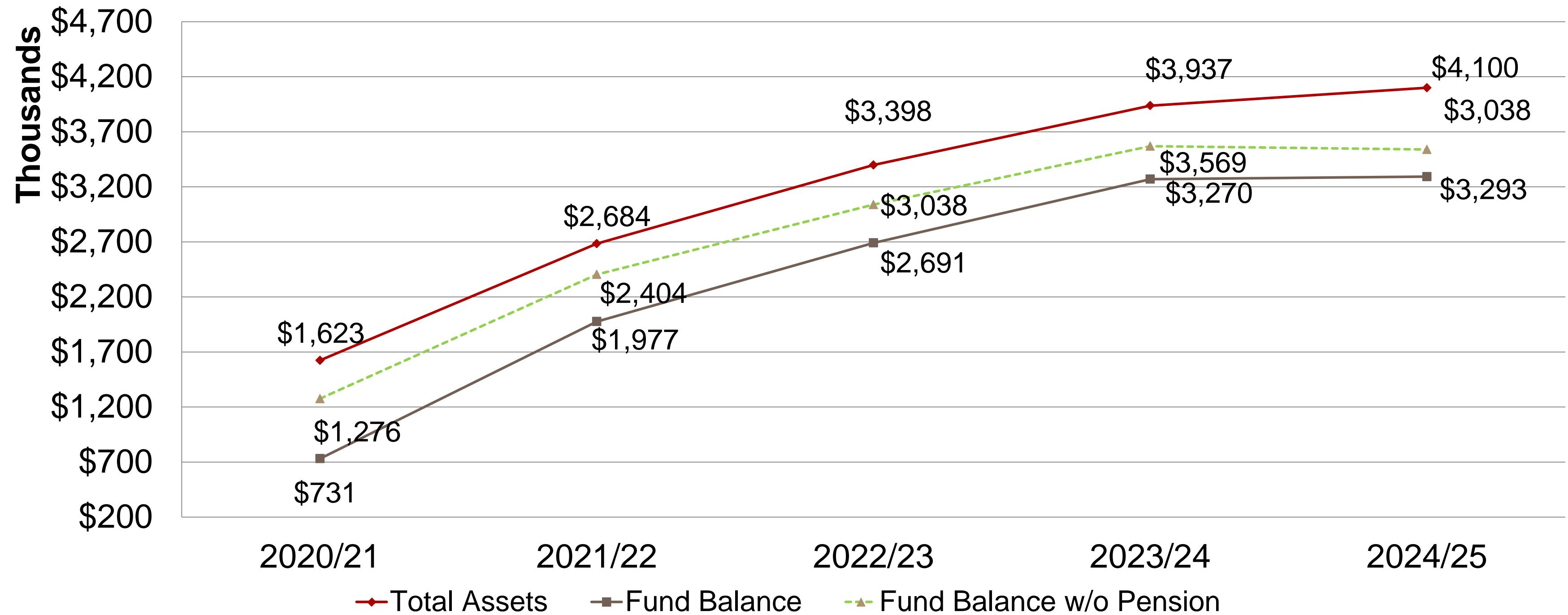


Nutrition Fund

- Funding Source
 - Lunch fees
 - State/Federal reimbursements
- Uses
 - Expenses related to the nutrition program
 - Nutrition salary/benefits
 - Food, supplies & equipment
 - Account for all transactions for nutrition programs authorized under Iowa Code Chapter 283A

RESTRICTED!

Nutrition Fund



Summary

- As of June 30, 2025
 - District's financial condition:
 - District General Fund cash balance
 - Increase from June 30, 2024
 - Days Net Cash Ratio 108 – increase/Solvency Ratio
 - Unspent budget authority (UBA) increased
 - UBA Ratio 15.21% FY24 16.40% FY25
 - Decrease and increases in enrollment without increases in supplemental state aid (allowable growth) puts more pressure on general fund



Special thank you to

- Business Office Staff:
 - Jana Gelhaus
 - Lisa Voves
 - Michelle Weber
 - Lori Wiley
 - Kayleen Tierney
 - Cheryl Weber
 - Carrie DeBerg
- Administration
- Board of Education

